

**The effect of price and retail availability on the use of illegal and  
legal non-medical cannabis in Canada and the United States**

by  
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This thesis consists of material all of which I authored or co-authored: see Statement of Contributions included in the thesis. This is a true copy of the thesis, including any required final revisions, as accepted by my examiners.

I understand that my thesis may be made electronically available to the public.

## STATEMENT OF CONTRIBUTIONS

Elle Wadsworth was the sole author for Chapters 1, 2, and 7, which were written under the supervision of Dr. David Hammond and were not written for publication.

This thesis consists in part of four manuscripts that have been published, accepted, or prepared for publication. Exceptions to sole authorship are as follows:

**Study 1 (Chapter 3):** Wadsworth E, Driezen P, Goodman S, Hammond D. Differences in self-reported cannabis prices across purchase source and quantity purchased among Canadians. *Addict Res Theory*. 2020;28(6):474-483.

**Study 2 (Chapter 4):** Wadsworth E, Driezen P, Hammond D. Retail availability and legal purchases of dried flower in Canada post-legalization. *Drug Alcohol Depend*. 2021; In Press.

**Study 3 (Chapter 5):** Wadsworth E, Driezen P, Kilmer B, Hammond D.\* Trends in price and transitions to legal purchase sources in Canada's dried flower cannabis market in the two years after legalization of recreational cannabis. Prepared for publication, June 2021.

**Study 4 (Chapter 6):** Wadsworth E, Driezen P, Kilmer B, Hammond D.\* Trends in price and purchase sources in the dried flower cannabis market in the United States, 2019-2020. Prepared for publication, June 2021.

As lead author of these four chapters, I was responsible for contributing to conceptualizing the study design, conducting the analyses, and drafting and submitting manuscripts. My co-authors provided guidance during each step of the research and provided feedback on draft manuscripts. Dr. David Hammond provided significant direction and editorial assistance throughout.

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## ABSTRACT

**Background** – Cannabis policy has liberalized in North America over recent decades. In October 2018, Canada legalized non-medical cannabis. The regulatory framework includes some similarities with jurisdiction in the United States (US) that also legalized non-medical cannabis, while setting international precedents in other policy areas. An objective of legalization in Canada is to reduce the illegal market by transitioning consumers to the regulated market. Cannabis prices and retail availability have a strong influence on consumption patterns, including purchase source; however, there is little evidence examining the association between price, retail availability and purchasing in the legal and illegal markets following legalization in Canada and the US.

**Objectives** - The current thesis examined four primary research questions: 1) To what extent are purchase source and quantity purchased associated with the price of dried flower in Canada pre-legalization? 2) To what extent is retail availability associated with purchasing dried flower from legal sources in Canada post-legalization? 3) To what extent is price associated with legal purchases of dried flower in Canada post-legalization? and 4) To what extent is price and the time since legal retail stores opened associated with legal purchases in US states who have a non-medical retail market?

**Methods** - Data come from Waves 1-3 of the International Cannabis Policy Study, a repeat cross-sectional survey conducted in Canada and the US. Wave 1 was conducted in August-September 2018, prior to legalization in Canada, with Wave 2 and Wave 3 conducted post-legalization in September-October 2019 and 2020, respectively. Respondents were recruited through online commercial panels, were aged 16-65, and had purchased dried flower in the past 12 months (Canada:  $n_{2018}=1,227$ ,  $n_{2019}=2,506$ ,  $n_{2020}=2,417$ ; US:  $n_{2019}=5,643$ ,  $n_{2020}=4,267$ ). In Study 1, linear regression models examined the association between price, quantity purchased and purchase source in Canada pre-legalization. In Study 2, binary logistic regression models examined the association between retail availability and likelihood of purchasing dried flower legally in Canada post-legalization. In Study 3, binary logistic regression models examined the association between price and legality of source in Canada post-legalization. In Study 4, binary logistic regression models examined legal purchasing of dried flower in US states that had a legal non-medical retail market. All analyses used weighted data.

## Results

*Study 1* - Overall, the mean self-reported unit price (price-per-gram) of dried flower among Canadian cannabis consumers was \$9.56 CAD in 2018. The unit price of dried flower significantly decreased as quantity purchased increased. For example, the mean price of dried flower purchased in smaller quantities (<3.5g) (\$12.81/gram) was more than double the price purchased in larger quantities (>28g) (\$5.60/gram). The estimated quantity discount elasticity was -0.21 (95% CI: -0.25, -0.18). The most common purchase sources used were family member/friends (53.0%) and illegal dealers (51.7%). Price-per-gram varied across sources; however, variation was largely accounted for by consumers purchasing different quantities from different sources.

*Study 2* - Overall, 47.7% of past-year Canadian consumers reported last purchasing dried flower legally in 2019, with variation across provinces (range=40.5%-81.2%). Likelihood of purchasing dried flower legally was greater among those who lived closer to a legal retail store based on Euclidean distance (<3 km vs. 10+ km: AOR=1.56, 95% CI: 1.20,2.02), and who had shorter self-reported travel time to a retail store (<5 mins vs. >15 mins: AOR=2.24, 95% CI: 1.56,3.21).

*Study 3* - The proportion of consumers last purchasing dried flower from legal sources increased from 2019 to 2020 (45.7% vs. 58.1%), and in the past 12-months, the average amount of dried flower consumers reported purchasing from legal sources increased from 55.7% in 2019 to 67.5% in 2020. The mean unit price (price-per-gram) of dried flower was \$10.64 in 2019 and \$10.41 in 2020, and when quantity was accounted for the unit price of dried flower was \$7.09 in 2019 and \$6.83 in 2020 (CAD). The mean price of legal dried flower decreased in 2020 (\$12.63 vs. \$11.16;  $p<0.001$ ), but remained more expensive than illegal dried flower in both years (\$12.63 vs. \$9.04 in 2019;  $p<0.001$ , \$11.16 vs. \$9.41 in 2020;  $p<0.001$ ).

*Study 4* – The most common purchase source in ‘illegal’ and ‘medical’ states was dealers (2019: 48.8% and 43.5%; 2020: 50.6% and 39.3%, respectively) compared to stores/dispensaries in ‘recreational’ states (2019: 58.7%; 2020: 57.9%). The mean unit price (price-per-gram) of dried flower in US ‘recreational’ states increased in 2020 (\$11.44 vs \$12.24 USD;  $p=0.044$ ), and when quantity was accounted for the unit price was \$7.34 in 2019 and \$7.95 in 2020. Consumers in ‘recreational’ states reported purchasing 74.0% and 77.0% of

their dried flower from legal retail sources in 2019 and 2020. The odds of purchasing from legal sources was greater with each additional year with a legal retail recreational market (AOR=1.68, 95%CI: 1.58, 1.77), with few other sociodemographic differences.

**Conclusions** –The legalization of non-medical cannabis in Canada and some US states represent a unique opportunity to evaluate a novel policy with public health implications. The current thesis demonstrated that consumers show relatively quick uptake of the legal market in the first few years of legalization, and that price and retail availability contribute to consumers purchasing legally; however, it may take several years until retail markets and supply chains establish. At least in the immediate post-legalization period, retail availability may be relatively more important than price in encouraging consumers to purchase from the legal market. With the Canadian government undergoing an evaluation of the Cannabis Act, beginning October 2021, the current evidence may contribute to the legislative review.

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## LIST OF ABBREVIATIONS

AAPOR	American Association for Public Opinion Research
AB	Alberta
ACMPR	Access to Cannabis for Medical Purposes Regulations
AOR	Adjusted odds ratio
BC	British Columbia
CAD	Canadian dollars
CBD	Cannabidiol
CCS	Canadian Cannabis Survey
CI	Confidence interval
COVID-19	Coronavirus disease of 2019
CSTADS	Canadian Student Tobacco, Alcohol and Drugs Survey
CTADS	Canadian Tobacco, Alcohol and Drugs Survey
ESPG	European Petroleum Survey Group
g	Grams
km	Kilometers
ICPS	International Cannabis Policy Study
LGBTQIA+	Lesbian, Gay, Bisexual, Transgender, Questioning/Queer, Intersex, Asexual (+: Other non-heterosexual people)
MB	Manitoba
MLA	Minimum Legal Age
mg	Milligrams
NASEM	National Academies of Sciences, Engineering, Medicine
NB	New Brunswick
NCS	National Cannabis Survey
NL	Newfoundland and Labrador
NS	Nova Scotia
OCS	Ontario Cannabis Store
OLCC	Oregon Liquor Control Commission
ON	Ontario
ORE	Office of Research Ethics
PCCF+	Postal Code Conversion File Plus
PEI	Prince Edward Island
QC	Quebec
QGIS	Quantum Geographic Information System
QR	Quick Response
SE	Standard error
SEM	Standard error of the mean
SK	Saskatchewan
SQDC	Société Québécoise du Cannabis
THC	$\Delta$ 9-tetrahydrocannabinol
US	United States
USD	United States dollars

## **TERMINOLOGY**

This dissertation used the term ‘cannabis’ throughout, instead of names such as ‘marijuana’, ‘weed’, ‘pot’, or many others. Moreover, ‘dried flower’ was used instead of ‘dried cannabis’, ‘useable cannabis’ or ‘dried herb’. As an exception, ‘dried herb’ was used when referring to the measures from the International Cannabis Policy Study (ICPS), to replicate the phrasing used in the survey.

This dissertation primarily used the term ‘non-medical’, instead of ‘recreational’ or ‘adult-use’. As an exception, ‘recreational’ was used in Chapter 6 to make a more distinct separation from medical cannabis laws.

In the ICPS, US states were classified into those that have and have not legalized non-medical cannabis; therefore, US states with medical cannabis laws were classed as US ‘illegal’ states. However, in Chapter 6, US states were classified into US ‘illegal’ states, US ‘medical’ states, and US ‘recreational’ states, where US ‘illegal’ states were those without medical or non-medical cannabis laws.

This dissertation primarily discussed legal and illegal sources in the non-medical cannabis market in Canada and the US. However, medical sources were incorporated into legal and illegal sources. Briefly, ‘illegal’ sources refer to dried flower purchased outside of both the legal medical and non-medical markets and ‘legal’ sources refer to dried flower purchased within the legal medical and non-medical markets.

# CHAPTER 1: INTRODUCTION

## 1.1 Cannabis

Cannabis or ‘marijuana’ is a term to describe a plant (*Cannabis sativa*) that humans have used for millennia.<sup>1</sup> Cannabis contains over 500 constituents and over 100 of these are phytocannabinoids.<sup>1</sup> The primary phytocannabinoid of interest is  $\Delta$ 9-tetrahydrocannabinol (THC), which is the main psychoactive compound, and to a lesser extent cannabidiol (CBD), a non-psychoactive compound. THC exerts its psychoactive effects through the body’s endocannabinoid system by primarily activating the cannabinoid CB<sub>1</sub> receptor in the brain.<sup>1,2</sup> The desired acute effects of THC include euphoria and increased sociability; however, frequent undesired acute effects include paranoia and anxiety.<sup>1</sup> Of recent interest are CBD’s therapeutic effects and its potential to attenuate psychotropic effects of THC.<sup>3</sup>

## 1.2 Prevalence and patterns of use

Cannabis is the most widely used illegal substance in the world, and Canada and the United States (US) have among the highest prevalence rates in the world.<sup>4-8</sup> In the 2020 Canadian Cannabis Survey (CCS), 27% and 18% of Canadians over 16 years reported past 12-month and past-month cannabis use, respectively, which represents an increase from 2018 (22% and 15%) and 2019 (25% and 17%).<sup>9-11</sup> In the US, the 2019 National Survey on Drug Use and Health reported a past 12-month prevalence rate of 18% and a past-month prevalence of 12% among 12 years and older, both an increase from 2018 (16% and 10%, respectively).<sup>12,13</sup> In Canada and the US, youth and young adults have higher self-reported prevalence of both past 12-month and past-month use than adults over 25 years.<sup>9-13</sup>

## 1.3 Therapeutic benefits of cannabis

Cannabis can produce therapeutic benefits, as well as negative public health consequences. The National Academies of Sciences, Engineering, Medicine (NASEM) conducted a comprehensive review of the therapeutic benefits of cannabis and found conclusive or substantial evidence on the use of cannabis for chronic pain, chemotherapy-induced nausea, and multiple sclerosis spasticity symptoms, but insufficient evidence for cannabis as an effective treatment for epilepsy.<sup>14</sup> However, more recent systematic reviews challenged the

NASEM findings.<sup>15,16</sup> Stockings and colleagues concluded CBD may reduce epileptic seizures among pediatric populations with rare and serious forms of epilepsy.<sup>16</sup> Conversely, in another systematic review, Stockings and colleagues concluded that cannabinoids were unlikely to be an effective treatment for chronic non-cancer pain.<sup>15</sup> Evidence for the effectiveness of the therapeutic benefits of cannabis remains inconclusive. Nevertheless, cannabis is still widely used for therapeutic benefits, such as pain relief.<sup>17-21</sup>

As well as physical ailments, mental health conditions are commonly cited as reasons for using cannabis, such as anxiety, depression, or post-traumatic stress disorder.<sup>22-24</sup> In a systematic review and meta-analysis analyzing the effectiveness of cannabinoids to treat mental health conditions, the authors found insufficient evidence for the use of cannabinoids regarding conditions such as depression and anxiety.<sup>25</sup> Another systematic review that explored mental health and medical cannabis use, concluded medical cannabis use may be beneficial for substance use disorders: consumers substituting other substances for cannabis may benefit through harm reduction.<sup>23</sup> However, the review concluded that the influence of medical cannabis use on mental health varies across conditions, and that evidence is limited and inconclusive. In sum, more evidence is needed on the effect of cannabis and cannabinoids on mental health conditions.<sup>26</sup>

## **1.4 Cannabis and public health**

Reducing the potential health risks of cannabis is among the primary objectives of non-medical cannabis legalization in Canada.<sup>27</sup> Common public health concerns surrounding cannabis use include the effects of smoking cannabis,<sup>28,29</sup> the risk of addiction,<sup>28,30,31</sup> mental health conditions,<sup>14,32-37</sup> and impaired driving.<sup>14,38-40</sup> An additional concern is the negative consequences that cannabis use can have on vulnerable populations, such as pregnant women,<sup>14,41,42</sup> and young people.<sup>28,43-48</sup>

**1.4.1 Smoking** - Smoking dried flower is the most popular method of consumption in Canada and the US (see Section 1.5).<sup>9-11,29,49,50</sup> Cannabis smoke contains many of the same carcinogens as tobacco smoke, and regular and long-term smokers have a higher risk of developing chronic bronchitis and other respiratory symptoms than non-smokers.<sup>28</sup>



**1.4.2 Risk of addiction** - Longitudinal research has shown that around 1 in 11 cannabis consumers will become dependent, and this probability increases with daily consumption (1 in 2 consumers), and with initiation in adolescence (1 in 6 consumers).<sup>28,30,31</sup>

**1.4.3 Mental health conditions** - Associations have been found between cannabis and mental health, notably psychosis, and to a lesser extent depression.<sup>14,34-37</sup> Heavy cannabis use and use of high potency cannabis has been shown to increase the risk of developing a psychotic disorder.<sup>32,33</sup> High potency cannabis typically contains minimal CBD, yet prior research has concluded fewer psychotic experiences associated with use of high-CBD cannabis.<sup>51</sup>

**1.4.4 Impaired driving** - Prior research indicates that recent use of cannabis doubles risk of a motor vehicle crash.<sup>14,38,40</sup> THC has been shown to impair motor and cognitive functions required to safely drive a vehicle.<sup>39,40</sup> As such, implementation of drug-impaired driving laws accompanied the legalization of cannabis in Canada and US states. For example, the Canadian government introduced Bill C-46, which adapted and strengthened previous drug-impaired laws.<sup>52</sup> In particular, it allowed police officers to use oral fluid drug screening devices at the roadside and specified maximum levels of THC permitted in the blood stream.<sup>52</sup>

**1.4.5 Cannabis and pregnancy** – Cannabis is the most commonly used ‘illegal’ drug during pregnancy.<sup>41</sup> In the US, 5% of pregnant women reported past-month cannabis use in 2016.<sup>53</sup> However, rates are suggested to be underreported due to stigma. Substantial evidence indicates an increased risk of low infant birth weight when cannabis is used during pregnancy.<sup>14</sup> However, the relationship between smoking cannabis during pregnancy and other pregnancy and childhood outcomes is inconclusive, such as premature birth or behavioural issues.<sup>14,42</sup>

**1.4.6 Cannabis and youth** - Cannabis is the most commonly used ‘illegal’ substance among youth in Canada and the US.<sup>4,6,7,54</sup> Brain development continues through to young adulthood, and there are concerns surrounding the effect of early and regular cannabis use can have on the developing brain.<sup>28,44</sup> Prior research indicates associations between early and regular use and impaired educational attainment, other illegal drug use, and an increased risk of psychosis and addiction.<sup>43-45</sup> Moreover, there are concerns about the potential impact of legalization among youth, such as increased access and lower perceptions of harm, which in turn may increase use and impaired driving.<sup>4,46,47</sup> Longitudinal studies conducted pre- and post-legalization in US states with legal non-medical cannabis markets have generally shown few changes in cannabis

use among youth, which suggests that differences between states with and without legalized non-medical cannabis may be due to pre-existing trends rather than policy changes.<sup>46,48,55-60</sup>

## 1.5 Products and methods of consumption

As previously mentioned, smoking dried flower is the most common method of cannabis consumption in Canada and the US.<sup>9-11,29,49,50,61</sup> In the 2017 Canadian Tobacco, Alcohol and Drugs Survey, 91% of past-year cannabis consumers had smoked dried flower.<sup>6</sup> In the last decade, the types of cannabis products have expanded, with varying potency and methods of administration.<sup>9-11,61,62</sup> The range of cannabis products available on the market includes cannabis oils, cannabis infused foods, and concentrates (see Table 1). These products can be smoked, inhaled, ingested, applied sublingually, and vaped. There is some evidence that preference of methods of administration varies by sex and age. For example, research demonstrates the use of vape pens and edibles decrease with age<sup>10,11,63</sup> and males prefer or report higher rates of inhalation and females prefer or report higher rates of oral consumption.<sup>10,11,64,65</sup>

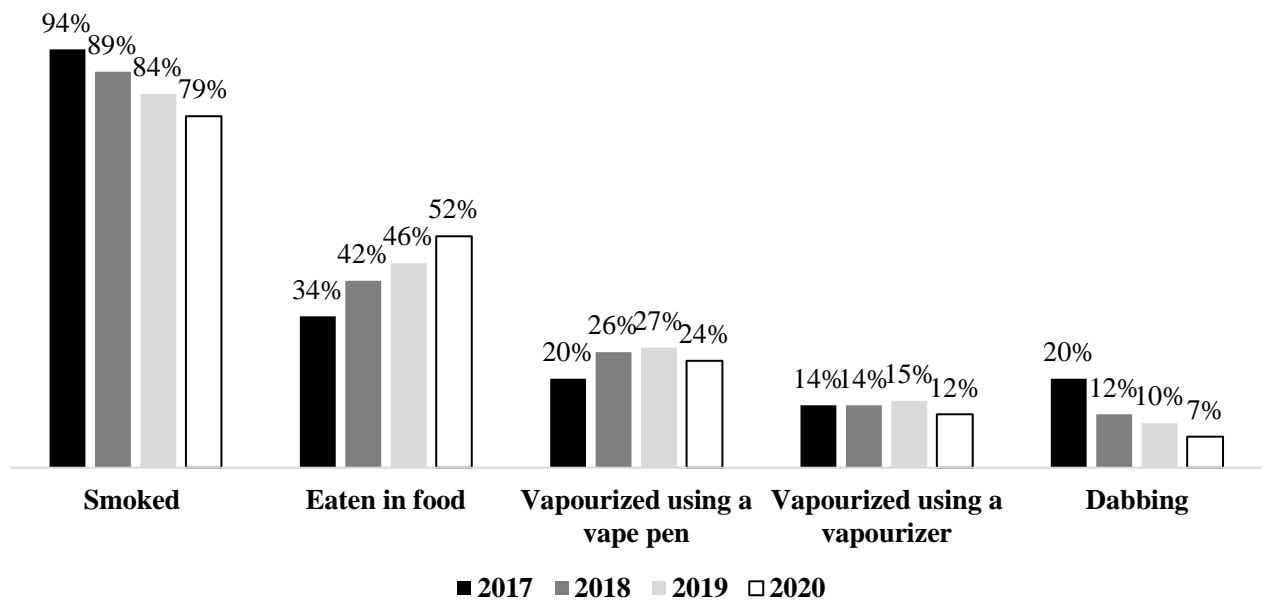
**Table 1: Cannabis products and modes of consumption**

Smoked/Combustible	Vaporized/Dabbing	Oral/Sublingual	Topical
Dried flower	Dried flower	Capsules	Topicals (i.e., cream)
Solid concentrates (i.e., hash)	THC vape oil	Oral oil	
	Solid concentrates (i.e., hash, shatter)	Edibles (i.e., cookies)	
	Liquid concentrates (i.e., butane hash oil, wax)	Drinks (i.e., tea)	
		Tinctures	

Over the last decade, THC concentration in cannabis has consistently increased, both in dried flower and concentrates (e.g. hash).<sup>66-69</sup> In a systematic review and meta-analysis examining THC and CBD concentrations in cannabis, authors found a 0.3% increase in THC concentration each year in dried flower from 1970 to 2017, with no changes in CBD concentrations.<sup>68</sup> CBD-rich products have also emerged over the past decade, which are typically associated with medical use.<sup>14,70,71</sup> In Canada, prevalence of dried flower among past 12-month consumers has declined from 88% in 2017 to 79% in 2020.<sup>11,72</sup> By contrast, the prevalence of most non-flower products have increased over the same period, such as edibles and vape pens (see Figure 1 and

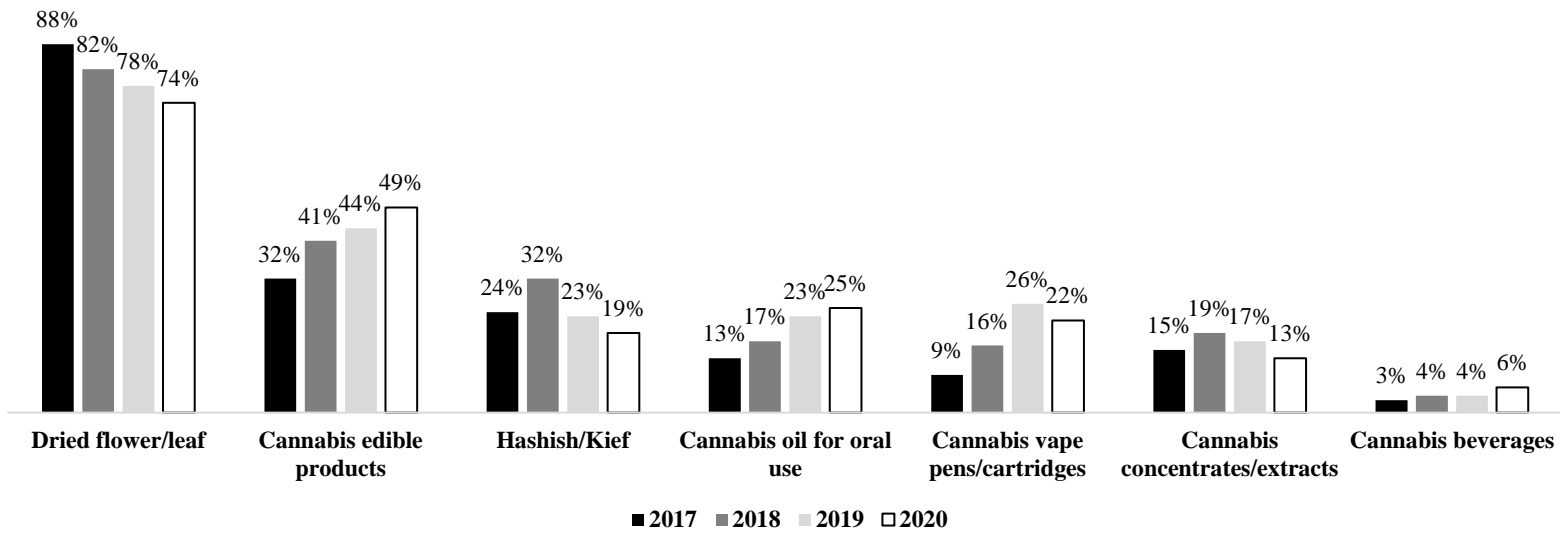
2).<sup>11,72</sup> Indeed, in US states where non-medical cannabis is legal, the market share of concentrates and edibles, is increasing.<sup>49,62,73-75</sup> In 2017, a report of the legal cannabis market in Colorado showed that the market share of dried flower had decreased from 66% to 54% since 2014.<sup>73</sup> However, the vast majority of evidence to date focuses on dried flower, given that it still accounts for most of the market share.<sup>9-11,49,69,73-77</sup> The current thesis will focus on dried flower only.

**Figure 1 – Methods of cannabis consumption used among past 12-month cannabis consumers in the past 12-months from the Canadian Cannabis Survey 2017-2020<sup>9-11,72</sup>**



Respondents could select all options that applied. Categories such as “applied to skin”, “Oral/sublingually” and “Other” are not shown due to change in categories from 2017 to 2020.

**Figure 2 – Cannabis products consumed among past 12-month cannabis consumers in the past 12-months from the Canadian Cannabis Survey 2017-2020<sup>9-11,72</sup>**



Respondents could select all options that applied. “Cannabis concentrates/extracts” classified as “Solid concentrates” in 2017. “Cannabis oil for oral use” classified as “Liquid concentrates” in 2017.

## 1.6 Legal and regulatory status

### 1.6.1 Canada

In Canada, medical cannabis has been legally available since 2001. Under the Access to Cannabis for Medical Purposes Regulations (ACMPR), those with authorization from a licensed physician could access cannabis from either a Health Canada registered licensed producer, grow a personal quantity or designate someone else to grow for them.<sup>78</sup> In October 2018, Canada became the second country after Uruguay to legalize non-medical cannabis. New regulations under the Cannabis Act replaced the ACMPR; however, medical consumers still have the same dried flower public possession limit (150 g) and can still access medical cannabis from the same sources, in addition to all non-medical sources.<sup>79</sup> The Cannabis Act has several objectives, including minimizing young people’s access to cannabis, protecting public health, and removing the illegal market.<sup>27</sup> Under the Cannabis Act, Canadians over 18 can purchase up to 30 g of dried flower or its equivalent in non-dried form (e.g. 7.5 g of concentrates), and can access from private or public stores and websites, dependent on varying provincial and territorial laws (see Appendix A1).<sup>27,80</sup>

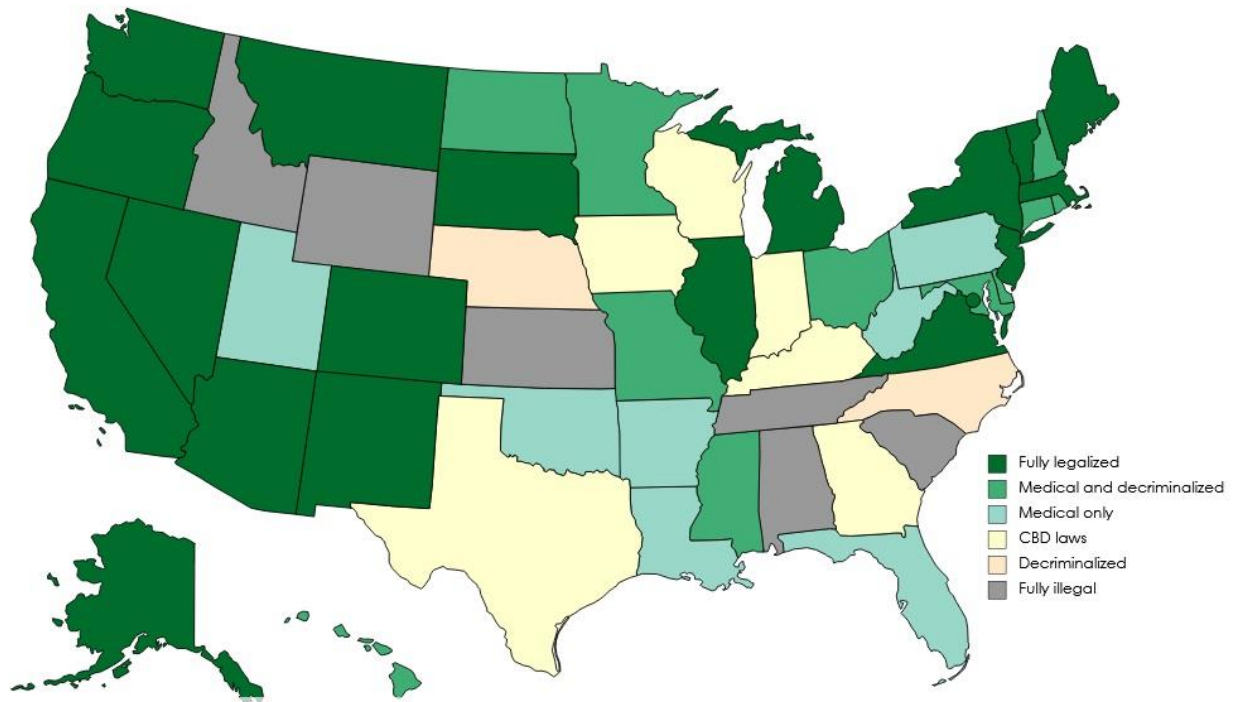
Cannabis regulations vary across the provinces and territories, i.e., minimum legal age, and retail structure.<sup>80</sup> Initially, all provinces and territories except Manitoba aligned their minimum legal age to purchase cannabis with alcohol regulations – Alberta and Quebec had a minimum legal age of 18 years, and all other provinces and territories of 19 years.<sup>80</sup> However, Quebec raised their minimum legal age to 21 years in 2020, the highest in the country. The retail structure varies across the country: Saskatchewan and Manitoba have a private retail sales model, Quebec, Nova Scotia, New Brunswick, Prince Edward Island, and Northwest Territories have a public (government-run) model, and the rest have a hybrid of public and private. For online sales, all except Saskatchewan and Manitoba have a public online sales system.<sup>80</sup>

Not all cannabis products were available from the beginning of legalization in October 2018. Dried flower and some cannabis oils were available on the legal market on October 2018, and all other products (i.e., concentrates) were available from December 2019.<sup>81</sup> Non-flower products had additional regulations, for example, edible cannabis had a 10mg limit of THC per package and had restrictions on ingredients that could increase the appeal to youth.<sup>81</sup> Indeed, Quebec implemented further restrictions on cannabis products, such that edible cannabis cannot be confectionary (i.e., chocolate) and all cannabis has a THC limit of 30%.<sup>82</sup>

### **1.6.2 United States**

In the US, California was the first state to legalize medical cannabis in 1996. By 2021, 36 states had legalized medical cannabis, with an additional six permitting the use of CBD oil only (containing minimal THC).<sup>83-85</sup> Medical cannabis laws vary across states, for example, some states require patient registration, some allow home cultivation, some allow dispensaries. In result, some states have ‘stricter’ medical programs than others.<sup>86-88</sup> Since Colorado and Washington first legalized non-medical cannabis in 2012, 16 additional states and Washington D.C. have legalized or passed legislation to legalize, with more expected to follow (see Figure 3). To date, over 40% of US residents live in a state where non-medical cannabis is legal.<sup>89</sup>

**Figure 3: Cannabis laws by US state, as of April 2021**



Map adapted from cannabis laws taken from DISA: <https://disa.com/map-of-marijuana-legality-by-state>

Non-medical cannabis laws vary across the US states (see Appendix A2). The majority of states have a personal possession limit of one ounce of cannabis, with Maine (2.5 oz), Michigan (2.5 oz), New Mexico (2 oz), New York (3 oz), Oregon (8 oz) and the District of Columbia (2 oz) having higher limits.<sup>83-85</sup> Most states allow residents to grow at home, with the exception of Washington State, and most permit up to six plants with no more than three mature. Most states have implemented an ad-valorem excise tax (a tax based on the percentage of the products value) on the retail price of cannabis, with a few notable exceptions (see Section 1.10). Although most states allow delivery for medical cannabis, only three states allow delivery services for non-medical cannabis in 2020, California, Nevada, and Oregon. Non-medical cannabis delivery in Colorado was permitted in January 2021.<sup>90</sup> In short, there is wide variation in the non-medical cannabis regulations across the states that have legalized.

## **1.7 The non-medical cannabis market**

### **1.7.1 Canada**

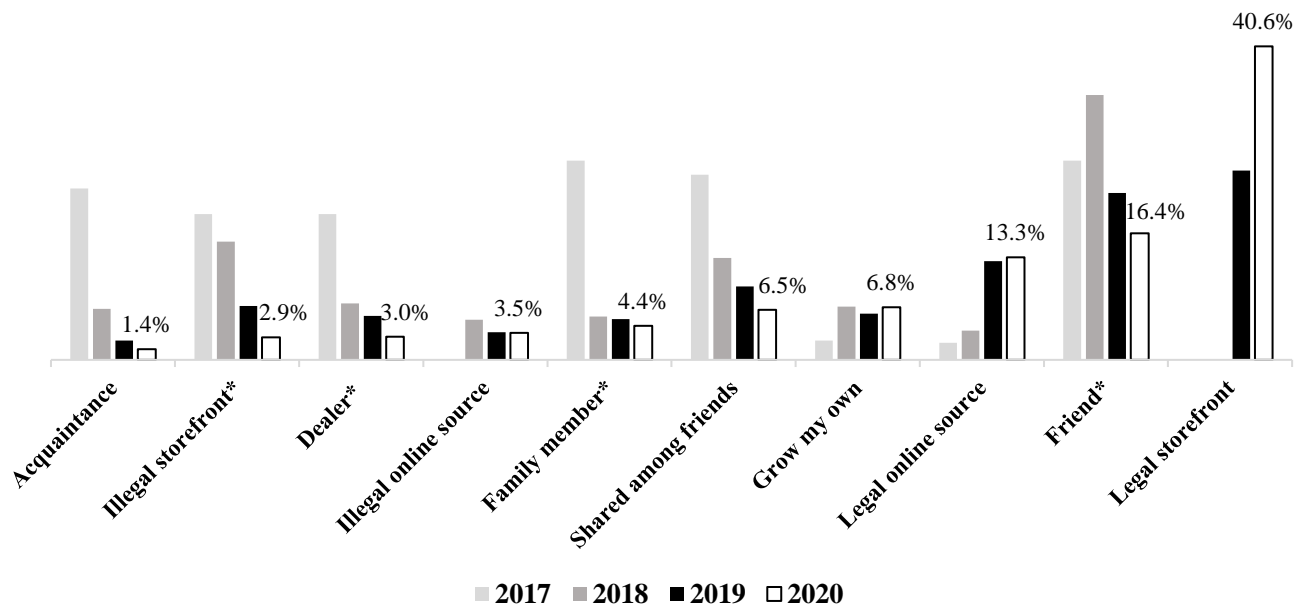
Reducing the illegal market for non-medical cannabis was one of the primary objectives of the federal Cannabis Act.<sup>27</sup> In 2017, Canadians spent an estimated \$6 billion CAD on cannabis, of

which an estimated 90% was from illegal sources.<sup>91</sup> Before legalization, illegal cannabis was widely available in Canada and could be accessed through street dealers, dispensaries and online retail sources.<sup>77</sup> The purpose of the Cannabis Act is to “provide for the licit production of cannabis to reduce illicit activities in relation to cannabis.”<sup>27</sup> However, the well-developed illegal market is not expected to disappear immediately.

After legalization in October 2018, the federal government permitted non-medical cannabis to be sold in both public or private retail and online stores, up to the discretion of the provinces and territories. The implementation of cannabis stores was not immediate and both stores and websites experienced shortages in the initial months of legalization (see Section 1.11).<sup>92</sup> The 2019 Cannabis Economic Account estimated that over a third of all cannabis purchases were made in the legal market in the third quarter of 2019. Focusing on dried flower and some oils – the only products that were available on the legal market at that time – 59% of dried flower and some oil purchases were made legally.<sup>93</sup>

In two of Canada’s national cannabis surveys - the Canadian Cannabis Survey and the National Cannabis Survey - the use of the legal cannabis market has increased and the use of the illegal cannabis market has decreased.<sup>10,11,94</sup> In the National Cannabis Survey, the use of legal sources in the past 3-months increased from 23% in 2018 to 68% in 2020, and the use of illegal sources decreased from 51% in 2018 to 35% in 2020.<sup>94</sup> In the Canadian Cannabis Survey, 43% of past 12-month cannabis consumers reported they usually obtain cannabis from legal sources (storefronts, mail order) in 2019 compared to 54% in 2020.<sup>10,11</sup> Conversely, 19% of cannabis consumers reported they usually obtain their cannabis from illegal sources in 2019 compared to 9% in 2020 (illegal storefront, mail order or dealer) (see Figure 4). The differences in percentages obtaining cannabis legally or illegally across the two surveys is perhaps due to the difference in the time frame of question. The National Cannabis Survey asked *any* use of illegal or legal source in the *past 3-months*, whereas the Canadian Cannabis Survey asked *usual* source in the *past 12-months*.

**Figure 4: Sources that past 12-month cannabis consumers usually obtained cannabis from the 2017-2020 Canadian Cannabis Survey<sup>9-11,72</sup>**



In 2017, “Dealer” and “Illegal storefront” were combined, and “Family member” and “Friend” were combined.

There is some evidence that the use of the legal non-medical market varies by sex. From crowdsourced cannabis price data submitted to Statistics Canada, more submissions from females were of cannabis purchased at legal sources than illegal sources, whereas more submissions from males were of cannabis purchased at illegal sources.<sup>93</sup> In the 2020 Canadian Cannabis Survey, higher percentages of female cannabis consumers ‘usually’ purchased from legal storefronts or legal online sources than male cannabis consumers.<sup>11</sup> However, similar percentages of female and male cannabis consumers reported to “always” or “mostly” obtain cannabis from legal sources.<sup>11</sup> Comparatively, a lower percentage of female cannabis consumers reported to “always or “mostly” obtain cannabis from illegal sources than male cannabis consumers.<sup>11</sup>

### 1.7.2 United States

In the US, cannabis remains illegal at the federal level. In the states that have legalized non-medical cannabis and permit retail sales, consumers can access cannabis through retail stores, grow at home, family or friends (up to 30 grams), and delivery services (in a few states). Similar to data from Canada, the illegal market still persists.<sup>74,95-100</sup> Researchers can estimate the size of an illegal market using various methods, such as residual methods (discrepancies between



datasets); direct methods (population surveys and waste collection); and expert opinion.<sup>73,100-</sup>  
<sup>102</sup> In a study that compared wastewater analysis of cannabis consumption to legal sales data in Washington State in 2013-2016, researchers found a larger increase in legal sales than the increase in consumption over the 3 year period – indicating displacement from the illegal market.<sup>100</sup> Another study found that after three years of retail sales, consumption estimates were larger than legal sales in Washington State, suggesting consumption outside of the legal retail system.<sup>96</sup> In Oregon, the barriers to enter as a cannabis business were lower compared to other states, to incentivize illegal market players into the legal industry.<sup>74</sup> In 2019, a report by the Oregon Liquor Control Commission (OLCC) admitted that the illegal market still persists; however, their oversupply, decreasing prices, and increasing legal sales suggest a reduction in purchases from the illegal market.<sup>74</sup> The 2021 OLCC report concluded that, even though 2020 observed demand come closer to Oregon’s supply, low legal prices of cannabis in Oregon remained competitive to the illegal market.<sup>95</sup> In California, an illegal market is said to be still present due to the regulatory process “insufficiently incentivizing unlicensed businesses to seek licensure.”<sup>99</sup> In January 2020, California introduced regulations where legal cannabis store must display a Quick Response (QR) code in order to aid consumers in identifying legal retailers.<sup>97</sup> In Colorado, a report by the Marijuana Policy Group suggested that Colorado’s legal market had fully absorbed the illegal market in 2017, based on comparisons between the Colorado’s inventory tracking system to consumption estimates in self-reported surveys.<sup>\*73</sup> However, this indirect method has several limitations, and media articles report the persistence of an illegal market in Colorado as well as other legal states.<sup>103-107</sup> Overall, there are considerable gaps in our understanding of the size of the illegal market in jurisdictions that have legalized non-medical cannabis due to a lack of reliable data on both legal and illegal sales.<sup>108,109</sup>

## **1.8 Social equity**

One of the motives behind non-medical cannabis legalization in Canada and US states is to correct the injustices of prohibition. There are prominent racial/ethnic disparities in cannabis arrests and convictions, particularly among Black and Hispanic individuals in the US, and

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\* Colorado was the first state to begin retail sales in January 2014. Initially, only businesses with medical licenses could apply for non-medical licenses. Therefore, Colorado had an efficient start to non-medical cannabis retail sales.

Black and Indigenous individuals in Canada.<sup>110-113</sup> Legalization can help address these disparities, for example, by expunging previous convictions and reducing arrests for cannabis possession. However, there are mixed opinions on the effectiveness of cannabis legislation on social equity in jurisdictions that have legalized.<sup>114-116</sup> For example, a study examining arrest rates before and after legalization of non-medical cannabis in Washington State demonstrated that although arrest rates decreased among both African American and White individuals after legalization, the relative disparities increased.<sup>116</sup> In a review examining whether US states that have legalized non-medical cannabis have begun to rectify the racial injustices of prohibition, progress was reported in some areas, namely expunging criminal records but reported a lack of progress in other areas.<sup>110,114, 117</sup>

The Canadian government has been criticized for not including an objective regarding social justice measures in the Cannabis Act, nor consulting Indigenous communities in the lead up to legalization.<sup>118,119</sup> US states that have legalized non-medical cannabis have introduced various initiatives into their legislation to address social equity. Illinois provides automatic expungement of records for cannabis possession up to 30 g but requires a petition to expunge records over 30 g. Illinois had a deadline to expunge cannabis-related offences by 2025, but achieved their goal in 2021.<sup>115</sup> States that have most recently legalized cannabis, such as New Mexico and Virginia have included automatic expungement for records specific possession of cannabis.<sup>120,121</sup> Other states such as Colorado and California allow individuals to petition for possession offenses. One of the states to most recently legalize cannabis – New York – will automatically expunge all cannabis-related offences, which removes the time and financial labor required from those with cannabis convictions to initiate a petition for expungement.<sup>122</sup> The barrier to expungement has reduced uptake in states that have legalized. For example, in California, it was estimated that fewer than five thousand applications were submitted for close to half a million cannabis-related offenses.<sup>110</sup>

States have implemented measures to encourage and facilitate minority populations to participate in the legal cannabis market.<sup>74,117</sup> However, evidence to date suggests this has not been overly successful.<sup>117</sup> In Massachusetts, 97% of licenses were issued to businesses who did not identify as either women-owned, veteran-owned, minority-owned, LGBTQIA+-owned, or disability-owned, as of November 2019.<sup>117</sup> Similarly, in a policy brief examining the diversity of Canada's legal cannabis market, authors found that leadership positions were overrepresented by white males (84% white, 86% male).<sup>123</sup> The report outlined the little

diversity in Canada's cannabis industry.<sup>123</sup> An offered explanation for the lack of diversity in legal cannabis markets was the high barriers to entry for cultivators, processors or retailers, through applications and costs for licenses, testing, and security.<sup>110</sup>

## **1.9 Price**

Price may influence the demand for cannabis from both illegal and legal sources. Briefly, a low price of cannabis could increase consumption but reduce the illegal market, whereas a high price of cannabis could reduce consumption but retain the illegal market. Therefore, accurate price estimates of illegal cannabis are essential for assessing the potential impact of legalization. A legal market should reduce the cost of production, as costs associated with the illegal market are no longer required, such as costs to hide illegal facilities or paying employees compensation for illegal activity.<sup>124,125</sup> A legal market should also reduce costs by creating a more efficient supply chain through innovation, expansion, and technology.<sup>126-128</sup> In addition, the price of legal cannabis may fluctuate over time as the legal retail markets and supply chains become established. The price of cannabis after legalization could dictate the prevalence of illegal cannabis and consumption.<sup>129-133</sup> The legal price of cannabis must reflect this balance of minimizing both the illegal market and consumption.

### **1.9.1 Quantity discounts and potency**

To ensure that the price of legal cannabis is competitive with illegal cannabis, regulators require accurate price data from the illegal market. However, obtaining an accurate average price on illegal cannabis is challenging, due to quantity discounts and potency.<sup>134</sup> Quantity discounts, where consumers pay less per unit for larger quantities than smaller quantities, are present in illegal drug markets,<sup>69,135-140</sup> and in legal markets.<sup>49,69,141</sup> For example, in the legal non-medical market in Washington State, quantity discounts were present for quantities over 5 g with larger discounts for quantities over 28 g.<sup>49</sup>

Potency is increasing, and has been for the last few decades.<sup>67,68,142</sup> It is argued that price should not be recorded per gram but by potency: i.e., THC content, and tax should be applied by THC content rather than weight (see Section 1.10).<sup>143,144</sup> If potency of cannabis increases but the price of cannabis does not increase at the same rate, then intoxication will become cheaper to achieve. Indeed, in an analysis of Washington States seed-to-sale data, Hansen and colleagues highlighted that since retail sales began, average potency increased whereas average price

decreased.<sup>143</sup> Prior studies have also shown positive associations between perceived potency and price.<sup>49,129,142,145,146</sup> However, potency is often unknown in the illegal market due to lack of information or unreliable labelling; therefore, few studies to date have included potency in price analyses.<sup>49,76,142,147-149</sup> Indeed, in self-reported studies of potency levels, consumers had low knowledge of the THC in the products they used.<sup>150-152</sup> In an experimental task among Canadian young adults pre-legalization, few respondents could understand the quantitative THC labelling on cannabis packages.<sup>148</sup> Even in a legal market, comprehension of THC labels may be low due to inaccurate labelling or packages including too much information.<sup>153</sup> In the 2019 Canadian Cannabis Survey, close to a third of past 12-month cannabis consumers did not know the potency of cannabis when choosing a product.<sup>10</sup> Although self-reported potency is potentially unreliable, potency is an important attribute to cannabis consumers. In a 2020 quarterly report by the Ontario Cannabis Store (OCS) – Ontario’s public online store – potency was ranked above price as the most important attribute of cannabis for both new and returning customers.<sup>154</sup> Both quantity discounts and potency can potentially influence the price of cannabis and may contribute to price variations in the illegal and legal markets.

### **1.9.2 Illegal cannabis prices**

There are limited data on the price of illegal cannabis in Canada prior to legalization. Appendix B1 displays the available estimates drawn from three sources: ‘crowdsourced’ data collected online,<sup>76,93,155</sup> self-reported data in population surveys,<sup>9-11,72</sup> and objective price data collected directly from retail sources.<sup>69,77,124</sup> The reliability of crowdsourced data remains highly uncertain and is particularly susceptible to self-selection bias and potential manipulation. Three studies have collected objective prices in Canada’s illegal market: Two studies collected data from illegal retailers’ websites and another collected data from a darknet marketplace, Alphabay.<sup>69,77,140</sup> One study that collected data from illegal retailers’ websites investigated the price of cannabis in illegal retail and online dispensaries in the most populated city of each province and territory.<sup>77</sup> The average price-per-gram of the most popular strain of cannabis was \$10.02/g, somewhat higher than crowd-sourced data and self-reported data (\$7.14/g - \$8.62/g).<sup>77</sup> In the study that obtained cannabis prices from Alphabay, a popular darknet marketplace, found a median price-per-gram of cannabis to be \$9.24 in 2015 (converted from US dollars using 2015 Purchasing Power Parity).<sup>140</sup>

### 1.9.3 Legal cannabis prices

Since legalization, Statistics Canada reported crowdsourced price data between December 2018 and December 2019 that showed an increase in the average price of dried flower from legal sources (\$9.69/g to \$10.30/g) and decrease in the price from illegal sources (\$6.44/g to \$5.73/g) (Appendix B1).<sup>93</sup> The same crowdsourced data showed variation across the provinces of approximately \$4 difference between the lowest price-per-gram (Quebec: \$7.88) and the highest price-per-gram of legal cannabis (New Brunswick: \$11.36), but a narrower range among cannabis purchased from illegal sources (\$4.90-\$6.10).<sup>93</sup> In a report examining the average price of legal dried flower taken from retailers between October 2018 and August 2019, the average price-per-gram of dried flower in Canada was \$11.15 with similar variation across the provinces between the lowest price-per-gram (Quebec: \$8.43) and the highest (Saskatchewan: \$12.95).<sup>156</sup>

The price of legal cannabis may influence a consumers' decision to transition from the illegal to legal cannabis market.<sup>131,133</sup> Research among cannabis consumers in Canada and the US demonstrated in a hypothetical marijuana purchasing task that when legal cannabis cost the same or marginally higher than illegal cannabis, consumers preferred legal cannabis and the demand for illegal cannabis was reduced.<sup>133,157</sup> Consumers viewed legal cannabis as a 'superior' product to illegal cannabis, suggesting that even a slightly higher legal price than illegal could still encourage consumer transition to the legal market.<sup>157</sup> However, another study concluded that when considering the substitutability between illegal and legal cannabis, the socially optimal price of legal cannabis should be lower than illegal to be competitive.<sup>131</sup> In Canada, price estimates have shown the average price of legal dried flower to be consistently more expensive than dried flower in the illegal market since legalization.<sup>69,93</sup> Moreover, a government-run crowdsourced application demonstrated that the gap between illegal and legal cannabis has widened since legalization.<sup>93,158</sup> Other research examining illegal and legal cannabis prices, found a similar gap but did not demonstrate the same price differential.<sup>69</sup> Furthermore, in the 2020 Canadian Cannabis Survey, past 12-month cannabis consumers reported to spend a similar amount on cannabis from illegal and legal sources in the past 30 days (\$47 vs \$49, respectively); however, the product or quantity was not recorded.<sup>11</sup>

In the US, states that have legalized non-medical cannabis lack 'baseline' price data and often have limited data on illegal sources following legalization.<sup>126</sup> In addition, the transition to a legal market has occurred incrementally; thus, data are just beginning to emerge on legal

cannabis prices from the first US states to legalize non-medical cannabis.<sup>49,73-75,124,126,159-161</sup> Appendix B2 displays a non-exhaustive list of price estimates in US states that have legalized non-medical cannabis. Using self-reported price data across three waves of medical and non-medical cannabis in Washington, Colorado, and Oregon, the average price-per-gram of non-medical cannabis decreased in the first few months after legal sales became available in Colorado and increased in Washington State.<sup>124</sup> In Washington State, Colorado, and Oregon, three of the first states to legalize non-medical cannabis, average retail prices of cannabis decreased over a longer period - the first few years - of retail sales.<sup>49,73,74,95</sup> For example, the retail price of cannabis declined 50% in Oregon from 2016-2018 due to increased supply, and in 2019 wholesale prices were reported to be the lowest they had been due to demand lower than supply.<sup>74,95</sup> The average price-per-gram of dried flower in Oregon has been \$5.50 or lower from July 2018 to 2021.<sup>74,95</sup>

The price of cannabis may change over time as legal retail markets become established. In an analysis of sales data in Washington, Colorado, California and Nevada in 2018 showed that the states with a more mature retail market – Washington and Colorado - had the lowest price-per-gram (e.g. \$4.60/g in Colorado compared to \$11.60/g in California).<sup>162</sup> A study from the US medical cannabis literature found an association between the legalization of medical cannabis and a gradual reduction in the price of ‘high-quality’ cannabis.<sup>163</sup> The study concluded that the diversion of ‘high-quality’ cannabis and thus an increased supply, explained the reduction in price.

In states with legal retail non-medical markets, there is some evidence of price increases in 2020. In a report conducted by a US wholesale cannabis marketplace, wholesale prices of dried flower in Alaska, California, Colorado, Michigan, Nevada, Oregon, and Washington State increased 18% from the previous year.<sup>164,165</sup> In 2020, Alaska and Michigan reported the highest dried flower prices, predicted to be due to high taxes (Alaska: see Section 1.10) and a new retail market (Michigan). Oregon and Washington reported the lowest dried flower prices, predicted to be due to mature retail markets and a high supply.<sup>165</sup> Although still averaging some of the lowest prices of cannabis in the legalized states, Oregon experienced an increase in demand after the start of the COVID-19 pandemic and thus higher prices, The OLCC hypothesized the increased demand to come from three groups: 1) existing consumers; 2) new consumers; and 3) consumers transitioning from the illegal or medical market amid the pandemic.<sup>95</sup> Additional explanations for higher prices in 2020 were local fires in California,<sup>97,166</sup> increased demand and

supply shortages,<sup>167-169</sup> small businesses closing due to poor profit margins,<sup>170</sup> and the legalization of hemp.<sup>171,172</sup>

## **1.10 Tax**

### **1.10.1 Price elasticity of demand**

Taxes are one method of controlling the price of a legal substance. In economics, ‘price elasticity of demand’ determines how sensitive consumers are to percentage changes in price. Specifically, it measures the change in consumption in response to a 1% change in price, when other factors remain constant. ‘Elastic goods’ have a price elasticity of demand of 1 or above. ‘Inelastic goods’ have a price elasticity of demand between 0 and 1. Price elasticity of demand is usually negative, as an increase in price usually reflects a decrease in quantity demanded. For example, tobacco is an inelastic good, and its price elasticity of demand is estimated to be -0.4 in high-income countries.<sup>173</sup> This means that a 10% increase in price is expected to decrease consumption by 4%. Tobacco is inelastic because there are few substitutes, and nicotine, the main component of tobacco, is highly addictive.<sup>173</sup> Therefore, in tobacco control, research demonstrates the most effective intervention to be the use of taxes to increase price, as consumption decreases and tax revenue would be consistent.<sup>174</sup> One method to retain the price of cannabis close to its pre-legalization price is by introducing taxes.<sup>175,176</sup> However, researchers argue that reliable price elasticities for cannabis do not yet exist, and so predictions on tax revenue and consumption cannot be made.<sup>177</sup> Prior studies have calculated elasticities using prevalence data, which captures infrequent consumers.<sup>177</sup> Infrequent consumers account for the majority of people who use cannabis, but not the majority of cannabis consumed.<sup>134,178,179</sup> As a result, different types of consumers may have different sensitivities to price. Indeed, a consumer who purchases cannabis once a year may not be as financially impacted by changes in price as a consumer who purchases every week. Two populations with particular relevance to public health outcomes – heavy consumers and youth – may have greater price sensitivities and warrant special consideration for taxation strategies.<sup>146,147,177,180-183</sup>

### **1.10.2 Types of taxes**

Jurisdictions apply distinct non-medical cannabis taxes (Appendix B2). A common tax used is excise tax – specific or ad-valorem - which is levied on cannabis manufacturers, distributors, or retailers. An ad-valorem tax is where the tax is added according to the products value, typically at the point of sale. A drawback of an ad-valorem tax is that it is sensitive to pre-tax

price.<sup>128</sup> Legalization is said to come with a reduction in the price of cannabis.<sup>124,127,184</sup> A reduction in price would reduce the amount of tax revenue collected and stall efforts to reduce consumption. Moreover, low prices would make it difficult for smaller businesses to compete with large companies, losing diversity in the market.<sup>185</sup> However, lower prices and taxes would create a competitive price to the illegal market and encourage transition into a legal market.<sup>131</sup>

Minimum unit pricing, taxes based on potency, and taxes based on weight are other tax strategies proposed for cannabis products.<sup>76,143,144,186</sup> Minimum unit pricing would ensure that the pre-tax price does not fall below a certain limit, and therefore provide consistent revenue. Taxing by weight, although easier to implement, could encourage higher potency products. Taxing by potency could encourage consumers to switch to lower potency products, minimizing heavy use and dependence. Taxing by potency, more so than taxing by weight, would be a more direct form of Pigouvian tax whereby the revenue would account for the negative externalities of the THC content.<sup>132,143</sup> Indeed, the Canadian government implemented a potency-based tax for all cannabis products (i.e. edibles, vape oils) except dried flower and plants, after they entered the market in December 2019.<sup>187</sup> In the US, Illinois is the only state to date to implement potency-based taxes: Cannabis products below 35% THC are taxed at 10% of the retail price and products above 35% THC are taxed at 25%.<sup>188</sup> New York, who legalized in March 2021, have also proposed a tax based on the level of THC.<sup>189</sup> However, taxing by potency can be more complicated and costlier to implement,<sup>128</sup> especially for dried flower where THC is not consistent within or across strains.<sup>143</sup> Moreover, if the potency-based tax is successful in encouraging consumers to switch to lower potency products, there will be a reduction in tax revenue. Another method of encouraging consumers to choose low potency products is to limit the amount of THC in the products. For example, Quebec introduced a 30% limit on all THC products, and Vermont proposed to limit dried flower to 30% THC and concentrates to 60%.<sup>190</sup>

Hansen and colleagues compared the revenue generated by ad valorem tax vs. potency-based tax and concluded potency-based taxes reduced the potency in products, but did not create as much revenue as ad valorem taxes.<sup>143</sup> Kilmer proposed that governments should retain flexibility among which tax strategies to use depending on objectives.<sup>191</sup>



### **1.10.3 Taxes on dried flower**

Canada set excise tax rates so that the price of legal cannabis products would be competitive with those in the illegal market. Dried flower is subject to a federal excise tax of \$1 per gram or 10% of a product's price, whichever is greater, as well as provincial sales taxes, which vary from 5% to 15%.<sup>187</sup> For example, one gram of dried flower costing \$8 pre-tax could cost between \$9.45 and \$10.35 CAD. In addition, First Nations people will be excise tax exempt when purchasing from a retailer on reserve land.<sup>192</sup> As such, the prevalence of an illegal market could vary across provinces and territories due to tax variation.<sup>76</sup> The US states that have a legal non-medical market have different excise tax rates (Appendix A2). All jurisdictions except Alaska implemented an excise tax at the retail level and as previously mentioned, Illinois is the only jurisdiction to vary tax by cannabis potency (New York has proposed a similar potency tax).<sup>143,188</sup> For example, the retail excise tax rate is 10.75% in Massachusetts, 15% in California, and in Alaska, cannabis growers pay an excise tax of \$50 per ounce of dried flower, the cost of which is most likely passed onto the customer.<sup>188,193</sup> Indeed, in 2020, wholesale prices of dried flower in Alaska were the most expensive among states that had legalized non-medical cannabis.<sup>165</sup> New Mexico proposed to implement a 12% excise tax that will increase after 2025.<sup>121</sup> Washington State initially imposed a 25% tax on each stage of cannabis production, which allowed the state to oversee production and prevent diversion to the illegal market.<sup>194</sup> However, this created a discrepancy between the legal, medical, and illegal cannabis markets. In July 2015, the state introduced a combined tax of 37%.<sup>194,195</sup> Even with a high tax rate of 37%, legal cannabis in Washington State is cheaper than illegal cannabis,<sup>126</sup> and has some of the cheapest cannabis in US states that have legalized non-medical cannabis.<sup>165</sup>

## **1.11 Retail availability**

In addition to price, the availability of cannabis may be a primary factor in the decision to transition to a legal market. To compete with illegal sources, the legal market must be accessible. From the tobacco literature, the more convenient the transaction, the higher the probability of purchasing tobacco (whether legal or illegal).<sup>174,196</sup>

Cannabis retail density is considerably lower than tobacco in most jurisdictions that have legalized non-medical cannabis, particularly early in the implementation stage. For example, in Ontario, there was a tobacco retailer for every 231 smokers in 2018, based on a past-30-day

smoking prevalence of 18%.<sup>197</sup> In 2018, Ontario’s cannabis prevalence was approximately 18% with no retail stores for the first six months of legalization.<sup>198</sup> After the first year of legalization, there was one physical cannabis store for every 84,288 past 3-month cannabis consumers in Ontario.<sup>199,200</sup> In most US states that have legalized, retail stores have not opened immediately after legalization but one to two years later.<sup>201</sup> However, the speed at which stores opened varied. For example, Colorado and Washington were the first two states to legalize non-medical cannabis and opened their retail market in January and July 2014, respectively. Prior to legalization, Colorado had many licensed medical cannabis retail stores, and initially after legalization only businesses with medical licenses could apply for non-medical licenses. Therefore, Colorado had an efficient start to non-medical cannabis retail sales. Conversely, Washington State did not have licensed medical cannabis stores prior to legalization, and when legalized, there was a cap on the number of retail stores permitted across the state. As such, Washington State did not have an efficient start to retail sales.<sup>124</sup> Some states still do not have a legal retail market, such as Vermont and District of Columbia. However, Vermont plans to allow retail sales in May 2022.<sup>190</sup> A balance must be reached between having enough retail stores to ensure greater accessibility to legal cannabis, without increasing consumption.

Retail models vary across Canadian provinces (see Appendix A1). Saskatchewan and Manitoba opted for private-only sales models; Quebec, New Brunswick, Nova Scotia, and Prince Edward Island opted for public models; and British Columbia, Alberta, Ontario, and Newfoundland & Labrador opted for a hybrid of private and public.<sup>80</sup> The number of legal retail stores in Canada increased from under 200 stores at the end of 2018 to close to 1,500 stores at the end of 2020.<sup>94</sup> However, the opening of cannabis retail stores across Canada has not occurred at an equal rate across the provinces (see Table 2). For example, in Ontario – Canada’s most populated province – a change in provincial government resulted in a late switch from a proposed public system to a hybrid system whereby the online store would remain public (Ontario Cannabis Store) and the physical retail stores would be privately run. This change resulted in no stores available in October 2018, and the first stores opened in April 2019, six-months after legalization. Ontario continued to experience a slow opening of their private market due to a lottery license system. However, Ontario removed its lottery system and, from February 2021, the Alcohol and Gaming Commission of Ontario increased its pace of license approvals to 30 stores a week.<sup>202</sup> Indeed, by September 2019, Ontario had 24 stores, 69 stores by February 2020, 112 stores by September 2020, and 563 stores by March 2021.<sup>203</sup> By contrast, Alberta – a province with a hybrid model of a public online store and private physical retail stores – had

opened close to 300 stores by September 2019, over 500 in September 2020 and over 600 in March 2021.<sup>204</sup> Regardless of Ontario’s slow start to opening retail stores, by September 2019 Ontario had exceeded Alberta’s total retail sales from cannabis stores.<sup>205</sup> With the exception of Quebec, there was little change in the number of stores from March 2019 to September 2020 among provinces with public physical retail stores.<sup>205</sup> However, most provinces with public physical stores have lower populations (Atlantic provinces). As shown in Table 2, Alberta has the highest stores per 100,000 residents over 15 years of all the provinces, with one store serving close to seven thousand residents over 15 years. Indeed, the average distance travelled to get to the nearest store has reduced in all provinces that have increased their number of stores. In British Columbia, there were 16 stores in March 2019 and 57 in July 2019, the population weighted average distance (in kilometers) to the nearest store reduced from 57 km in March 2019 to 24 km in July 2019.<sup>205</sup> This translated into an average of 28% of the British Columbian residents living within 10 km of a retail store in March 2019 and 46% in July 2019.<sup>205</sup>

**Table 2: Number of stores, stores per 100,000 residents over 15 years, and number of residents over 15 years per one store in Canada and across the provinces in September 2019 and 2020.**

	September 2019			September 2020		
	Number of stores	Stores per 100,000 residents over 15 years	Number of residents over 15 years per one store	Number of stores	Stores per 100,000 residents over 15 years	Number of residents over 15 years per one store
<b>All 10 provinces</b>	508	1.61	62,179	1129	3.57	27,978
<b>Alberta</b>	279	7.87	12,705	527	14.64	6,828
<b>British Columbia</b>	67	1.53	65,304	294	6.72	14,882
<b>Newfoundland &amp; Labrador</b>	25	5.53	18,088	26	5.75	17,390
<b>Saskatchewan</b>	35	3.71	26,945	47	4.96	20,171
<b>Manitoba</b>	23	2.07	48,287	37	3.31	30,215
<b>New Brunswick</b>	20	3.01	33,254	20	2.99	33,467
<b>Prince Edward Island</b>	4	3.01	33,219	4	2.96	33,803
<b>Nova Scotia</b>	12	1.44	69,492	16	1.90	52,660
<b>Ontario</b>	24	0.20	511,424	112	0.90	111,209
<b>Quebec</b>	19	0.27	376,745	46	0.64	156,979

Population estimates: Statistics Canada. Table 17-10-0060-01 Estimates of population as of July 1<sup>st</sup>, by marital status, age and sex. Doi: 10.25318/1710006001-eng

### **1.11.1 Locations of retail cannabis stores**

In addition to the number of physical retail stores in a province or state, provinces, states, and local municipalities also implement other retail policies that may affect availability.<sup>80</sup> Some local communities may ban stores completely and some may enact restrictions on proximity to schools or youth-oriented spaces.<sup>80</sup> For example, approximately two years after retail sales opened in Colorado, the only 26% of local jurisdictions permitted non-medical retail stores.<sup>206</sup> In Washington State, to a lesser extent, found 30% of residents lived in an area that had prohibited retail sales two years after retail stores opened.<sup>207</sup> Oregon allowed communities to opt out of retail sales; however, a study demonstrated that an increase in cannabis use was seen among youth cannabis consumers who lived in communities that had opted out of retail sales.<sup>208</sup> Therefore, availability of stores may depend on local or provincial policy rather than demand. These policies may influence who lives in or near to communities where retail stores are permitted. For example, research conducted in California examining equity in the distribution of illegal and legal retail cannabis stores demonstrated that compared to areas with only legal retail stores, areas with only illegal retail stores or both illegal and legal stores had higher percentages of minority populations and people living in poverty.<sup>209</sup> Similar research exploring equity in location of retail stores in Oregon, California, and Washington State concluded that retail stores were located in areas with higher proportions of minority populations, alcohol retail stores, and people living in poverty.<sup>210-214</sup> Similar conclusions have been drawn from the alcohol and tobacco literature, where alcohol and tobacco retail stores were more likely to be located in poorer census tracts.<sup>215,216</sup>

### **1.11.2 Online stores and delivery services**

Restrictions on location do not apply to online spaces, and therefore, the importance of proximity and access to physical retail stores may depend on the availability of legal mail order or delivery services.<sup>217,218</sup> Online sales and delivery are available in all Canadian provinces (Appendix A1). Although most US states that have legalized non-medical cannabis allow delivery of medical cannabis (except Alaska and Washington State), only California, Nevada, Oregon, and Colorado allow delivery for non-medical cannabis at the time of writing – July 2021 (Appendix A2).<sup>219,220</sup> The availability of delivery services, access to the internet and a credit card, and patience for delivery may determine how important proximity to a physical retail store is. Indeed, although Canadians experienced delays in online delivery at the start of legalization,<sup>221</sup> most provinces now provide same-day delivery in some regions of each

province.<sup>222</sup> The Ontario Cannabis Store reported that approximately two thirds of consumers who used their store accessed express shipping in the first quarter of 2020.<sup>154</sup> Regardless of changes to speed of delivery, online sales still only account for a small proportion of the total sales in Canada – 13% in September 2019.<sup>205</sup> However, the COVID-19 pandemic may change consumer habits temporarily. During the pandemic, further changes were introduced to online sales, where some provinces allowed online ordering and curbside pickup from private physical retail stores, which was previously not allowed.<sup>80</sup> The ability to travel to the physical retail store for collection is still necessarily in this case. In sum, since the COVID-19 pandemic and increased availability of online services or curb-side pickup, physical access to cannabis stores may not matter as much as before the pandemic.

### **1.11.3 Retail availability and cannabis use**

A concern with increased retail availability is that prior research from tobacco and alcohol indicates that increased retail availability is associated with increased initiation and frequency of use, especially among youth.<sup>173,223-225</sup> Retail availability can be defined and measured in various ways such as through retail density, retail proximity, or retail store opening times. Previous literature on the relationship with retail availability and cannabis use has examined retail density and retail proximity to medical and non-medical retail stores, with mostly positive associations.<sup>223,226-229</sup> For example, research in Washington State observed a positive association between current cannabis use and proximity to non-medical retail stores and per capita retail density.<sup>226</sup> Among pregnant women in post-legalization California, a shorter drive time to retailers (proximity) and more retailers within a short drive (density) was associated with higher odds of cannabis use.<sup>227</sup> Research in Los Angeles, California, observed a positive association between retail density of unlicensed and licensed retail stores, and heavy cannabis use.<sup>228</sup> Two more studies in California demonstrated that living near a higher density of medical cannabis retail stores was positively associated with frequent cannabis use.<sup>218,229</sup> However, research in the Netherlands did not find a relationship between cannabis use and proximity to non-medical retail stores (“coffee shops”).<sup>230</sup>

Relationships between youth cannabis use and availability are inconclusive.<sup>231-236</sup> For example, a positive relationship was found between adolescents living in a county with non-medical cannabis stores and cannabis use.<sup>234</sup> However, other research among US youth found no association in the relationship between cannabis use and availability, where availability was represented as proximity to medical retail stores<sup>235,236</sup> or non-medical retail stores.<sup>237</sup>

To date, most research on the relationship between retail availability of cannabis - measured by proximity or density of retail stores - and cannabis outcomes has been conducted on US samples. To our knowledge, there is no research on Canadian samples after non-medical cannabis legalization.

Similar to price, retail availability should encourage a transition to a legal market, yet not increase initiation and use. To date, no research has examined the relationship between retail availability and purchasing cannabis from a legal source.

### **1.13 Study rationale**

Canada's decision to legalize non-medical cannabis represents a unique opportunity to evaluate a novel policy with public health implications. The objective of the Cannabis Act in Canada is to displace the illegal market with a regulated market. From the tobacco and alcohol literature, price and retail availability will be the primary factors that dictate the demand and prevalence of illegal cannabis.<sup>173</sup> However, no studies have explored the association between price, retail availability and purchasing legal and illegal cannabis in pre- and post- legalization in Canada, and few studies have explored the association between price and purchasing legal and illegal cannabis in the US post-legalization.<sup>49,96,134,161,163</sup>

This study seeks to examine the impact of cannabis legalization on the use of the legal market in Canada and the US, with a focus on the association between price of dried flower, quantity purchased of dried flower, sources used to purchase dried flower including the legality of source, and proximity to legal retail stores.

The Canadian government is conducting a legislative review of cannabis legalization. The current thesis will produce timely scientific evidence that can contribute to the Government of Canada's legislative review.

### **1.14 Research questions**

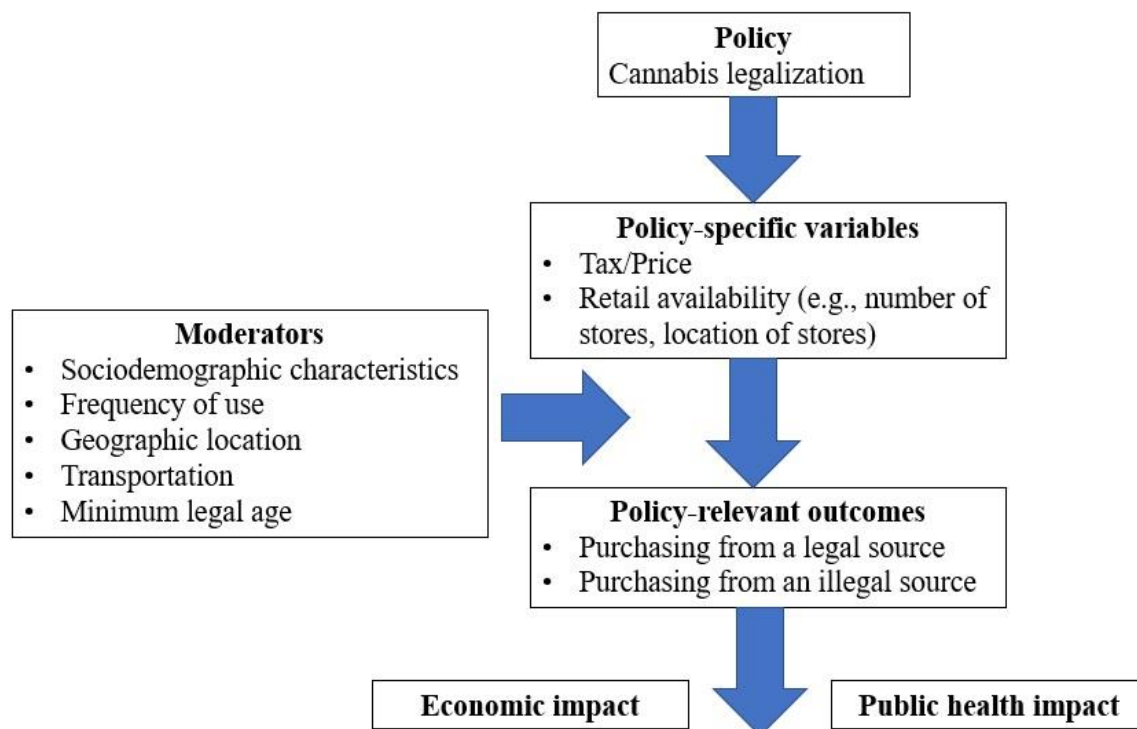
The current study will answer the following specific research questions:

1. To what extent are purchase source and quantity purchased associated with the price of dried flower in Canada pre-legalization?
2. To what extent is retail availability associated with purchasing dried flower from legal sources in Canada post-legalization?
3. To what extent is the price of dried flower associated with legal purchases of dried flower in Canada post-legalization?
4. To what extent is the price of dried flower and the ‘age’ of a retail market associated with purchases from legal sources in US states that have a legal non-medical retail market?

### **1.15 Conceptual framework**

The conceptual framework for the current study was based on the conceptual model of the International Tobacco Control Policy Evaluation Project and the economic theory outlined by the International Agency for Research on Cancer, which are used to evaluate the behavioural impact of tobacco policies, prices, taxes, and illegal markets.<sup>174,238-240</sup> These frameworks present price and retail availability as the primary ‘proximal’ policy-specific variable of interest and purchasing behaviours as the ‘distal’ policy-relevant outcome. The moderators in the framework include, but are not limited to, sociodemographic characteristics, frequency of use, and geographic location (See Figure 5).<sup>238,240</sup>

**Figure 5: Conceptual Framework based upon the economic theory of the International Agency for Research on Cancer and the conceptual model of the International Tobacco Control Policy Evaluation Project**<sup>174,239,240</sup>



As an example, the conceptual theory of price leading to purchase behaviours is based on the relationship between price and quantity demanded in economic theory, i.e., a decrease in the price of a product – cannabis – increases the quantity demanded, while all other factors remain constant. For instance, in theory, if there is a decrease in the price of cannabis, we should see an increase in quantity purchased, the quantity demanded from a specific source, or the quantity demanded of a specific product. In a legal cannabis market, the monetary price of both legal and illegal cannabis should be taken into consideration as well as the “full price” of legal and illegal cannabis.<sup>174,239</sup> Indeed, the “full price” of cannabis includes more than just the cost of the product. The full price includes the negative consequences of use such as negative social, financial, emotional, or health effects.<sup>174,239</sup> For injecting drug use, this would include risk of blood borne viruses and risk of police involvement. The full price of cannabis since legalization may have reduced in the legal market since the risks of fines, criminal records, and unknown quality/content of the product associated with illegal cannabis is no longer included. Indeed, the full price of legal cannabis may reduce below the full price of illegal cannabis, even though the illegal monetary price of cannabis may be cheaper.



## CHAPTER 2: METHODS

The proposed thesis consists of four studies, corresponding to each of the four primary research questions. The current chapter will summarize the methods across the four studies.

### 2.1 Study design

Data are from Wave 1-3 of the International Cannabis Policy Study (ICPS), a repeat cross-sectional study conducted annually in Canada and the US.<sup>1</sup> Data were collected via self-completed web-based surveys with respondents aged 16-65. Wave 1 was conducted between August 27, 2018 and October 7, 2018; Wave 2 was conducted between September 13, 2019 and October 31, 2019; and Wave 3 was conducted between September 3, 2020 and November 2, 2020. In general, the ICPS seeks to evaluate the overall impact of non-medical legalization to examine the effectiveness of specific policy measures, in three jurisdictions: Canada (all 10 provinces); US states that have legalized non-medical cannabis (US ‘legal’ states); and those that have not (US ‘illegal’ states). US ‘illegal’ states include states with legal medical cannabis laws. At Wave 1, US ‘legal’ states included Alaska, California, Colorado, Maine, Massachusetts, Nevada, Oregon, Vermont, Washington State, and the District of Columbia. At Wave 2, US ‘legal’ states additionally included Michigan, and at Wave 3, US ‘legal’ states additionally included Illinois. Wave 1 was conducted pre-legalization in Canada and Wave 2 and 3 were conducted post-legalization in Canada (Table 1).

**Table 1: Non-medical cannabis laws in Canada, US ‘legal’ states and US ‘illegal’ states in 2018-2020**

	Canada	US ‘legal’ states	US ‘illegal’ states
<b>Wave 1 (2018)</b>	Illegal	Legal	Illegal
<b>Wave 2 (2019)</b>	Legal	Legal	Illegal
<b>Wave 3 (2020)</b>	Legal	Legal	Illegal

Canada legalized non-medical cannabis in October 2018, immediately after data collection in Wave 1  
For non-medical cannabis laws, US ‘illegal’ states include states with legal medical cannabis laws.

## **2.2 Respondents and recruitment**

Respondents were eligible to participate if they resided in a Canadian province or US state, were 16-65 years of age at the time of recruitment, and had access to the internet. Respondents were recruited using non-probability sampling methods through the Nielsen Consumer Insights Global Panel and their partners' panels, which maintains panels in Canada and the US. Data were collected via self-completed web-based surveys. After targeting for age and country, email invitations with a unique link were sent to a random sample of panelists; ineligible panelists were not invited. Surveys were conducted in English in the US and English or French in Canada. Median survey time was 20 minutes in 2018, 25 minutes in 2019, and 21 minutes in 2020.

Respondents were provided with information about the study and provided consent prior to completing the survey. Respondents received remuneration in accordance with their panel's usual incentive structure (e.g., points-based or monetary rewards, chances to win prizes). In 2018, 44,364 respondents accessed the survey link, of whom 28,471 completed the entire survey for an AAPOR cooperation rate of 64.2%.<sup>2,3</sup> In 2019, 81,263 respondents accessed the survey link, of whom 51,087 completed the entire survey for an AAPOR cooperation rate of 62.9%.<sup>2,4</sup> In 2020, 78,438 respondents accessed the survey link, of whom 48,633 completed the entire survey for an AAPOR cooperation rate of 62.0%.<sup>2,5</sup> The study received ethics clearance through a University of Waterloo Research Ethics Committee (ORE# 22392).

## **2.3 Measures**

The full survey for all three survey waves included in the current thesis can be found online.<sup>6-</sup>  
<sup>8</sup> Survey measures were drawn or adapted from national surveys or selected based on previous research. To develop and test the survey measures, a pilot survey of 870 youth and young adults was conducted in October 2017.<sup>9</sup> To examine the comprehension of measures, focus groups and cognitive interviews were conducted in January-February 2018 and August 2019.<sup>10</sup> In all cases, respondents had the option of selecting 'Don't Know' or 'Refuse'. In all variables except "perceived income adequacy", "Refuse to answer" was treated as missing. For all measures except "perceived income adequacy", "purchase source at last purchase", and "self-reported time to nearest store", "Don't know" was treated as missing.

### **2.3.1 Socio-demographic measures**

Socio-demographic measures included sex at birth (Male, Female), age in years (16-25, 26-35, 36-45, 46-55, 56-65) or age beginning at legal purchase age (minimum legal age [MLA]-25, 26-35, 46-55, 56-65), ethnicity/race (Canada: Black, East/Southeast Asian, Indigenous, Latinx, Middle Eastern, South Asian, White, Other/Mixed; US: Non-Hispanic White, Hispanic White, American Indian or Alaska Native, Asian, Black or African American, Native Hawaiian or Pacific Islander, Mixed/Other), highest level of education (Less than high school, High school diploma, Some college or technical vocation, Bachelor's degree or higher), perceived income adequacy (Very difficult, Difficult, Neither easy nor difficult, Easy, Very easy, Not reported), device used to complete survey (Smartphone, Tablet, Computer), province of residence (Canadian respondents), and state of residence (US respondents).

For Canadian respondents, MLA was taken from provincial laws in September 2019 and 2020.<sup>11</sup> In 2019, MLA was 18 years in Alberta and Quebec, and 19 years elsewhere. In 2020, MLA was 18 years in Alberta, 21 years in Quebec, and 19 years elsewhere. For US 'legal' respondents, MLA was taken from non-medical state laws. MLA was 21 years in all 'legal' states.

### **2.3.2 Cannabis use frequency**

Cannabis use frequency was assessed through questions, "Have you ever tried cannabis?" (Yes/No), "When was the last time you used cannabis?" (More than 12 months ago/More than 3 months ago but less than 12 months ago/More than 30 days ago, but less than 3 months ago/Within the past 30 days) and "How often do you use cannabis?" (Less than once per month/One or more times per month/One or more times per week/Every day or almost every day). Responses from past 12-month cannabis consumers were recoded into exclusive categories: "Less than monthly consumer", "Monthly consumer", "Weekly consumer", "Daily/almost daily consumer".

### **2.3.3 US cannabis laws**

For analyses using US data in 2019 and 2020, US states were categorized into 'recreational', 'medical' and 'illegal' states. US 'recreational' states were defined as those with non-medical cannabis laws in place on or before the start of the survey in each year. US 'medical' states were defined as those with medical cannabis laws in place on or before the start of survey in each year. US 'illegal' states were defined as states without medical or non-medical cannabis

laws at the time of survey. For this measure, the term ‘recreational’ is used instead of ‘non-medical’ to make a clearer distinction from ‘medical’.

#### **2.3.4 Time since legal retail sales**

For analyses using US data in 2019 and 2020, US states that had legalized non-medical cannabis with retail non-medical markets in 2020 were recorded to a continuous variable according to the time (in years) since their state began non-medical retail sales to the time of the survey.

#### **2.3.5 Quantity purchased of dried flower at last purchase**

Respondents were asked, “The last time you purchased dried herb, how much did you buy...?” with answers “1/8 gram or less”, “1/4 gram”, “1/2 gram”, “3/4 gram”, “1 gram”, “2 grams”, “3 grams”, “1/8 ounce”, “1/4 ounce”, “1/2 ounce”, “3/4 ounce”, “1 ounce” and “More than 1 ounce” (see Figure 1). Respondents could provide open-ended responses if they reported purchasing more than one ounce. Respondents could also report the quantity purchased in joints, with answers “1 joint” and increased in increments of one up to “More than 20 joints” (see Figure 2). Respondents answering in joints were asked to report the weight that was closest to the size that they purchased, with answers beginning at “0.2g” and increasing in 0.2g increments to 1.2g. Units were standardized into grams (g) and responses were treated as continuous. This question was only asked of respondents who reported last purchasing dried flower, i.e., not obtained for free or through non-monetary exchange.

**Figure 1: Visual prompt for question: The last time you bought dried herb, how much did you buy...?**



**Figure 2: Visual prompt for question: Please choose the joint that is closest to the size you bought.**



### **2.3.6 Self-reported price-per-gram of dried flower at last purchase**

Respondent's price-per-gram was calculated from two questions. First, quantity purchased at last purchase (see above). Second, respondents were asked, "How much did you spend the last

time you bought dried herb?” and respondents were given a numerical open-ended response. Units were in Canadian dollars (CAD) for analysis including Canadian respondents and US dollars (USD) for analysis including US respondents. As with quantity purchased, this question was only asked to respondents that *purchased* dried flower, i.e., not obtained for free or through non-monetary exchange. For analyses with 2019 and 2020 data, prices in 2019 were inflated to 2020 prices using the 12-month change in Consumer Price Index from September 2019 to September 2020.

### **2.3.7 Quantity-adjusted price of dried flower at last purchase**

The average unit price (price-per-gram) of dried flower adjusted for the quantity purchased for all respondents was computed as the ratio:

$$\text{Quantity-adjusted price} = \sum (P_r * QP_r) / \sum (QP_r)$$

Where  $P_r$  is the respondents' unit price and  $QP_r$  is the respondent's quantity purchased

Calculations were taken from Ontario Cannabis Stores annual review 2019-2020.<sup>12</sup>

### **2.3.8 Purchase source at last purchase**

In 2018, respondents were asked: “In the past 12 months, how did you get the dried herb you used?” with answer options: “I grew my own”, “From a family member or friend”, “From a dealer (in person)”, “Health Canada medical cannabis licensed producer, by mail order [Canada only]”, “Other internet delivery service”, “From a store, co-operative or dispensary (in person)”, “Other”. For 2018 analyses, “I grew my own” responses were included in descriptive statistics but excluded from analyses because price paid for seeds/plants may differ from dried flower. “Other” was re-categorized according to answers provided. Respondents could select all that apply; however, only respondents who purchased from only one source in the past 12 months were recoded to that source. Respondents who purchased from more than one source were recoded to ‘Not reported’.

In 2019 and 2020, respondents were asked “The last time you purchased dried herb, where did you buy it?” with answer options, “From a family member or friend”, “From a dealer (in person)”, “Internet delivery service or mail order (delivered to me)”, “From a store, co-operative or dispensary (in person/curbside pickup)”, “Other”. “Other” was re-categorized

according to answers provided. In all years, this question was only asked to respondents that *purchased* dried flower, i.e., not obtained for free or through non-monetary exchange.

### **2.3.9 Legality of last purchase source**

Purchase source was categorized into “Illegal sources” and “Legal sources”, as shown in Appendix C. The criteria for illegal and legal sources was based on a review of the Canadian and US state regulations in 2018, 2019, and 2020. In addition, illegal and legal stores or dispensaries were determined by the following question: “What type of physical store or dispensary did you buy the dried herb from?” with answer options: “A legal medical dispensary or co-operative [US only]”, “A legal/authorized store [Canada only]”, “A legal non-medical store [US only]”, “An illegal or unauthorized store/dispensary”, “Other”. “Other” was re-categorized according to answers provided. Illegal and legal online sources or mail order were determined by the following question: “Where did you buy the dried herb online?” with answer options: “An authorized/legal website”, “An unauthorized/illegal website, private delivery service or dealer (including through Weedmaps or Leafly)”, “Other”. “Other” was re-categorized according to answers provided.

### **2.3.10 Legal purchases of dried flower in past 12-months**

In 2019 and 2020, respondents who consumed dried flower in the past 12-months were asked “Overall, about what percentage of the dried herb that you used in the past 12-months came from LEGAL/AUTHORIZED sources?”. Answers were open-ended from 0%-100%. Respondents were able to report both medical and non-medical legal/authorized sources.

### **2.3.11 Retail proximity (Self-reported time to retail store)**

Respondents were asked “How long would it take you to get to the nearest store that sells cannabis using your usual mode of transportation?” Responses began at “Less than five minutes” and increased in five-minute increments up to one hour and ended with “More than an hour” and “I don’t know any store near to where I live”. Responses were categorized into: “Under 5 mins”, “5-15 mins”, “Over 15 mins”, “I don’t know any stores where I live”. To approximately match the time taken to travel 3 km and 10 km by car at 40-60 km per hour, as the majority of respondents’ usual mode of transport (see measure below, Table 2) was via private transportation (car/taxi) in 2019 and 2020. This variable included both legal and illegal retail stores.

*Usual mode of transport:* Respondents were asked “What is your usual mode of transportation?” with answer options, “Walking”, “Driving (e.g., car, taxi)”, “Bike”, “Bus/streetcar”, “Train/subway/high-speed rail”, “Other”. “Other” was re-categorized according to answers provided. Responses were categorized into: “Private transport (car/taxi)”, “Active transport (bike/walk)”, and “Public transport (bus/train)”.

**Table 2: Percentage of Canadian respondents’ usual mode of transport in 2019**

	<b>Private transport</b> (car/taxi) % (n)	<b>Active transport</b> (bike/walk) % (n)	<b>Public transport</b> (train/bus) % (n)
All Canadian respondents (n=12,043)	68.7 (8894)	14.8 (1497)	16.6 (1652)
Canadian respondents who had consumed and purchased in the past 12-months (n=2,402)	65.8 (1666)	17.2 (391)	16.9 (345)
Canadian respondents of legal age to purchase cannabis and had consumed and purchased in the past 12-months (n=2,322)	66.8 (1625)	16.9 (372)	16.3 (325)

Weighted %, unweighted (n).

### **2.3.12 Provincial retail density (stores per 100,000 residents aged 15 years and over)**

For analyses using 2019 data, legal retailers in each province were identified and downloaded from provincial websites in September 2019 and cross-checked with lists displayed on Leafly, a website dedicated to cannabis and legal cannabis stores ([www.leafly.ca](http://www.leafly.ca)).<sup>13,14</sup> The number of stores in each province was divided by the provincial population aged 15 and over for 2019 and multiplied by 100,000.<sup>15</sup> Illegal retail stores were not included.

### **2.3.13 Retail proximity (Euclidean distance)**

For analyses using Canadian 2019 data, respondents were asked “Please provide the postal code where you live for most of the year”. A total of 2,900 respondents at Wave 2 either didn’t know their postal code (n<sub>2019</sub>=1,175), refused to provide their postal code (n<sub>2019</sub>=1,676), or their postal code did not match their province (n<sub>2019</sub>=49). If respondents answered, ‘Don’t know’ or ‘Refuse to answer’, they were given an opportunity to provide their intersection of residence. Those respondents were asked “Please name the 2 cross-streets of this intersection”. Respondents were given the option of ‘Don’t know’ (n<sub>2019</sub>=581) or ‘Refuse to answer’



(n<sub>2019</sub>=1,189) for the intersection. Of those who provided their intersection (n<sub>2019</sub>=1,081), Google Maps was used to obtain postal codes, cross-referencing with the respondent’s city and province. If Google Maps did not recognize the intersection, each street name was entered individually to clarify. All intersections where Google Maps could not find a postal code, were left blank (n<sub>2019</sub>=272). A total of 809 postal codes were retrieved.

The postal codes of legal retailers in each province were identified using provincial websites and cross-checked with lists from Leafly. The Canadian respondents’ postal codes and postal codes of legal retail stores were linked to the Postal Code Conversion File Plus (PCCF+), version 7B to obtain geographic coordinates (in latitude and longitude).<sup>16</sup> In 2019, the postal codes of legal retail stores in Canada were also linked to the PCCF+ v7B to obtain latitudes and longitudes. The postal codes were assigned ‘residential’ status; however, the postal codes were assigned ‘institutional’ as a sensitivity analysis and results were largely identical. An open-source geographic information system (GIS) application (QGIS v3.6) was used to geocode the latitudes and longitudes of legal retail stores and respondents’ postal codes. For respondents in urban areas, Canadian postal codes can cover a single house/apartment building, whereas postal codes in rural areas cover a larger landmass. In analyses using 2019 data, 88% of respondents lived in urban areas and so a certain degree of accuracy could be assumed from postal codes as a proxy for Canadian respondent locations (Table 3).<sup>17,18</sup>

**Table 3: Percentage of Canadian respondents with valid postal code data residing in urban and rural areas in 2019 (n=12,923)**

		% (n)									
	All 10 provinces	BC	AB	SK	MB	ON	QC	NB	NS	PEI	NL
<b>Urban</b>	87.8 (11145)	90.6 (1691)	88.9 (1673)	78.3 (601)	82.0 (620)	91.9 (2561)	85.2 (2635)	74.7 (448)	72.7 (540)	68.1 (87)	66.8 (289)
<b>Rural</b>	12.2 (1778)	9.4 (176)	11.1 (198)	21.7 (147)	18.0 (132)	8.1 (206)	14.8 (404)	25.3 (143)	27.3 (200)	31.9 (40)	33.2 (132)

Weighted %, unweighted n

BC=British Columbia, AB=Alberta, SK=Saskatchewan, MB=Manitoba, ON=Ontario, QC=Quebec, NB=New Brunswick, NS=Nova Scotia, PEI=Prince Edward Island, NL=Newfoundland and Labrador

The North American Equidistant Conic Projection (EPSG:102010) was used to minimize distance distortions. The Euclidean distance between the postal code of the legal retail store and the respondents address were computed and standardized into kilometers (km). Distances were categorized into: “Under 3 km”, “3-4.9 km”, “5-9.9 km”, “10 km or over” to mimic categories used by Statistics Canada.<sup>19</sup> A sensitivity analysis was conducted to examine the effect of distance as a categorical measure using breaks at the quartiles as well as a continuous measure (see Chapter 4).

## 2.4 Data Analysis

All analyses were conducted using survey procedures in SAS (SAS version 9.4, SAS Institute Inc., Cary, NC, USA).

In 2018, 28,471 respondents completed the survey. After removing respondents due to dishonesty (n=208), poor data quality (n=1,073), ineligible country of residence (n=5), smartphone use (n=2), or residence in District of Columbia (due to inadequate sample size, n=14), 27,169 respondents were retained in the analytical sample.

In 2019, 51,087 respondents completed the 2019 survey. After removing respondents due to dishonesty (n=717), poor data quality<sup>†</sup> (n=2,235), those who identified as intersex and an ‘other’/unstated gender identity (due to insufficient cell counts for weighting) (n=11), speeding (n=16) or duplicate entries (n=361), 47,747 respondents were retained. Of these, 2,012 returners from 2018 were excluded. The remaining 45,735 comprised the 2019 cross-sectional sample.

In 2020, 48,633 respondents completed the 2020 survey. After removing respondents due to dishonesty (n=893), poor data quality (n=2,538), those who identified as intersex and an ‘other’/unstated gender identity (due to insufficient cell counts for weighting) (n=12), speeding (n=84), duplicate entries (n=2), or age >65 (n=189), 45,680 respondents were retained in the analytical sample.

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<sup>†</sup> Respondents were asked a ‘data quality’ question: “What is the current month?”. Respondents who did not answer correctly were excluded.

### **2.4.1 Survey Weights**

In 2018, post-stratification sample weights were constructed based on the Canadian Census estimates. Respondents from Canada were classified into age-by-sex-by-province and education groups. Correspondingly grouped population count and proportion estimates were obtained from Statistics Canada.<sup>20,21</sup> A raking algorithm was applied to the full analytic sample to compute weights that were calibrated to these groupings. The SAS macro “RAKE\_AND\_TRIM\_G4\_V5” was used for running the raking program with trimming set to 6.<sup>25-27</sup> Weights were rescaled to the sample size for Canada. All estimates are weighted unless specified.

In 2019 and 2020, post-stratification sample weights were constructed based on the Canadian and US Census estimates.<sup>21-24</sup> Respondents from Canada were classified into age-by-sex-by-province, education, and age-by-cigarette smoking status groups. Respondents from US legal states were classified into age-by-sex-by-legal state, education-by-legal state, region-by-race and age-by-cigarette smoking status groups, while those from illegal states were classified into age-by-sex, education, region-by-race and age-by-cigarette smoking status groups. Separately for Canada, US legal states, and US illegal states, a raking algorithm was applied to the cross-sectional analytic samples to compute weights that were calibrated to these groupings. The SAS macro “RAKE\_AND\_TRIM\_G4\_V5” was used for running the raking program with trimming set to 6 for 2019 data, and 5 for 2020 data.<sup>25-27</sup> Weights were rescaled to the sample size for each jurisdiction. All estimates are weighted unless specified.

Sample characteristics are provided in Chapters 3-6 for each study. Descriptive statistics were used to characterize outcome variables and key exposure variables and distributions were studied for violations from normality and transformed as necessary (i.e., self-reported price-per-gram, quantity purchased). Logistic regression models were conducted to examine binary outcome variables and multiple linear regression models were conducted to examine continuous variables. All models were reported with 95% confidence intervals (95% CI) and adjusted for age, sex at birth, highest level of education, ethnicity/race, perceived income adequacy, and cannabis use frequency. For analyses using 2019 and 2020 data, models were adjusted for survey year and device used to complete survey. Further details of analysis can be found in the chapters corresponding to the specific studies.

#### **2.4.2 Cannabis use frequency cleaning**

Respondents were asked about their current frequency of use in two ways: as a categorical variable (“How often do you use cannabis?” [Less than once per month/One or more times per month/One or more times per week/Every day or almost every day]) and also as an open-ended variable where respondents entered the number of days they use cannabis per week/month/in the past 12 months. Where large discrepancies between responses to these two variables existed (e.g., respondent selected “less than once per month” but indicated that they consumed cannabis on 365 days in the past 12 months), the frequency of cannabis consumption was reclassified. This affected 4.5% (n=729) of past 12-month cannabis consumers.

#### **2.4.3 Price and quantity data cleaning**

For studies using price data, quantity values were cleaned according to purchase limits in respective jurisdictions. If respondents last purchased dried flower from a legal retail non-medical store, quantities above 30 g in Canada (2019 and 2020) and 75 g in the US (all years) were excluded. Purchase limits vary across US states; however, the larger limit was used to account for any out-of-state purchasing. If respondents last purchased from a legal medical store and reported to have medical authorization, then quantities above 150 g in Canada (all years) and 75 g in the US (all years) were excluded. All quantities above 150 g purchased from other sources were excluded (all years).

*Study 1 (2018):* Price-per-gram values were cleaned based on the minimum and maximum price-per-gram identified in a retail scan of the Canadian illegal cannabis market pre-legalization in a separate study.<sup>25</sup> Respondents with a value less than \$2.20 or greater than \$30.00 per gram were deemed implausible and removed.

*Study 3 (2019-2020):* Implausible price-per-gram values were excluded at the 95<sup>th</sup> percentile and winsorized at the 1<sup>st</sup> percentile. This cleaning method was based on the distribution of price-per-gram values compared to a retail scan of the Canadian legal and illegal retail market in a separate study, including tens of thousands of prices for loose and pre-rolled dried flower to obtain plausible minimum and maximum price-per-gram values.<sup>28-30</sup> Respondents with an implausible price-per-gram (n=188) were those who had a calculated price-per-gram above the 95<sup>th</sup> percentile (Canada: n<sub>2019</sub>=100; n<sub>2020</sub>=88). Respondents with values below the 1<sup>st</sup> percentile were winsorized to the 1<sup>st</sup> percentile (Canada: n<sub>2019</sub>=20; n<sub>2020</sub>=22).

As a sensitivity analysis, additional cleaning methods were considered where instead of excluding values above the 95<sup>th</sup> percentile: respondents' values were winsorized at the 95<sup>th</sup> or 99<sup>th</sup> percentile. However, retaining these values above the 95<sup>th</sup> or 99<sup>th</sup> percentile skewed the means towards retaining less frequent consumers (who would arguably purchase less frequently) over more frequent consumers. In addition, it would retain implausible values (e.g., values greater than \$50/g). See Appendix D for alternative cleaning methods for Canadian respondents in 2019 and 2020.

Study 4 (2019-2020): Implausible price-per-gram values were excluded at the 95<sup>th</sup> percentile and winsorized at the 1<sup>st</sup> percentile. This cleaning method was based on the distribution of price-per-gram values compared to price estimates in the academic literature and industry reports to obtain plausible minimum and maximum price-per-gram values.<sup>31-37</sup> Respondents with an implausible price-per-gram (n=338) were those who had a calculated price-per-gram above the 95<sup>th</sup> percentile (n<sub>2019</sub>=181; n<sub>2020</sub>=157). Respondents with values below the 1<sup>st</sup> percentile were winsorized to the 1<sup>st</sup> percentile (n<sub>2019</sub>=48; n<sub>2020</sub>=40). See Appendix D for alternative cleaning methods for US respondents in 2019 and 2020.

#### **2.4.4 Missing data**

All analyses were based on subsamples of Canadian and US respondents who had reported consuming and purchasing dried flower in the past 12-months. In each study, missing data were removed using case-wise deletion for variables in regression analyses. Further details of missing data in specific studies can be found in Chapters 3-6 and Appendix E.

*Study 1 (2018):* The analysis for study 1 (see Chapter 3) was based on the sub-sample of 1,227 Canadian respondents who had consumed and purchased dried flower in the past 12-months. Missing data were removed using case-wise deletion for variables in regression analyses for: highest level of education (n=2), and price-per-gram at last purchase, either not providing a price or quantity variable to calculate price-per-gram (n=184) or an implausible value (n=152).

The proportion of cannabis consumers who had a plausible price-per-gram of dried flower were more likely to be male ( $\chi^2=4.3$ , p=0.039), report white ethnicity/race ( $\chi^2=13.4$ , p=0.020), and be daily cannabis consumers ( $\chi^2=15.0$ , p=0.002). For a full display of the differences between Canadian dried flower purchasers of who provided a plausible price-per-gram vs those who do not, see Appendix E1.

*Study 2 (2019):* The analysis for study 2 (see Chapter 4) was based on the sub-sample of 2,506 Canadian respondents who were of legal age to purchase cannabis and had consumed and purchased dried flower in the past 12-months. Missing data were removed using case-wise deletion for variables in regression analyses for: legality of purchase source at last purchase (n=101); self-reported proximity (n=19); ethnicity/race (n=35), highest level of education (n=12), and postal code of respondent's residence (n=355).

In 2019, the proportion of cannabis consumers purchased dried flower in the past 12 months and were of legal age to purchase dried flower who provided a valid postal code were more likely to be older ( $\chi^2=38.5$ ,  $p<0.001$ ), report difficult income adequacy ( $\chi^2=66.9$ ,  $p<0.001$ ), and have completed the survey on a computer ( $\chi^2=26.6$ ,  $p<0.001$ ). For a full display of the differences between Canadian dried flower purchasers of legal age who provide valid postal codes vs those who do not, see Appendix E2.

*Study 3 (2019 and 2020):* The analysis for study 3 (see Chapter 5) was based on the sub-sample of 4,923 ( $n_{2019}=2,506$ ;  $n_{2020}=2,417$ ) Canadian respondents who were of legal age to purchase cannabis, and had consumed and purchased dried flower in the past 12-months. Missing data were removed using case-wise deletion for variables in regression analyses for: legality of purchase source at last purchase (n=188); highest level of education (n=28); ethnicity/race (n=71) and price-per-gram at last purchase, either not providing a price or quantity variable to calculate price-per-gram (n=995) or an implausible value (n=188).

In 2019, the proportion of cannabis consumers who had a plausible price-per-gram of dried flower were more likely to report Indigenous, or Mixed/Other ethnicity/race ( $\chi^2=16.2$ ,  $p=0.023$ ), have a lower level of education ( $\chi^2=7.9$ ,  $p=0.048$ ), have a difficult income adequacy ( $\chi^2=13.6$ ,  $p=0.018$ ), and be more frequent cannabis consumers ( $\chi^2=27.6$ ,  $p<0.001$ ). In 2020, the proportion of cannabis consumers who had a plausible price-per-gram were more likely to be male ( $\chi^2=9.9$ ,  $p=0.002$ ), and be more frequent cannabis consumers ( $\chi^2=22.1$ ,  $p<0.001$ ). For a full display of the differences between Canadian dried flower purchasers who provided plausible price-per-gram values vs those who do not, see Appendix E1.

*Study 4 (2019 and 2020):* The analysis for study 4 (see Chapter 6) was based on the sub-sample of 5,792 respondents from US 'legal' states who were of legal age to purchase non-medical

cannabis and had consumed and purchased dried flower in the past 12-months. Missing data were removed using case-wise deletion for variables in regression analyses for: legality of purchase source (n=108), highest level of education (n=20), ethnicity/race (n=126), and price-per-gram at last purchase, either not providing a price or quantity variable to calculate price-per-gram (n=962) or an implausible value (n=180).

In 2019, the proportion of cannabis consumers in US ‘legal’ states who had a plausible price-per-gram of dried flower were more likely to have a lower level of education ( $\chi^2=8.6$ ,  $p=0.035$ ), have difficult income adequacy ( $\chi^2=29.3$ ,  $p<0.001$ ), and be more frequent cannabis consumers ( $\chi^2=53.8$ ,  $p<0.001$ ). In 2020 (W3), the proportion of cannabis consumers in US ‘legal’ states who had a plausible price-per-gram of dried flower were more likely to have a lower level of education ( $\chi^2=9.5$ ,  $p=0.024$ ), have difficult income adequacy ( $\chi^2=13.2$ ,  $p=0.022$ ), and be more frequent cannabis consumers ( $\chi^2=19.2$ ,  $p<0.001$ ).

For a full display of the differences between US ‘legal’ dried flower purchasers who provided plausible price-per-grams vs those who do not in 2019, and 2020, see Appendix E3.

# **CHAPTER 3: DIFFERENCES IN SELF-REPORTED CANNABIS PRICES ACROSS PURCHASE SOURCE AND QUANTITY PURCHASED AMONG CANADIANS**

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### 3.1 Overview

**Background:** In October 2018, Canada legalized non-medical cannabis. A primary goal of legalization is to reduce illegal market transactions; however, there is little ‘baseline’ data on the price and purchase sources of cannabis prior to legalization in Canada. The current study examined the self-reported price of dried flower, quantity purchased, and sources used before retail stores opened.

**Methods:** Data come from the baseline wave of the International Cannabis Policy Study (ICPS), a repeat cross-sectional survey conducted in Aug-Oct 2018, immediately before legalization. Respondents were 1,227 Canadians aged 16–65 years who reported purchasing dried flower in the past 12 months. Respondents were recruited using the Nielsen Consumer Insights Global Panel. A linear regression model examined price-per-gram by quantity purchased, source used, and socio-demographics.

**Results:** Overall, the mean self-reported price-per-gram among cannabis consumers was \$9.56 CAD ( $SEM=.2$ ). The price-per-gram of cannabis significantly decreased as quantity purchased increased. For example, the mean price of cannabis purchased in smaller quantities (<3.5g) (\$12.81/gram,  $SEM=.5$ ) was more than double the price of cannabis purchased in larger quantities (>28g) (\$5.60/gram,  $SEM=.2$ ). The estimated quantity discount elasticity was -0.21 (95% CI: -0.25, -0.18). The most common purchase sources used were family member/friends (53.0%) and illegal street dealers (51.7%). Price-per-gram varied across sources; however, variation was largely accounted for by consumers purchasing different quantities at different sources.

**Conclusion:** Variations in the price of dried flower were largely determined by the quantity purchased. The findings highlight the importance of accounting for purchase quantity when assessing cannabis prices, particularly in illegal markets.

**Key words:** cannabis; marijuana; price; legalization; quantity discount; illegal market

## 3.2 Introduction

Cannabis is the most widely used illegal substance in the world, and Canada has one of the highest prevalence rates of use among developed countries.<sup>1-2</sup> In the 2018 Canadian Cannabis Survey, 22.4% of Canadians over 16 years reported cannabis use in the past 12 months, and 15.4% reported use in the past month.<sup>3</sup> Of those who used in the past 12 months, 19% reported daily cannabis use.<sup>3</sup> In Canada, medical cannabis has been legally available since 2001. Under the Access to Cannabis for Medical Purposes Regulations (ACMPR), those with authorization from a licensed physician could access cannabis from either a Health Canada registered licensed producer, grow a defined quantity or designate someone else to grow for them. During the same period, illegal cannabis was also widely available in Canada and could be accessed through illegal street dealers, ‘dispensaries’, and online retail sources.<sup>4</sup>

On October 17, 2018, Canada became the second country after Uruguay to legalize non-medical cannabis. Reducing the illegal cannabis market is one of the primary objectives of the federal Cannabis Act.<sup>5</sup> In 2017, Canadians spent on the order of \$6 billion CAD on cannabis, of which 90% was estimated to be from illegal sources.<sup>6</sup> In an effort to minimize illegal sales, Canada set excise tax rates so that the price of legal cannabis products would be competitive with those in the illegal market. Cannabis is subject to a federal excise tax of \$1 per gram of cannabis or 10% of a product’s price, whichever is greater, as well as provincial sales taxes, which vary from 5% to 15%.<sup>7</sup> For example, one gram of dried flower costing \$8 pre-tax (CAD) could cost between \$9.45 and \$10.35. The use of taxation to increase price is widely recognized as an effective public health measure for reducing tobacco and alcohol consumption.<sup>8-10</sup> Therefore, higher cannabis prices may be desirable. However, if the legal price exceeds that of illegal cannabis, higher prices may increase demand for and retain the illegal market. Indeed, the primary driver of illegal sales is the difference between legal and illegal prices.<sup>11-13</sup>

Price plays a central role in economic theories of consumer behavior.<sup>13</sup> ‘Price elasticity of demand’ is the economic concept that explains how sensitive consumers are to changes in price. Price elasticity of demand is usually negative, as an increase in price usually reflects a decrease in quantity demanded, including for addictive substances. For example, tobacco is an inelastic good, and its price elasticity of demand is estimated to be -0.4 in high-income countries.<sup>13</sup> This means that a 10% increase in price is expected to decrease consumption by 4%. Tobacco is inelastic because there are few substitutes, and nicotine, the main component of tobacco, is

highly addictive.<sup>13</sup> However, researchers argue that reliable price elasticities for cannabis do not yet exist; therefore, it is difficult to predict consumption.<sup>14</sup> Prior studies have calculated elasticities using prevalence data, which capture infrequent consumers.<sup>14</sup> Infrequent consumers account for the majority of cannabis consumers, but not the majority of cannabis consumed.<sup>15</sup> As a result, different types of consumers may be differentially sensitive to price. Two populations with particular relevance to public health outcomes – heavy consumers and youth – may have greater price sensitivities and warrant special consideration.<sup>14,16-21</sup>

A reduction in price post-legalization could affect cannabis use rates among current consumers, as shown by evidence from other substances.<sup>22-23</sup> There is concern that this may increase the risk of cannabis-related problems and addiction.<sup>24</sup> Indeed, longitudinal research has shown that around 1 in 11 cannabis consumers will become dependent<sup>25-26</sup>, and that this probability increases with daily use (1 in 2 consumers) and with initiation in adolescence (1 in 6 consumers).<sup>26-27</sup>

There is limited data on the price of illegal cannabis in Canada prior to legalization. Available estimates are drawn from three sources: ‘crowdsourced’ data collected online<sup>28-29</sup>, self-reported data in population surveys<sup>3</sup>, and objective price data collected directly from illegal retail sources.<sup>4</sup> The reliability of crowdsourced data remains highly uncertain and is particularly susceptible to self-selection bias and potential manipulation. Only one study to date has collected objective prices in Canada’s illegal market. In a study investigating the price of cannabis in illegal retail and online dispensaries in the most populous city of each province and territory, the average price-per-gram of the most popular strain of cannabis was \$10.02/g, somewhat higher than estimates from crowdsourced and self-reported data (\$7.14/g - \$8.62/g).<sup>4</sup>

Accurate price estimates of illegal cannabis are essential for assessing the potential impact of legalization. Knowing what Canadian cannabis consumers pay for their illegal cannabis is important as this helps to shape legal cannabis prices and tax rates, and whether legal prices are sufficient to encourage transition from illegal to legal sources as the market stabilizes post-legalization. Creating a legal market is predicted to reduce the cost of production, as certain costs associated with the illegal market are no longer required, such as paying workers a higher wage to compensate for illegal activity.<sup>30</sup> Legalization also has the potential to reduce monetary costs due to increased efficiency through innovation, expansion, and technology.<sup>22,31</sup> The price of legal cannabis is also expected to change over time as legal retail markets and supply chains

become established. In Canada, Statistics Canada reported crowdsourced price data between December 2018 and June 2019 that showed a 9% increase in the average price of dried flower from legal sources (\$9.82/g to \$10.65/g) and an 8% decrease in the price from illegal sources (\$6.51/g to \$5.93/g).<sup>32</sup> In a review of Colorado’s cannabis market—one of the first legal non-medical retail markets—the price of cannabis declined 62% from 2014-2017.<sup>33</sup> In Oregon, the price of cannabis declined 50% from 2016-2018 due to increased supply.<sup>34</sup> Unfortunately, aside from legal non-medical cannabis prices post-legalization, US states that have legalized lack ‘baseline’ data and often have limited data on illegal sources following legalization.<sup>30</sup> The transition to a legal market in legal states has occurred incrementally over many years; thus, data are just beginning to emerge from the first US states to legalize, such as Colorado and Washington.<sup>29-30,35-36</sup>

Few studies have examined self-reported price of dried flower in Canada before legalization.<sup>3</sup> The current study is timely given the importance of analyzing baseline or ‘pre-implementation’ measures before cannabis legalization in Canada to compare with post-legalization data. The current study examined Canadian results from the International Cannabis Policy Study (ICPS), immediately prior to legalization of non-medical cannabis in Canada. The aims of this study were to: 1) examine the self-reported price-per-gram of dried flower across Canada; 2) examine the effect of purchase source on price-per-gram; and 3) explore the associations between self-reported price-per-gram of dried flower, purchase source, and quantity purchased.

### **3.3 Methods**

Data were from the baseline wave of the ICPS, a repeat cross-sectional survey conducted annually with participants aged 16–65 years living in Canada (n=10,057) and the US (n=17,112). The survey will be repeated annually at 12-, 24- and 36-months follow-up to monitor changes over time, as well as key mediators and moderators of use, in each of three jurisdictions: Canada (all provinces); US states that have legalized non-medical cannabis (US ‘legal’ states) and those that have not (US ‘illegal’ states). The current study reports data from the Canadian sample of Wave 1 of the ICPS Survey, conducted between August 27, 2018 and October 7, 2018. Respondents completed an online survey in English or French with a median survey time of 19.9 minutes.

Individuals were eligible to participate if they resided in a Canadian province, were 16–65 years of age at the time of recruitment and had access to the internet. Respondents were recruited using the Nielsen Consumer Insights Global Panel. The Nielsen panels use both probability and nonprobability sampling methods. For the current project, Nielsen drew stratified random samples from the online panels, based on known proportions in each age group. To account for differential response rates, Nielsen modified these sampling proportions to place greater weight on sub-groups with lower response rates. All the data provided by respondents were anonymous and kept strictly confidential. Respondents provided consent prior to completing the survey. Respondents received remuneration in accordance with their panel’s usual incentive structure (e.g., points-based or monetary rewards, chances to win prizes). A full technical report for the study is available from <http://cannabisproject.ca/methods/>.

### **3.3.1 Measures**

Survey measures were drawn or adapted from national surveys or selected based on previous research. In all cases, participants had the option of selecting ‘Don’t Know’ or ‘Refuse’.

#### *3.3.1.1 Socio-demographic measures*

Socio-demographic measures included sex at birth, age in years, ethnicity/race, education, and province of residence. Cannabis use frequency was assessed through questions, “How often do you use cannabis?” and “When was the last time you used cannabis?” Responses were recoded into: (“Less than monthly consumer”, “Monthly consumer”, “Weekly consumer”, “Daily/almost daily consumer”).

#### *3.3.1.2 Self-reported price-per-gram of dried flower*

Participant’s price-per-gram was calculated from two questions. First, participants were asked, “The last time you purchased dried herb, how much did you buy...?” (“Less than 1/8 gram”, “1/8 gram”, “1/4 gram”, “1/2 gram”, “3/4 gram”, “1 gram”, “2 grams”, “3 grams”, “1/8 ounce”, “1/4 ounce”, “More than 1/4 ounce”, “1/2 ounce”, “1 ounce”, “More than 1 ounce”). Respondents had a choice of units in which to report. Units were standardized into grams (g) and responses were continuous. Second, participants were asked, “The last time you purchased dried herb, how much did you pay for the quantity you bought?” (Continuous variable). Participants who had a price-per-gram outside of the range \$2.20-\$30 were excluded (n=336).

This range was based on the minimum and maximum price-per-gram identified in a retail scan of the illegal cannabis market in a separate study.<sup>4</sup>

### *3.3.1.3 Purchase source*

Participants were asked: “In the past 12 months, how did you get the dried herb you used?” (“I grew my own”, “From a family member or friend”, “From a dealer (in person)”, “Health Canada medical marijuana licensed producer, by mail order”, “Other internet delivery service”, “From a store, co-operative or dispensary (in person)”, “Other”). “Other” was recoded according to responses provided. Participants could select all that applied; however, only participants who purchased from only one source in the past 12 months were recoded to the respective source. It was assumed that those who purchased from only one source in the past 12 months would have used that source at their last purchase. Participants who purchased from more than one source in the past 12 months were recoded to ‘Not reported’. For the current price analysis, “I grew my own” was excluded because price paid for seeds/plants might differ from price of dried flower (n=2). All purchases sources were illegal before legalization in Canada, except purchases from a Health Canada licensed producer.

### **3.3.2 Data Analysis**

In Wave 1, 1,428,857 respondents were sent an email invitation to the survey, where 44,364 respondents accessed the survey link, of which 28,471 (2%) completed the entire survey. A total of 10,646 Canadian respondents completed the survey. Due to data integrity questions or ineligible location, 589 respondents were excluded. The final analytic sample included 10,057 respondents. For the current analysis, 8,824 participants were excluded for not having used and purchased dried flower in the past 12 months. An additional six were excluded for data quality because their postal code did not align with the province indicated. The final analytic sample for this study was 1,227 participants. A total of 336 respondents were excluded from analyses on a case-wise basis for measures with missing data in the price-per-gram calculation. Of those that were excluded, 184 respondents either refused or did not know the price and quantity of cannabis they purchased, and 152 respondents reported a quantity or price that was outside the plausible range of \$2.20-\$30.00. The proportion of respondents who had a price-per-gram within the plausible range differed by sociodemographic characteristics: more females were within range than males ( $\chi^2=7.5$ ,  $p=0.006$ ); more respondents with Bachelors degrees or higher were within range than respondents with a high school diploma or some college degree ( $\chi^2=14.1$ ,  $p=0.003$ ); more white respondents were within range than other respondents

( $\chi^2=11.6$ ,  $p<0.001$ ); and more daily/almost daily consumers were within range than less frequent consumers ( $\chi^2=27.0$ ,  $p<0.001$ ).

Post-stratification sample weights were constructed based on the Canadian Census estimates. Respondents from Canada were classified into age-by-sex-by-province and education groups. Correspondingly grouped population count and proportion estimates were obtained from Statistics Canada.<sup>37-38</sup> A raking algorithm was applied to the full analytic sample ( $n=10,057$ ) to compute weights that were calibrated to these groupings. Weights were rescaled to the sample size for Canada. Estimates are weighted unless otherwise specified. First, the mean price-per-gram of dried flower with standard errors of the mean (*SEM*) were examined by quantity purchased, purchase source, and province. Second, a multiple linear regression was fitted to examine the relationship between the natural log of quantity purchased and purchase source and province of residence. Third, a multiple linear regression was fitted to examine the relationship between the natural log of price-per-gram and log-transformed quantity purchased, purchase source, and province of residence. The model estimates are reported with 95% confidence intervals (95% CIs) and adjusted for age, sex, ethnicity, education, and cannabis use frequency. Analyses were conducted using survey commands in SAS 9.4.

### **3.3.3 Ethics**

The project was reviewed by and received ethics clearance through a University of Waterloo Research Ethics Committee (ORE#22392).

## **3.4 Results**

Table 1 displays the weighted and unweighted sample characteristics among Canadians who had used and purchased dried flower in the past 12 months.

### **3.4.1 Cannabis quantity purchased and price paid**

Table 2 displays the quantity of cannabis and the price paid at last purchase by frequency of cannabis use. Across all cannabis consumers, the mean total price paid for cannabis at last purchase was \$81.30 (*SEM*=5.4). The price paid at last purchase differed by frequency of use ( $\chi^2=219.1$ ,  $p<.001$ ). In general, price paid at last purchase increased as frequency of use increased: daily/almost-daily consumers had the largest mean price paid at their last purchase, compared to monthly consumers with the smallest mean price, as shown in Table 2.

Across all cannabis consumers, the mean quantity of cannabis purchased at last purchase was 12.6 g ( $SEM=1.3$ ). The quantity of dried flower purchased at last purchase differed by frequency of use ( $\chi^2=267.5, p<.001$ ). In general, the quantity bought at last purchase increased as frequency of use increased: daily/almost-daily consumers bought the largest quantity of dried flower at their last purchase, compared to monthly consumers with the smallest mean quantity (Table 2).

### **3.4.2 Self-reported price-per-gram**

Supplemental Table 1 displays the self-reported price-per-gram of dried flower at last purchase across the Canadian provinces. Across all quantities purchased, the average price-per-gram was the largest in Newfoundland and Labrador (\$10.48/g,  $SEM=.9$ ) and smallest in Prince Edward Island (\$7.67/g,  $SEM=.6$ ).

Table 3 displays the self-reported price-per-gram paid for three different purchase quantities. The mean price-per-gram of dried flower across consumers at all quantities purchased was \$9.56/g ( $SEM=.2$ ). The mean price-per-gram for all consumers purchasing in quantities under 3.5g was \$12.81/g ( $SEM=.5$ ) and decreased with increasing purchase quantity. Table 3 also shows self-reported prices among consumers who purchased cannabis from a single source versus multiple sources over the past 12 months. Across all quantities purchased, consumers that purchased from multiple sources over the past 12 months had a lower mean price-per-gram than those that only purchased from one source. In addition, consumers that purchased from multiple sources had a larger mean purchase quantity (16.4 g,  $SEM=2.9$ ) compared to those that only purchased from one source (9.8 g,  $SEM=.9$ ).

### **3.4.3 Cannabis purchase source**

Figure 1 displays the sources used to purchase dried flower over the past 12 months. Across all consumers who had bought dried flower over the past 12 months ( $n=891$ ), 53.0% purchased from a family member or friend, 51.7% purchased from an illegal dealer, 12.7% purchased from a Health Canada registered Licensed Producer, 15.5% purchased via another online source/mail order, and 21.9% purchased from a store, cooperative, or dispensary. Of consumers who had purchased from multiple sources, the majority had purchased from a family member or friend (74.6%) or an illegal dealer (74.4%). Fewer participants had purchased from Health Canada Licensed Producers, online, or stores and dispensaries.



Figure 2a displays the average self-reported quantity of dried flower purchased by consumers who purchased from only one purchase source over the past 12 months. Those who purchased online or via mail order purchased in larger quantities compared to those who purchased from stores, cooperatives or dispensaries.

A linear regression model was fitted to examine correlates of the log-transformed quantity purchased of dried flower at last purchase (Table 4). Purchase source was a significant predictor of quantity at last purchase. Purchasing online or via mail order was associated with a 6.5% increase in the average quantity purchased compared to those purchasing from family or friends. Cannabis use frequency was also a significant predictor of the quantity purchased at last purchase. Less than monthly, monthly, and weekly consumers were associated with a 12.7%, 12.0%, and 6.6% reduction, respectively, in the average quantity purchased compared to daily/almost-daily consumers. Province of residence, age, sex, ethnicity/race and education were not significantly associated with purchase quantity.

Figure 2b displays the average self-reported price-per-gram of dried flower among participants who purchased from only one source over the past 12 months. Across all quantities purchased, those who purchased from a store, coop, or dispensary had the largest mean price-per-gram, and those who purchased from another online source/mail order had the smallest mean price-per-gram.

A linear regression model was fitted to examine correlates of the log-transformed price-per-gram paid for dried flower at last purchase (Table 4). Purchase quantity was a significant predictor of price-per-gram. A 10% increase in the quantity purchased was associated with a 2.0% reduction in the average price-per-gram of dried flower. Purchase source was a significant predictor of price-per-gram. Purchasing from an illegal dealer, licensed producer, and online/mail order were associated with a 16.1%, 33.5% and 23.7% increase, respectively, in the average price-per-gram of dried flower compared to purchasing from a family member or friend. Cannabis use frequency was also a significant predictor of price-per-gram at last purchase. Monthly and weekly consumers were associated with a 14.9% and 14.6% increase, respectively, in the average price-per-gram of dried flower, compared to daily/almost-daily consumers. Province, age, sex, ethnicity/race and education were not significantly associated with the price-per-gram of dried flower.

### 3.5 Discussion

The current study presents self-reported cannabis prices of dried flower across Canada and sources used. Overall, the mean self-reported price among cannabis consumers was \$9.56/g, and those who purchased from multiple sources had a lower average price-per-gram than those purchasing from only one source. The average price of \$9.56/g across all consumers was higher than previous pre-legalization estimates that used crowdsourced data and self-reported data in population surveys.<sup>3,28-29</sup> The lower prices found in the crowdsourced data—ranging from \$7.14/g to \$7.69/g—may be attributed to the self-selected sample, where respondents submitting their data to crowdsourced websites may not be representative of all cannabis consumers, and/or may represent more frequent consumers. Indeed, in the current study daily/almost-daily consumers had a significantly lower price-per-gram of dried flower than less frequent consumers. However, \$9.56/g was more similar to the price-per-gram (incl. tax) of legal cannabis that was predicted by the Canadian Government post-legalization, and the post-legalization crowdsourced price from StatsCannabis, \$9.82/g.<sup>7,32</sup> The price of legal cannabis is expected to decrease post-legalization, albeit not immediately. While the benefit of prices being lower in the legal than the illegal market includes the incentive to transition, a reduction in price could also lead to increased consumption and adverse health outcomes, as seen with other substances.<sup>14,23-24,39-41</sup> Legal cannabis prices should aim to compete with illegal prices, yet not increase consumption or harms. The ‘ideal’ price of legal cannabis is difficult to quantify and is likely to change over time as legal markets evolve. Initially, cannabis prices may need to more aggressively compete with well-established illegal markets; however, evidence from tobacco control and other domains indicate that price and taxes can increase considerably with relatively modest impact on illegal purchasing depending on other factors.<sup>42</sup> Other factors are likely to moderate the influence of cannabis price on legal vs. illegal purchases, including access/proximity to legal retail outlets, as well as perceptions of product quality and safety. In addition, tax revenue from cannabis sales should feed into cannabis prevention, education, and treatment services.

The most important determinant of price was the quantity of cannabis purchased. The price-per-gram of cannabis significantly decreased as quantity purchased increased. For example, consumers purchasing in smaller quantities paid an average of \$12.81/g, compared to \$5.60/g when purchasing in larger quantities—a discount of 56.3%. The quantity discount observed in

this study is similar to objective prices found by a retail scan of Canadian illegal dispensaries.<sup>4</sup> Quantity discounts are also common in legal cannabis stores after legalization, such as the online Ontario Cannabis Store, albeit at a more modest discounted rate of 7.5% to 14.6%.<sup>43</sup> Quantity discounts are frequent in illegal drug markets.<sup>44-46</sup> The current study found a quantity discount elasticity of -0.21, which is within the range of what was found in previous studies in illegal cannabis markets<sup>19,45-46</sup>, but higher than what found in a legal cannabis market.<sup>47</sup> As Smart and colleagues argued, their smaller estimate found within Washington State's legal market could be explained by the inclusion of potency within the models, which the previous studies on illegal cannabis markets did not include.<sup>47</sup>

To note, the current analysis did not include potency or THC content; therefore, the potential for potency differences to have contributed to the price-per-gram differences is unknown. Potency is important when discussing the price of cannabis, as prior studies have shown an association between price and perceived potency.<sup>47-49</sup> However, collecting and interpreting potency pre-legalization is difficult due to a lack of information in the illegal market and unreliable labelling on illegal products.<sup>19,29</sup> Overall, the findings suggest that reporting cannabis prices as a single mean based on 'price-per-gram' may obscure important differences in purchase price across different purchase quantities, and the potential importance of potency.

The most common source from which to purchase cannabis was a family member/friend or an illegal dealer, consistent with previous studies.<sup>3,50-51</sup> Purchase source was a significant predictor of price-per-gram at last purchase. Consumers purchasing from an illegal dealer, a licensed producer, and online all had a significant higher price-per-gram than those purchasing through family or friends. However, the variation across the sources was largely accounted for by the fact that consumers tended to purchase different quantities of cannabis from different sources, as purchase source was also a significant predictor of quantity purchased. For example, consumers purchasing from stores, cooperatives or dispensaries purchased in smaller quantities than those purchasing online, suggesting that consumers may be purchasing from stores in smaller quantities, perhaps due to the convenience or through purchasing 'premium' products in smaller quantities, such as 'pre-rolled' joints.<sup>46</sup> In contrast, consumers may be purchasing greater quantities from online sources to minimize shipping costs; indeed, some online suppliers provided free shipping for orders over a certain quantity.<sup>4</sup> In the current study, purchasing through family and friends on average reflected lower prices and smaller quantities purchased than other sources. However, family and friends may present a unique case, which

do not reflect actual retail prices. For example, family and friends may discount such small quantities due to their relationship with the consumer or the product may have been ‘homegrown’, reducing its initial cost. Future research should explore differences in cannabis purchasing across sources, with an emphasis on changes following legalization of non-medical cannabis and the transition from illegal to legal sources.<sup>22,30,31</sup>

In the current analysis, province of residence was not a significant predictor of the price of dried flower. The differences in price and quantity purchased across the provinces could be instead accounted for by the purchase source used. For example, in a retail scan conducted across the Canadian provinces in 2018, the availability of retail and online stores was found to vary across cities, ranging from 100 retail outlets in Vancouver, British Columbia, to zero in Calgary, Alberta.<sup>4</sup>

This study has several limitations. Respondents were asked to recall cannabis purchases over a 12-month time period, which may have introduced recall bias. Data collected for ‘last purchase’ may be less prone to memory errors. In addition, self-report data are subject to social desirability bias. At the time of study, non-medical cannabis use in Canada remained illegal; therefore, patterns of cannabis use may have been underreported or purchase sources misrepresented. However, the survey included a data integrity question wherein those who reported not answering all questions honestly were excluded<sup>‡</sup>. In addition, this survey was self-administered online, which compared to interviewer assisted surveys, can reduce social desirability bias by providing greater anonymity for sensitive topics.<sup>52</sup> As previously discussed, the current study did not include the potency of dried flower. Thus, a potency-adjusted price may be higher or lower than the prices reported in this study.<sup>15,53</sup> Another limitation is that respondents were not asked to identify the source they had used at last purchase; thus, information on last purchase source was only available for respondents with one cannabis source in the past 12 months. In addition, when reporting price paid from online sources or mail order, participants were not asked whether the price included shipping. Similarly, prices collected from licensed producers did not specify whether the final cost included tax. Thus, the aggregate prices reported for online sources and licensed producers may be higher or lower than prices reported in the current study. Finally, respondents were recruited from a commercial

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<sup>‡</sup> Participants were asked: “Were you able to provide ‘honest’ answers about your marijuana use during the survey?” with response options: “No”, “For some questions, but not all”, “Yes, for all questions”.

sample, rather than using probability-based methods only. However, Nielsen drew stratified random samples based on known proportions in each age group to account for differential response rates, and modified these sampling proportions to place greater weight on lower responding sub-groups. In addition, post-stratification survey weights were used to adjust for sociodemographic differences. The prevalence of cannabis use in the current study was close to national benchmark surveys.<sup>54</sup>

### **3.5.1 Conclusion**

To our knowledge, the current study provides among the most comprehensive assessments of cannabis purchasing in illegal markets. The findings underscore the importance of purchase quantity when assessing cannabis pricing and purchasing patterns. Although price variations were observed across different purchase sources, these often mask differences in the quantity of cannabis that was purchased. Legalization of non-medical cannabis in Canada provides the opportunity to examine the transition from illegal to legal sources and the implications for prices and consumption. Accurate price estimates of cannabis in Canada post-legalization are important as the price of legal and illegal cannabis have direct implications for tax policies. In the US, all states that have legalized non-medical cannabis have adjusted their tax rates to minimize the price gap between illegal and legal cannabis.<sup>55-58</sup> After legalization, Colorado and Washington State have legal prices that are competitive to if not lower than illegal prices.<sup>22,33</sup> Future research is needed on price, potency, and purchasing patterns for other types of cannabis products, including cannabis edibles and concentrates, which account for greater market share in legal markets.

**Table 1: Sample characteristics (n=1,227)**

	<b>Unweighted % (n)</b>	<b>Weighted % (n)</b>
<b>Age group</b>		
16-25	18.4 (226)	18.9 (232)
26-35	22.6 (277)	31.4 (385)
36-45	17.1 (210)	21.0 (258)
46-55	19.1 (234)	16.1 (198)
56-65	22.8 (280)	12.6 (155)
<b>Sex</b>		
Female	48.8 (599)	39.8 (488)
Male	51.2 (628)	60.3 (739)
<b>Race/Ethnicity</b>		
White	80.9 (993)	79.4 (974)
Other	19.1 (234)	20.6 (253)
<b>Education</b>		
Less than high school	12.7 (156)	19.4 (237)
High school diploma	17.4 (213)	29.5 (362)
Some college or technical vocation	46.1 (566)	34.5 (424)
Bachelor's degree or higher	23.6 (290)	16.4 (201)
<b>Province</b>		
British Columbia	11.9 (146)	15.9 (195)
Alberta	9.4 (115)	12.8 (156)
Saskatchewan	6.0 (74)	2.8 (34)
Manitoba	8.0 (98)	3.5 (43)
Ontario	28.2 (346)	39.0 (479)
Quebec	9.2 (113)	19.1 (234)
New Brunswick	8.8 (108)	2.1 (26)
Nova Scotia	10.2 (125)	2.9 (36)
Prince Edward Island	2.3 (28)	0.5 (6)
Newfoundland & Labrador	6.0 (74)	1.4 (17)
<b>Cannabis Use Frequency</b>		
Past year, but less than monthly	14.4 (177)	13.1 (161)
Monthly	17.4 (213)	18.9 (232)
Weekly	21.6 (265)	21.9 (268)
Daily/almost daily	46.6 (572)	46.1 (566)

**Table 2: Cannabis quantity purchased, and price paid (CAD) by frequency of use ( $n=891$ )**

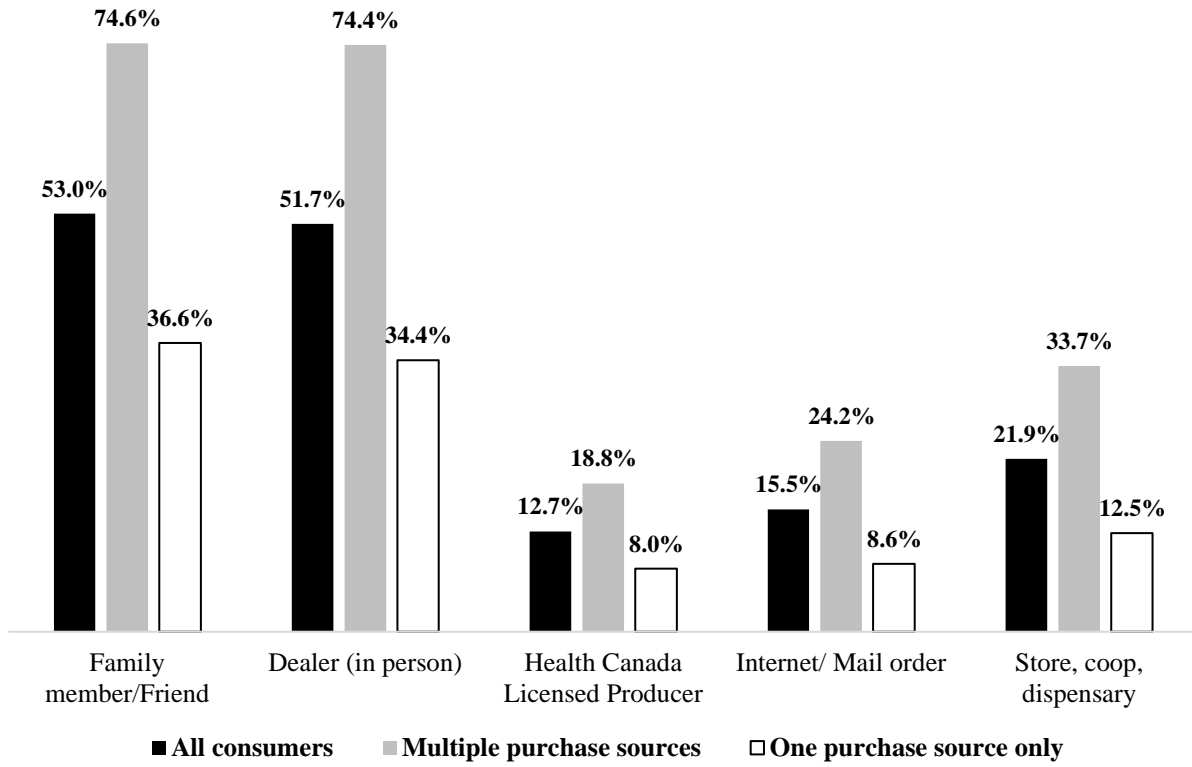
	<b>All consumers</b> $n=891$	<b>Less than monthly</b> $n=102$	<b>Monthly</b> $n=159$	<b>Weekly</b> $n=180$	<b>Daily/Almost Daily</b> $n=450$
<b>...How much did you pay for the quantity you bought?</b>					
Mean \$ ( <i>SEM</i> )	\$81.30 (5.4)	\$37.44 (5.7)	\$37.83 (4.3)	\$61.36 (5.2)	\$114.49 (9.8)
Amount paid (% , $n$ )					
Less than \$25	28.1% (250)	58.8% (60)	54.4% (86)	24.6% (44)	13.2% (60)
\$25-50	20.8% (185)	10.9% (11)	22.2% (35)	24.0% (43)	21.3% (96)
\$50-100	22.2% (197)	24.6% (25)	9.1% (14)	34.9% (63)	21.1% (95)
Over \$100	29.0% (258)	5.7% (6)	14.3% (23)	16.4% (30)	44.4% (200)
<b>...How much did you buy?</b>					
Mean grams ( <i>SEM</i> )	12.6g (1.3)	4.2g (1.0)	4.3g (.7)	7.7g (.8)	19.4g (2.5)
Quantity purchased (% , $n$ )					
<1g	4.5% (40)	17.3% (18)	10.6% (17)	2.4% (4)	0.2% (1)
1g-3.5g	29.4% (262)	44.5% (45)	57.9% (92)	36.7% (66)	13.1% (59)
3.5g-28g	48.7% (434)	36.7% (37)	26.3% (42)	53.0% (95)	57.6% (259)
>28g	17.4% (155)	1.5% (2)	5.2% (8)	7.9% (14)	29.1% (131)

**Table 3: Self-reported price-per-gram at different quantities among consumers who had purchased dried flower from one source vs. multiple sources in the past 12 months ( $n=891$ ).**

	<b>All quantities purchased \$/g (<i>SEM</i>) <math>n=891</math></b>	<b>&lt;3.5g \$/g (<i>SEM</i>) <math>n=302</math></b>	<b>3.5g-28g \$/g (<i>SEM</i>) <math>n=434</math></b>	<b>&gt;28g \$/g (<i>SEM</i>) <math>n=155</math></b>
<b>All consumers</b>	<b>\$9.56 (.2)</b>	<b>\$12.81 (.5)</b>	<b>\$8.71 (.3)</b>	<b>\$5.60 (.2)</b>
<b>Multiple purchase sources</b>	\$8.47 (.3)	\$11.47 (.7)	\$8.23 (.3)	\$5.28 (.2)
<b>One purchase source</b>	\$10.42 (.4)	\$13.57 (.6)	\$9.14 (.4)	\$5.98 (.3)



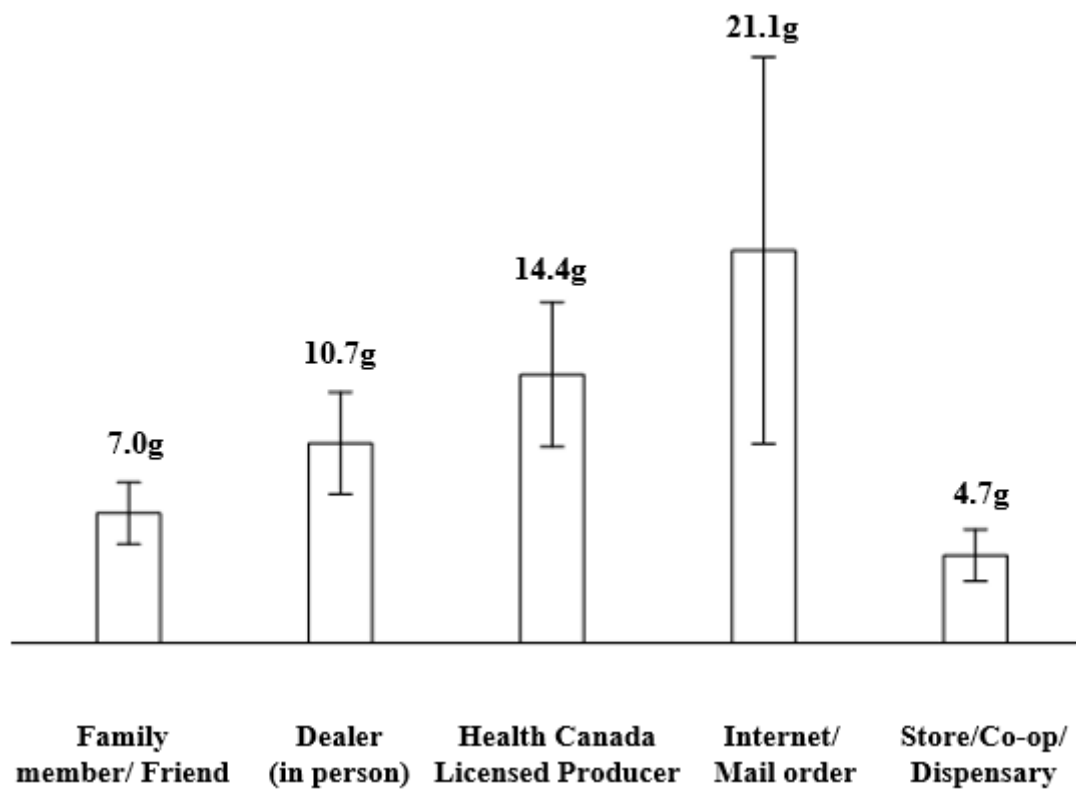
**Figure 1: Cannabis sources used by those who have purchased dried flower in the past 12-months from multiple sources and from one source only (*n*=891).**



**Table 4: Weighted linear regression analysis for outcome variables by ln (quantity purchased) and ln (price-per-gram) (n=891)**

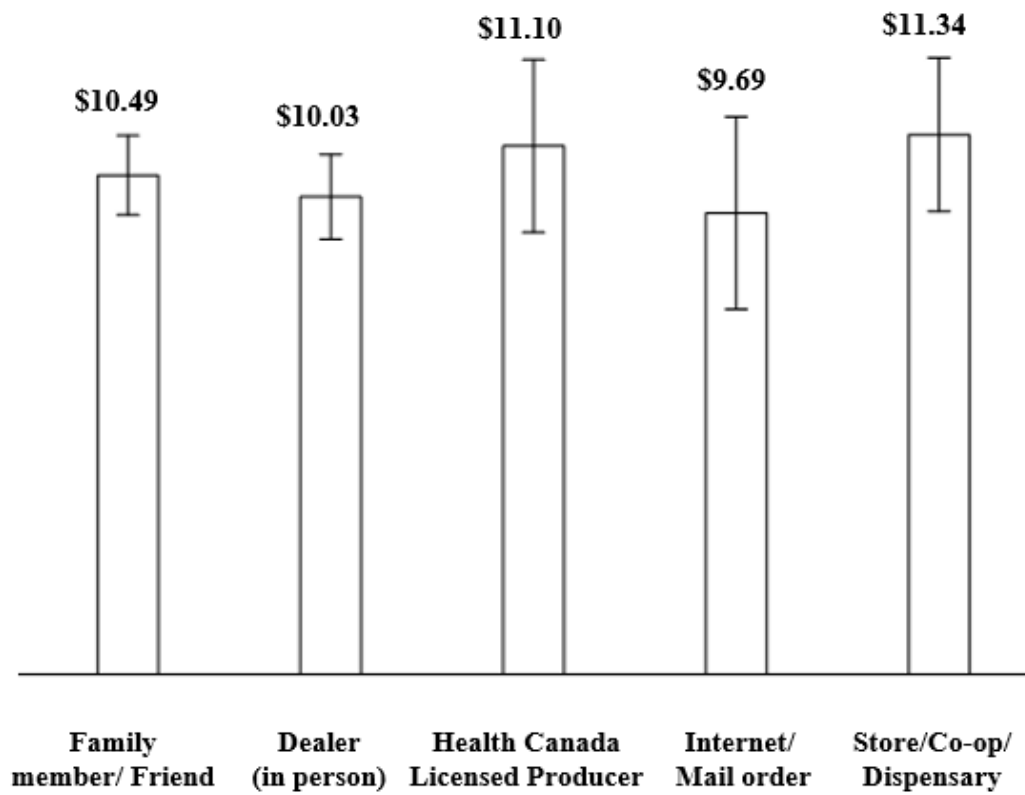
	ln(Quantity purchased)		ln(Price-per-gram)	
	$\beta$ (95% CI)	Sig. (p-value)	$\beta$ (95% CI)	Sig. (p-value)
<b>ln(Quantity purchased)</b>	-	-	-.21 (-0.25, -0.18)	<.001
<b>Source used last</b> (vs. family member/friend)				
Dealer	.18 (-.09, .45)	.188	.15 (.02, .28)	.028
Health Canada Licensed Producer	.25 (-.23, .72)	.305	.29 (.13, .45)	<.001
Internet/Mail order	.66 (.25, 1.07)	.002	.21 (.02, .40)	.028
Store, coop or dispensary	-.29 (-.59, .01)	.059	.10 (-.09, .28)	.202
Not specified	.23 (-.02, .48)	.067	.02 (-.09, .13)	.764
<b>Cannabis use frequency</b> (vs. daily/almost daily)				
Past year, but less than monthly	-1.43 (-1.72, -1.13)	<.001	.05 (-.08, .18)	.451
Monthly	-1.35 (-1.64, -1.05)	<.001	.14 (.01, .27)	.044
Weekly	-.72 (-.96, -.48)	<.001	.14 (.03, .24)	.010
<b>Province</b> (vs. Newfoundland & Labrador)				
British Columbia	-.12 (-.54, .31)	.596	-.15 (-.30, .01)	.054
Alberta	.23 (-.19, .65)	.280	.12 (-.01, .26)	.072
Saskatchewan	.01 (-.60, .58)	.981	.09 (-.06, .26)	.229
Manitoba	-.08 (-.54, .39)	.743	.03 (-.12, .18)	.732
Ontario	.07 (-.30, .43)	.727	.01 (-.11, .13)	.868
Quebec	-.20 (-.61, .22)	.347	-.10 (-.25, .06)	.232
New Brunswick	-.20 (-.62, .22)	.352	-.10 (-.27, .07)	.258
Nova Scotia	-.17 (-.68, .34)	.513	-.08 (-.22, .06)	.271
Prince Edward Island	.43 (-.37, 1.24)	.294	-.03 (-.20, .14)	.745

**Figure 2a: Mean self-reported quantity of dried flower purchased by source, among those who purchased from only one source over the past 12 months ( $n=501$ )**



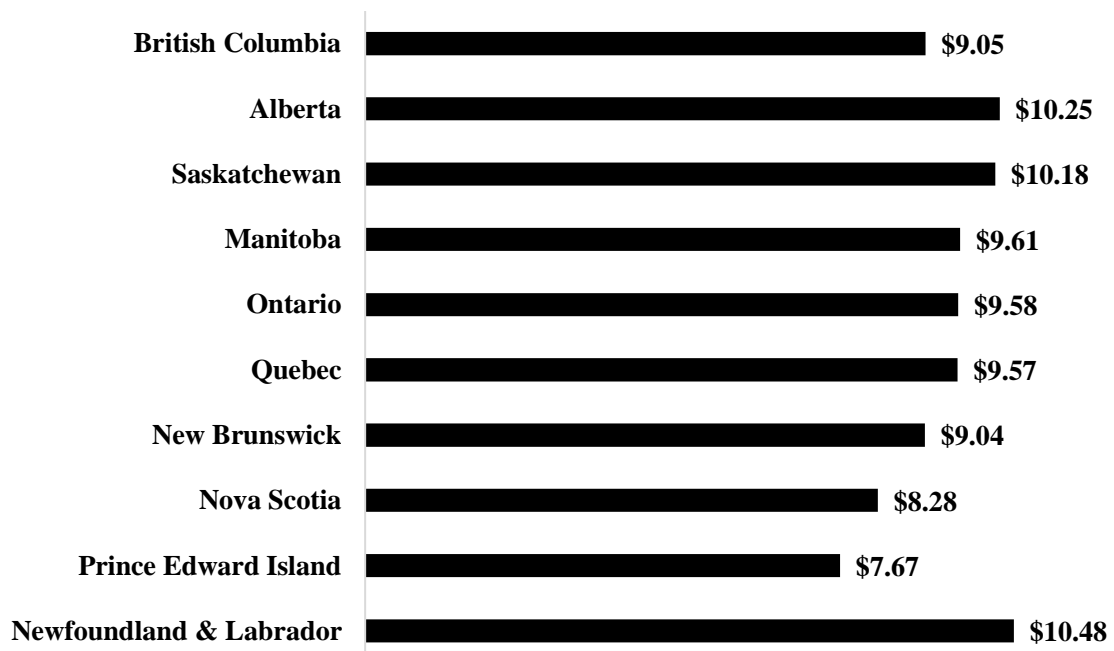
Whisker bars represent confidence intervals of the mean self-reported quantity of dried flower

**Figure 2b: Mean self-reported price-per-gram of dried flower purchased by source, among those who purchased from only one source over the past 12 months ( $n=501$ )**



Whisker bars represent confidence intervals of the mean self-reported price-per-gram of dried flower

**Supplemental Table 1: Self-reported prices per gram of dried cannabis at last purchase by province in Canada (n=891)**



## **CHAPTER 4: RETAIL AVAILABILITY AND LEGAL PURCHASES OF DRIED FLOWER IN CANADA POST-LEGALIZATION**

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## 4.1 Overview

**Background:** Retail availability of cannabis has the potential to influence demand for both legal and illegal cannabis. The aims of the study were to: 1) estimate the percentage of consumers who report purchasing dried flower legally; and 2) examine the association between purchasing dried flower legally and retail availability, where retail availability was represented as: a) Canadian province; b) ‘objective’ retail proximity; and c) self-reported retail proximity.

**Methods:** Data come from Canadian respondents in Wave 2 of the International Cannabis Policy Study (ICPS) conducted one year after non-medical cannabis legalization in September-October 2019. Respondents were 18+ years in Alberta/Quebec and 19+ years elsewhere and had purchased any dried flower in the past year (n=2,506). Respondents were recruited through commercial online panels. Weighted binary logistic regression models examined likelihood of purchasing dried flower legally.

**Results:** Overall, 47.7% of past-year dried flower purchasers reported last purchasing dried flower legally, with variation across provinces (range=40.5%-81.2%). Likelihood of purchasing dried flower legally was greater among those who lived closer to a legal retail store based on Euclidean distance (<3 km vs. 10+ km: AOR=1.56, 95% CI: 1.20, 2.02), and who had shorter self-reported travel time to a retail store (<5 mins vs. >15 mins: AOR=2.24, 95% CI: 1.56, 3.21).

**Conclusion:** One year after legalization, retail availability was associated with last purchasing dried flower legally among past-year dried flower purchasers. To our knowledge, the current study is among the first to examine the legality of purchase source used for dried flower and retail availability of cannabis in Canada post-legalization.

**Keywords:** Cannabis; Marijuana; Retail availability; Legalization; Proximity; Purchasing

## 4.2 Introduction

In October 2018, Canada legalized non-medical (‘recreational’) cannabis. In the first year, only dried flower and some oils were available to purchase legally, whereas all other products were available in December 2019.<sup>1</sup> Canada has among the highest global rates of cannabis use, with approximately 25% of adults reporting past 12-month cannabis use.<sup>2</sup> One of the primary objectives of legalization is to protect public health by establishing a legal retail framework.<sup>3</sup> Transitioning consumers into the legal market is critical to achieve this public health objective.<sup>4</sup> Before legalization, illegal cannabis was widely available in Canada and could be accessed through dispensaries, street dealers, and online retail sources.<sup>5,6</sup> Therefore, the well-developed illegal market in Canada is not expected to disappear immediately. Indeed, 30% of past 12-month cannabis consumers reported to “always”, “mostly” or “sometimes” purchase cannabis from illegal sources in 2020.<sup>7</sup>

Self-reported data on the legality of purchase sources used by Canadians post-legalization are limited. In the annual 2019 Canadian Cannabis Survey (CCS), over half of past 12-month cannabis consumers reported purchasing cannabis from a legal source since legalization.<sup>2</sup> In the 2019 third quarter National Cannabis Survey (NCS), 28% of cannabis consumers reported receiving their cannabis products exclusively from legal sources.<sup>8</sup>

The retail availability of cannabis has the potential to influence demand for both legal and illegal cannabis. Research on other legal substances has shown that retail availability is associated with demand for illegal and legal substances. Indeed, differences in retail availability is a main reason for the regional differences in illegal tobacco sales across Canada.<sup>9</sup> <sup>11</sup> Retail availability of cannabis captures many aspects of availability within the retail market such as availability of specific cannabis product, proximity to a cannabis retail store, or the number of retail stores in an area. In the alcohol literature, retail availability can be measured by retail store density, distance to the nearest store, minimum legal age, and retail store trading hours and days.<sup>12-13</sup> Under federal law, provinces have jurisdiction over retail policies.<sup>3</sup> Four provinces opted for a hybrid model of private and public retail sales (physical and online stores), four opted for a public-only model, and two opted for a private-only model.<sup>14</sup> The implementation of legal cannabis stores was not immediate, and both stores and websites experienced shortages in the initial months of legalization.<sup>15</sup> After the first year of legalization, Statistics Canada reported more than 400 legal physical retail stores<sup>16</sup>; however, the number of



legal cannabis stores varied widely across the provinces, ranging from one store for 2,375 past 3-month cannabis consumers in Alberta, to one store for 84,288 past 3-month consumers in Ontario.<sup>8,17-18</sup> In addition, the average distance to a physical legal retail store was estimated at 66 km for adults in March 2019, which decreased to 34 km in July 2019 as additional stores opened, with considerable variation across the provinces.<sup>16</sup> Proximity to legal stores will change over time as the legal retail market becomes more established.

Provinces and municipalities also implemented other retail policies that may affect availability. For example, some municipalities may prohibit stores altogether and some impose restrictions on proximity to schools.<sup>14</sup> Therefore, availability of stores may be dependent on policy rather than demand. This may influence who lives close to areas where retail stores are able to open. For example, research examining equity in the locations of illegal and legal retail cannabis stores in California concluded that vulnerable populations were disproportionately exposed to illegal retail stores.<sup>19</sup> Similar research exploring equity in location of retail stores in Portland, Oregon and Washington State concluded that retail stores were more likely to be located in poorer census tracts.<sup>20-22</sup>

Previous literature has explored the associations between availability of cannabis stores and cannabis use, with mixed conclusions.<sup>23-27</sup> However, retail availability can be defined and measured in various ways such as through retail density, retail proximity, or retail store opening times. For example, research in the Netherlands did not find a relationship between proximity to non-medical retail stores and cannabis use.<sup>27</sup> Research in Washington State observed a positive association between current cannabis use and access to non-medical retail stores, and research in Los Angeles observed an association between heavy cannabis use and greater retail density of medical and non-medical retail stores.<sup>24,28</sup>

To our knowledge, the current study is among the first to examine the legality of purchase source used for dried flower and retail availability of legal cannabis among dried flower purchasers in Canada post-legalization. The aims of the study were to 1) estimate the percentage of dried flower purchasers who report last purchasing dried flower legally overall and by province; and 2) examine the association between last purchasing dried flower at a legal source and the retail availability of cannabis at a provincial and individual level. In this study, retail availability will be represented in three ways: a) province of residence; b) ‘objective’ retail proximity; and c) self-reported retail proximity. This study offers a unique and timely

look at the relationship of retail availability in the transition to the legal cannabis market in Canada, one year after legalization.

## **4.3 Methods**

Data are cross-sectional findings from the 2019 International Cannabis Policy Study (ICPS) conducted in Canada and the US. Data were collected via self-completed web-based surveys conducted in September/October 2019 with respondents aged 16-65. A non-probability sample of respondents was recruited through the Nielsen Consumer Insights Global Panel and their partners' panels. Email invitations with a unique link were sent to a random sample of panelists (after targeting for age and country criteria); panelists known to be ineligible were not invited. Surveys were conducted in English in the US and English or French in Canada. Median survey time was 25 minutes. Respondents provided consent prior to completing the survey. Respondents received remuneration in accordance with their panel's usual incentive structure. In total, 81,263 respondents accessed the survey link, of whom 51,087 completed the entire survey for an AAPOR cooperation rate of 62.9%.<sup>29</sup> The study was reviewed by and received ethics clearance through a University of Waterloo Research Ethics Committee (ORE#31330). A full description of the study methods is described in the ICPS 2019 Technical Report and methodology paper.<sup>30</sup> The current study reports Canadian data.

### **4.3.1 Measures**

#### *4.3.1.1 Socio-demographic measures*

Sex at birth, age (beginning at minimum legal age to purchase cannabis), ethnicity/race, highest education level, perceived income adequacy, suspected device type used to complete survey, and province of residence. Minimum legal age was taken from provincial laws in September 2019: 18 years in Alberta and Quebec, and 19 years elsewhere. See Table 1 for full coding of response options.

#### *4.3.1.2 Cannabis use frequency*

Cannabis use frequency was assessed through questions, "How often do you use cannabis?" and "When was the last time you used cannabis?" Responses were categorized into: ("Less than monthly consumer", "Monthly consumer", "Weekly consumer", "Daily or almost daily consumer").

#### *4.3.1.3 Legality of purchase source used at last purchase*

Respondents who purchased dried flower in the past 12 months were asked “The last time you bought dried herb, where did you buy it”, with answers: “From a family member or friend”, “From a dealer (in person)”, “Internet delivery service or mail order”, “From a store, cooperative or dispensary (in person)”, “Other”. Illegal and legal physical stores and online stores were determined by follow-up questions: “What type of physical store or dispensary did you buy the dried herb from?” with answers: “A legal/authorized store”, “An illegal or unauthorized store/dispensary”, “Other” and “Where did you buy the dried herb online?” with answers: “An authorized/legal website”, “An unauthorized/illegal website, private delivery service or dealer”, “Other”. “Other” responses were re-categorized according to answers provided. All other sources were categorized according to Canadian regulations in September 2019 (Supplementary Table 1).

#### *4.3.1.4 Provincial retail density (stores per 100,000 residents aged 15 and over)*

Legal retailers in each province were identified and downloaded from provincial websites in September 2019 and cross-checked with lists displayed on Leafly, a website dedicated to cannabis and legal cannabis stores ([www.leafly.ca](http://www.leafly.ca)). The number of stores in each province was divided by the provincial population aged 15 and over for 2019 and multiplied by 100,000.<sup>31</sup> Illegal retail stores were not included.

#### *4.3.1.5 Retail proximity (Euclidean distance)*

Respondents were asked “Please provide the postal code where you live for most of the year”. If respondents did not provide their postal code (n=2,900), they were asked “Please name the 2 cross-streets of this intersection”. Of those who provided their intersection (n=1,081), Google Maps was used to obtain postal codes, cross-referencing with the respondents’ city and province. All intersections where Google Maps could not find a postal code were left blank (n=272). The postal codes of legal retailers were identified as described above. The Canadian respondents’ postal codes and postal codes of legal retail stores were then linked to the Postal Code Conversion File Plus (PCCF+) version 7B, to obtain latitude and longitudes.<sup>32</sup> An open-source geographic information system (GIS) application (QGIS v3.6) was used to geocode the latitudes and longitudes of legal retail stores and respondents’ postal codes. For respondents in urban areas, Canadian postal codes can cover a single house/apartment building, whereas postal codes in rural areas cover a larger landmass. In the current study, 86% of respondents live in urban areas and so a certain degree of accuracy can be assumed from postal codes as a proxy

for Canadian respondent locations.<sup>33-34</sup> The North American Equidistant Conic Projection (EPSG:102010) was used to minimize distance distortions. The Euclidean distance (in kilometers) between the postal code of the retail store and each respondent's address was computed. Distances were categorized into: "Under 3 km", "3-4.9 km", "5-9.9 km", "10 km or over" to mimic categories used by Statistics Canada.<sup>16</sup> A sensitivity analysis was conducted to examine the effect of distance as a categorical measure using breaks at the quartiles as well as a continuous measure (Supplemental Table 2).

#### *4.3.1.6 Retail proximity (self-reported time to retail store)*

Respondents were asked "How long would it take you to get to the nearest store that sells cannabis using your usual mode of transportation?" Responses began at "Less than five minutes" and increased in five-minute increments up to one hour and ended with "More than an hour" and "I don't know any store near to where I live". Responses were categorized into: "Under 5 mins", "5-15 mins", "Over 15 mins", "I don't know any stores where I live". To approximately match the time taken to travel 3 km and 10 km by car at 40-60 km per hour. This variable included both legal and illegal retail stores.

The full questionnaire is available in the ICPS 2019 survey ([www.cannabisproject.ca/methods](http://www.cannabisproject.ca/methods)). All questions included "Don't know" and "Refuse to answer" options. Except "perceived income adequacy", all "Refuse to answer" options were set to missing. Except "perceived income adequacy" and "self-reported time to nearest retail store", all "Don't know" options were set to missing.

### **4.3.2 Statistical analysis**

After exclusions due to poor data quality, such as speeding, dishonesty, or duplicate entries (n=1,228), the 2019 Canadian sample comprised 15,256 respondents. See 2019 Technical Report for more detail on exclusions ([www.cannabisproject.ca/methods](http://www.cannabisproject.ca/methods)).

The current analysis was based on the sub-sample of 2,506 Canadian respondents who were of legal age to purchase cannabis and had consumed and purchased dried flower in the past 12-months. A total of 101 respondents were excluded where the legality of purchase source was unknown, and 355 were excluded where respondents did not provide a postal code or intersection.

Post-stratification sample weights were constructed based on the Canadian census estimates. Respondents were classified into age-by-sex-by-province, education, and age-by-smoking status groups. A raking algorithm was applied to the cross-sectional analytic sample to compute weights that were calibrated to these groupings and rescaled to the sample size for Canada. Statistical models were conducted with and without weights and similar patterns emerged. All estimates are weighted unless otherwise specified.

Descriptive statistics were used to describe legality of last purchase source, number of retail stores, and retail proximity across province. Binary logistic regression models were fitted to examine the association between the legality of last purchase source (1=Illegal vs. 2=Legal) and retail availability, where retail availability was represented in three ways: 1) province of residence; 2) objective retail proximity using the Euclidean distance to legal retail stores from a respondent's residence; and 3) self-reported retail proximity using time taken to nearest retail store. All models were adjusted for age, sex, education level, ethnicity/race, income adequacy, survey device type, and cannabis use frequency. Adjusted odds ratios (AORs) are reported with 95% confidence intervals (95% CI). Analyses were conducted using survey procedures in SAS (SAS version 9.4, SAS Institute Inc., Cary, NC, USA).

#### **4.4 Results**

Table 1 displays the weighted and unweighted sample characteristics among Canadian respondents who were of legal age to purchase legal cannabis and had consumed and purchased dried flower in the past 12 months.

Table 2 displays the percentage of dried flower purchasers who last purchased dried flower from a legal source, the number of stores per 100,000 residents aged 15 and over in September 2019, and retail proximity to the nearest store as an objective and self-reported measure in each province. As Table 2 shows, 47.7% of dried flower purchasers reported to last purchase dried flower from a legal source (range=40.5%-81.2% across the provinces). On average, there were 1.61 stores per 100,000 residents aged 15 and over in all provinces in September 2019 (range=0.20–7.87 stores per 100,000 residents aged 15 and over across the provinces). A total of 31.3% of dried flower purchasers live under 3 km from a legal retail store (range=12.2%-74.0% across the provinces). A total of 8.4% of dried flower purchasers reported living within five minutes from a retail store using their usual mode of transport (range=2.1%-20.7% across

the provinces). Of those who reported their usual mode of transport, 66.8% (n=1625) drove (car/taxi), 16.9% (n=372) used active transport (bike/walk), and 16.3% (n=325) used public transport (bus/train).

#### **4.4.1 Province of residence**

Three binary logistic regression models were used to examine the association of the legality of last purchase source used to purchase dried flower and retail availability (Table 3). In Model 1, province of residence was associated with legality of purchase source, adjusting for sociodemographic covariates. Dried flower purchasers residing in Prince Edward Island, Newfoundland and Labrador, Alberta, Nova Scotia, New Brunswick, Saskatchewan, and Quebec were more likely to last purchase dried flower from a legal source than residents of Ontario. No differences were found in the odds of last purchasing from a legal source between those residing in Manitoba or British Columbia and residents of Ontario.

#### **4.4.2 Retail proximity (Euclidean distance)**

In Model 2, objective retail proximity to the nearest legal retail store was associated with legality of purchase source, adjusting for sociodemographic covariates. Dried flower purchasers who lived under 3 km from a legal retail cannabis store were more likely to last purchase dried flower from a legal source than those who lived 10 km or more away. No differences were found in the odds of last purchasing from a legal source between dried flower purchasers who lived between 3 km and 4.9 km and 5 km and 9.9 km from a legal retail cannabis store and those who lived 10 km or more away.

#### **4.4.3 Retail proximity (self-reported time taken to nearest retail store)**

In Model 3, self-reported retail proximity to the nearest retail store was associated with legality of purchase source, adjusting for sociodemographic covariates. Dried flower purchasers who reported living over 15 minutes from their nearest retail store were less likely to last purchase dried flower from a legal source than those who reported living under five minutes or between five and 15 minutes, and more likely than those who did not know any stores near to where they lived.

#### **4.4.4 Secondary covariates**

After adjusting for retail availability and sociodemographic covariates, across all three models, daily cannabis consumers were less likely to last purchase dried flower at a legal source than

less than monthly consumers (all contrasts  $p < 0.001$ ). Dried flower purchasers with less than a high school diploma were less likely to last purchase dried flower at a legal source than those with a higher level of education (all contrasts  $p < 0.05$ ). Dried flower purchasers who found making ends meet neither difficult nor easy were more likely to last purchase dried flower at a legal source than those who found it difficult to make ends meet (all contrasts  $p < 0.05$ ).

After adjusting for retail availability and sociodemographic covariates, female dried flower purchasers were more likely to last purchase dried flower at a legal source than male purchasers in Models 1 and 3 (all contrasts  $p < 0.05$ ), with no association in Model 2. Age, ethnicity/race, and device used to complete survey were not associated with legality of last purchase source.

## **4.5 Discussion**

The findings suggest that retail availability of legal cannabis is associated with purchasing dried flower from legal sources compared to illegal sources among Canadians who had consumed and purchased dried flower in the past 12-months; however, there is important variation across provinces. The proportion of Canadian dried flower purchasers who last purchased dried flower from a legal source varied from 41% in Ontario to 81% in Prince Edward Island. Indeed, residents in most provinces were more likely to purchase dried flower at a legal source than residents of Ontario. These results are consistent with a study using government data from federal and provincial agencies, which found a similar range of legal market share across the provinces, with Prince Edward Island having the greatest legal market share (70%) and Ontario having the smallest (13%).<sup>35</sup>

In the annual 2019 Canadian Cannabis Survey (CCS), 52% of consumers reported purchasing any cannabis legally in the past 12-months.<sup>2</sup> In addition, twice as many consumers reported their usual source to be legal physical stores (29%) than legal online stores (14%).<sup>2</sup> In the current study, 48% of all dried flower purchasers purchased dried flower legally at their last purchase. The proportion of those purchasing legally may be slightly lower in the current study due to potentially fewer people answering honestly about illegal purchases to a government survey. Moreover, the current survey removed respondents who reported being ‘dishonest’ in their answers.

The findings highlight marked discrepancies in retail availability in the first year after cannabis legalization. In September 2019, most dried flower purchasers in Alberta lived under 10 km from a legal cannabis store (92%), compared to only a third of those from Ontario (38%). Slightly lower proportions were reported by Statistics Canada in July 2019: 70% in Alberta lived within 10 km from a legal store and 33% in Ontario lived within 10 km.<sup>16</sup> The percentages from the current study across all provinces were slightly higher than those reported by Statistics Canada, potentially resulting from additional stores opening between July and September 2019.<sup>16</sup> The number of stores varied across the provinces in the first year of legalization and clear differences in physical availability of legal retail stores were seen across the provinces.<sup>36</sup> In the current study, Ontario – Canada’s most populated province - had the lowest number of stores per 100,000 residents aged 15 and over. After a change of provincial government prior to legalization, Ontario’s cannabis retail structure for physical stores changed from public to private; therefore, Ontario had no stores until April 2019. Comparatively, Alberta had a private retail structure for physical stores, and had 86 stores by April 2019. Ontario since increased its number of legal retail cannabis stores and therefore these patterns may change in the future as the legal market becomes more established. Documenting the evolution of the legal retail market is important for interpreting studies examining legalization in Canada and evaluating the impact of legalization in Canada.

The current study demonstrated a positive relationship between retail proximity, both objective and self-reported, and last purchasing dried flower from a legal source. Dried flower purchasers who lived under 3 km to a legal retail store were more likely to last purchase legally than those 10 km or more away. Self-reported time taken to get to the nearest store demonstrated a similar relationship, whereby those who reported living under 15 minutes from a store were more likely to purchase legally than those over 15 minutes. The relationship indicates that not only the distance to stores but the perceived time it takes to travel to stores is correlated to whether dried flower purchasers purchase from physical retail stores. Moreover, the self-reported measure considers travel time and reflects the awareness of retail stores in the local area. However, the importance of physical proximity and access may depend on the availability of delivery services.<sup>37-38</sup> Unlike most US states that have legalized non-medical cannabis, online sales are available in all Canadian provinces. The importance of physical access may also depend on access to the internet, access to a credit card, and patience for delivery. Indeed, although delivery times were longer than expected after legalization, the public online retail store (Ontario Cannabis Store) now provides same-day delivery in some regions of Ontario.<sup>39-40</sup>



Furthermore, since the COVID-19 pandemic and resulting reduced mobility, physical access to cannabis stores may matter less than before the pandemic.

Daily and almost daily cannabis consumers account for a significant proportion of the cannabis market share; therefore, they represent a priority group from transitioning to legal sources.<sup>41-42</sup> After adjusting for retail availability and sociodemographic covariates, daily cannabis consumers were less likely to last purchase dried flower from a legal source than less than monthly consumers. The legal purchase limit in Canada for dried flower is 30 g. Daily consumers may purchase in larger quantities; therefore, making illegal sources more desirable for bulk purchases. Indeed, quantity discounts are common in illegal drug markets.<sup>43-45</sup> Substantial quantity discounts were observed in a retail scan of objective prices in the Canadian illegal cannabis market.<sup>5</sup> Quantity discounts are present in the legal markets; although with smaller reductions.<sup>46-47</sup> Daily consumers may be retained in the illegal market due to the quantity discounts and the more generous purchase limits.

#### **4.5.1 Limitations**

This study is subject to limitations common to survey research. Respondents were recruited using non-probability-based sampling; therefore, the findings do not provide nationally representative estimates. The data were weighted by age group, sex, region, education, and smoking status. Cannabis use estimates were within the range of national estimates for young adults, whereas estimates among the entire ICPS sample were generally higher than national surveys in Canada. This is likely because the ICPS sampled individuals aged 16-65, whereas national surveys included older adults, who are known to have lower rates of cannabis use. In addition, a greater percentage of ICPS respondents reported poor self-rated general health than the national population, which is a feature of many non-probability samples and may be partly due to the use of web surveys, which provide greater perceived anonymity than in-person or telephone-assisted interviews often used in national surveys.<sup>48-49</sup>

To measure self-reported time taken to retail store, respondents were asked how long it would take them (in minutes) to get to their nearest store that sells cannabis. This question did not specify the legality of the retail store. In addition, self-reported time taken to retail store could vary by mode of transport; however, of those who reported their usual mode of transport, most used personal vehicle such as a taxi or car (66.8%). Sensitivity analyses examined the

association of ‘usual mode of transport’ as a covariate in the regression model, but comparable patterns emerged.

Euclidean distance to legal retail cannabis stores was treated as a categorical variable in the regression models, which assumes there are similar break points in distance travelled among respondents. A continuous measure would assume a monotonic linear relationship between distance and the likelihood of purchasing their dried flower at an illegal or legal source. Moreover, the geometric mean revealed skewness in the data and so a continuous measure was deemed inappropriate. A sensitivity analysis was conducted to examine the effect of distance as a categorical measure using different classification schemes as well as a continuous measure and similar patterns emerged (Supplementary Table 2).

Price of dried flower was not included in the current study. There are several estimates of legal prices for dried flower after the first year of legalization; however, provincial estimates are inconsistent, and the reliability is unclear.<sup>46-47,50-51</sup> Finally, the current study focused on dried flower only and therefore the findings may not be representative of all cannabis products in Canada. However, dried flower is the most used product among Canadians and so would capture a large proportion of expenditures in the legal market.<sup>2,52-53</sup> In addition, only dried flower and some oils were available in the legal market at the time of the survey; therefore, most products were only available in the illegal market.<sup>1</sup> Further research is needed on the association between proximity to legal stores and the legality of purchase source across different cannabis products, which are increasing in market share.

#### **4.5.2 Conclusions**

The findings demonstrate a strong association between retail availability and the proportion of past 12-month dried flower purchasers who reported purchasing dried flower from a legal source, where retail availability was represented by province of residence, ‘objective’ proximity to legal stores, and self-reported proximity to retail stores. This association was demonstrated both at the provincial level in terms of residence, as well as the individual level with respect to distance to legal stores and consumers’ own perception of travel time to the nearest store. Achieving optimal retail availability, where consumers are encouraged to transition to the legal market without promoting increased initiation or problematic use, is paramount in a regulated market. The current study would suggest that more legal stores and accessible legal stores would increase legal purchases; however, too many stores may not only

increase consumption but if stores are unequally distributed, may increase consumption in some populations over others, such as vulnerable populations or those in low-income areas.<sup>19-20,22</sup> A balance must be achieved in the Canadian market to achieve the public health objectives set out in the Cannabis Act. Future research is needed on how retail proximity changes over time and its association with legal purchases as the market continues to stabilize post-legalization.

**Table 1: Sample characteristics of past 12-month cannabis consumers who purchased dried flower in the past 12 months (n=2,506)**

	<b>Unweighted % (n)</b>	<b>Weighted % (n)</b>
<b>Age group</b>		
MLA-25*	14.4 (361)	14.0 (352)
26-35	28.7 (720)	33.5 (839)
36-45	23.5 (590)	22.2 (556)
46-55	17.4 (435)	17.6 (440)
56-65	16.0 (400)	12.7 (319)
<b>Sex at birth</b>		
Female	53.6 (1343)	40.2 (1008)
Male	46.4 (1163)	59.8 (1498)
<b>Ethnicity/Race</b>		
Black	2.6 (66)	3.3 (83)
East/Southeast Asian	4.2 (105)	4.4 (111)
Indigenous	4.2 (104)	4.4 (109)
Latinx	1.5 (38)	2.1 (52)
Middle Eastern	0.6 (16)	0.5 (13)
South Asian	2.2 (55)	2.6 (66)
White	78.5 (1966)	76.0 (1905)
Mixed/Other	6.2 (156)	6.7 (167)
<b>Highest level of Education</b>		
Less than high school	6.9 (171)	13.0 (324)
High school diploma	19.4 (484)	31.4 (783)
Some college or technical vocation	47.8 (1192)	35.4 (882)
Bachelor's degree or higher	25.9 (647)	20.2 (503)
<b>Income adequacy</b>		
Very difficult	12.0 (301)	12.1 (302)
Difficult	25.5 (640)	26.1 (653)
Neither easy nor difficult	33.5 (840)	33.7 (845)
Easy	18.5 (464)	17.9 (449)
Very easy	8.4 (211)	7.6 (191)
Not specified	2.0 (50)	2.6 (66)
<b>Province</b>		
British Columbia	14.5 (363)	13.9 (347)
Alberta	16.4 (412)	13.8 (346)
Saskatchewan	5.4 (135)	3.3 (83)
Manitoba	6.3 (158)	4.1 (103)
Ontario	22.4 (562)	40.1 (1005)
Quebec	17.9 (448)	17.2 (430)
New Brunswick	5.3 (132)	2.4 (60)
Nova Scotia	6.7 (169)	2.9 (73)
Prince Edward Island	1.0 (24)	0.5 (13)
Newfoundland and Labrador	4.1 (103)	1.8 (46)
<b>Cannabis Use Frequency</b>		

Past year, but less than monthly	17.3 (433)	15.4 (386)
Monthly	18.4 (461)	17.4 (436)
Weekly	20.5 (513)	20.8 (521)
Daily/almost daily	43.9 (1099)	46.4 (1162)
<b>Device used</b>		
Smartphone	49.1 (1230)	48.7 (1220)
Tablet	7.0 (176)	6.7 (169)
Computer	43.9 (1100)	44.6 (1117)

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\*MLA=minimum legal age. Minimum legal age (MLA) was taken from provincial laws in September 2019: 18 years in Alberta and Quebec, and 19 years in all other provinces.

**Table 2: Legality of purchase source, the number of residents per store, and retail proximity across the provinces in Canada.**

	Legal source used at last purchase (n=2,405)	Number of stores per 100,000 people aged 15+ in September 2019	Objective retail proximity: Euclidean distance between postal code of respondents' residence and postal code of nearest <u>legal</u> retail store (km) (n=2,151)				Self-reported retail proximity: Time taken to get to the nearest retail store in the town/city near to where you live (n=2,487)			
			Under 3 km	3-4.9 km	5-9.9 km	10 km +	Under 5 minutes	5-15 minutes	Over 15 minutes	I don't know any stores near to where I live
<b>All 10 provinces</b>	47.7 (1278)	1.61	31.3 (831)	10.8 (259)	16.4 (336)	41.5 (725)	8.4 (282)	35.8 (1004)	47.9 (1056)	7.9 (145)
<b>Province</b>										
Prince Edward Island	81.2 (20)	3.01	23.9 (7)*	43.3 (7)*	0.0 (0)	32.8 (7)*	9.4 (2)*	65.5 (17)	25.1 (5)*	0.0 (0)
Newfoundland and Labrador	73.8 (77)	5.53	66.3 (58)	10.7 (7)*	4.9 (5)*	18.2 (18)	18.2 (20)	58.0 (56)	22.8 (26)	1.0 (1)*
Nova Scotia	66.6 (105)	1.44	28.3 (38)	13.3 (25)	14.7 (25)	43.6 (58)	17.5 (26)	40.9 (71)	40.4 (68)	1.1 (3)*
Alberta	61.6 (251)	7.87	74.0 (262)	8.7 (33)	9.0 (29)	8.3 (34)	20.3 (91)	54.0 (208)	22.3 (97)	3.4 (14)*
New Brunswick	58.0 (72)	3.01	46.1 (45)	11.5 (18)	24.3 (23)	18.1 (22)	20.7 (21)	51.1 (67)	25.6 (40)	2.6 (2)*
Saskatchewan	54.8 (78)	3.71	64.9 (75)	7.9 (12)*	7.6 (10)*	19.7 (23)	12.9 (20)	47.3 (69)	36.5 (40)	3.4 (4)*
Quebec	48.7 (223)	0.27	23.6 (102)	15.4 (64)	24.6 (89)	36.4 (133)	2.1 (12)*	32.7 (150)	57.8 (253)	7.4 (30)
Manitoba	47.0 (79)	2.07	49.4 (72)	14.1 (18)	13.4 (19)	23.2 (26)	13.0 (28)	49.9 (79)	33.5 (45)	3.6 (5)*
British Columbia	41.2 (154)	1.53	33.7 (106)	11.5 (35)	16.3 (54)	38.6 (119)	11.6 (42)	39.1 (143)	45.4 (161)	4.0 (16)
Ontario	40.5 (219)	0.20	12.2 (66)	8.6 (40)	16.9 (82)	62.3 (285)	3.2 (20)	24.7 (144)	59.2 (321)	13.0 (70)

Data are % (n). Weighted %, unweighted n. Missing values for legality of purchase source (n=101); Euclidean distance (n=355); and time taken to nearest store (n=19) are excluded (removed from the denominator). \*High sampling variability – coefficient of variation is >30%

**Table 3: Weighted binary logistic regression analysis for outcome variables by legality of purchase source at last purchase of dried flower (n=2,506).**

		<b>MODEL 1</b> (n=2,368) <b>Legal (vs. illegal)</b> AOR (95% CI)	<b>MODEL 2</b> (n=2,057) <b>Legal (vs. illegal)</b> AOR (95% CI)	<b>MODEL 3</b> (n=2,356) <b>Legal (vs. illegal)</b> AOR (95% CI)
	<b>% Legal (n)</b>			
<b>Province of residence</b>				
Prince Edward Island	81.2 (20)	<b>5.66 (1.77, 18.13)</b>	-	-
Newfoundland and Labrador	73.8 (77)	<b>4.25 (2.21, 8.19)</b>	-	-
Nova Scotia	66.6 (105)	<b>2.82 (1.85, 4.31)</b>	-	-
Alberta	61.6 (251)	<b>2.74 (1.98, 3.78)</b>	-	-
New Brunswick	58.0 (72)	<b>2.26 (1.32, 3.88)</b>	-	-
Saskatchewan	54.8 (78)	<b>1.83 (1.14, 2.94)</b>	-	-
Manitoba	47.0 (79)	1.47 (0.94, 2.31)	-	-
Quebec	48.7 (223)	<b>1.41 (1.03, 1.92)</b>	-	-
British Columbia	41.2 (154)	1.04 (0.76, 1.43)	-	-
Ontario	40.5 (219)	REF	-	-
<b>Euclidean distance to legal retail store (km)</b>				
Under 3 km	53.9 (462)		<b>1.56 (1.20, 2.02)</b>	-
3 km – 4.9 km	48.6 (133)		1.17 (0.80, 1.70)	-
5 km – 9.9 km	43.5 (164)	-	0.97 (0.70, 1.34)	-
10 km +	43.9 (337)	-	REF	-
<b>Time taken to nearest retail store</b>				
Under 5 minutes	63.0 (173)	-	-	<b>2.24 (1.56, 3.21)</b>
5 – 15 minutes	53.5 (574)	-	-	<b>1.39 (1.11, 1.74)</b>
Over 15 minutes	44.1 (491)	-	-	REF
I don't know any stores near to where I live	29.9 (35)	-	-	<b>0.49 (0.30, 0.83)</b>
<b>Cannabis Use Frequency</b>				
Past year, but less than monthly	57.6 (283)	REF	REF	REF
Monthly	58.9 (276)	1.11 (0.78, 1.58)	1.19 (0.82, 1.72)	1.02 (0.72, 1.45)
Weekly	51.5 (283)	0.93 (0.67, 1.31)	0.96 (0.67, 1.38)	0.85 (0.60, 1.19)
Daily/almost daily	38.3 (436)	<b>0.51 (0.38, 0.70)</b>	<b>0.49 (0.35, 0.68)</b>	<b>0.47 (0.35, 0.64)</b>
<b>Income adequacy</b>				
Very difficult/Difficult	42.1 (435)	REF	REF	REF
Neither difficult nor easy	53.4 (465)	<b>1.54 (1.19, 2.00)</b>	<b>1.45 (1.11, 1.91)</b>	<b>1.51 (1.61, 1.95)</b>
Easy/Very easy	48.2 (357)	1.21 (0.93, 1.59)	1.14 (0.86, 1.52)	1.09 (0.83, 1.43)
Not specified	49.1 (21)	1.84 (0.62, 5.44)	3.20 (0.57, 17.92)	2.51 (0.84, 7.53)
<b>Age group</b>				
MLA-25	47.4 (190)	0.93 (0.61, 1.41)	1.14 (0.74, 1.76)	0.98 (0.65, 1.47)
26-35	51.2 (396)	1.20 (0.84, 1.72)	1.27 (0.88, 1.85)	1.17 (0.81, 1.67)
36-45	47.8 (302)	1.04 (0.72, 1.50)	1.14 (0.78, 1.67)	1.05 (0.73, 1.50)
46-55	41.9 (195)	0.79 (0.54, 1.15)	0.79 (0.54, 1.17)	0.80 (0.55, 1.17)
56-65	46.5 (195)	REF	REF	REF
<b>Sex at birth</b>				
Female	50.2 (707)	<b>1.27 (1.02, 1.58)</b>	1.15 (0.92, 1.45)	<b>1.26 (1.02, 1.57)</b>
Male	46.0 (571)	REF	REF	REF

<b>Ethnicity/Race</b>				
Black	38.9 (29)	0.74 (0.40, 1.37)	0.72 (0.36, 1.46)	0.66 (0.37, 1.20)
East/Southeast Asian	61.0 (58)	1.47 (0.87, 2.49)	1.08 (0.60, 1.95)	1.23 (0.73, 2.08)
Indigenous	41.6 (45)	0.76 (0.46, 1.27)	0.68 (0.39, 1.18)	0.85 (0.51, 1.43)
Latinx	42.3 (20)	0.68 (0.27, 1.75)	0.60 (0.23, 1.56)	0.60 (0.23, 1.54)
Middle Eastern	75.1 (11)	2.93 (0.75, 11.48)	4.87 (0.73, 32.65)	2.27 (0.72, 10.85)
South Asian	43.6 (24)	0.65 (0.34, 1.25)	0.59 (0.30, 1.18)	0.58 (0.30, 1.10)
White	48.2 (1013)	REF	REF	REF
Other/Mixed	44.9 (64)	0.96 (0.59, 1.57)	0.77 (0.46, 1.30)	0.88 (0.54, 1.44)
<b>Highest level of Education</b>				
Less than high school	32.9 (55)	REF	REF	REF
High school diploma	47.3 (230)	<b>1.80 (1.15, 2.81)</b>	<b>2.06 (1.27, 3.33)</b>	<b>1.74 (1.11, 2.73)</b>
Some college or technical vocation	49.0 (607)	<b>1.78 (1.18, 2.00)</b>	<b>2.01 (1.29, 3.14)</b>	<b>1.65 (1.08, 2.51)</b>
Bachelor's degree or higher	55.0 (380)	<b>1.97 (1.25, 3.11)</b>	<b>2.20 (1.35, 3.60)</b>	<b>1.84 (1.16, 2.91)</b>
<b>Device used</b>				
Computer	47.7 (557)	REF	REF	REF
Smartphone	47.7 (631)	1.05 (0.83, 1.33)	1.12 (0.88, 1.44)	1.08 (0.86, 1.36)
Tablet	48.0 (90)	1.06 (0.68, 1.67)	0.99 (0.62, 1.58)	1.04 (0.66, 1.63)

Weighted %, unweighted n. \*MLA=minimum legal age. Minimum legal age (MLA) was taken from provincial laws in September 2019: 18 years in Alberta and Quebec, and 19 years in all other provinces. Missing values for legality of purchase source (n=101); Euclidean distance (n=355); time taken to nearest store (n=19); ethnicity/race (n=35); and education (n=12) are excluded.



**Supplemental Table 1: Illegal and legal purchase sources in Canada, September 2019**

<b>Illegal purchase sources</b>	<b>Legal purchase sources</b>
Family/Friend	Licensed/legal store or dispensary
Dealer (in person)	Licensed/legal internet delivery service or mail order
Unlicensed/illegal store or dispensary	
Unlicensed/illegal internet delivery service or mail order	
Licensed/legal store or dispensary and under minimum legal age (MLA)	
Licensed/legal internet delivery service or mail order and under MLA	

The source 'Family/Friend' in legal jurisdictions was classed as 'illegal' as it refers to dried flower that has been paid for, not gifted or shared.

MLA was taken from provincial laws in September 2019. In 2019, MLA was 18 years in Alberta and Quebec, and 19 years elsewhere.

**Supplementary Table 2: Weighted binary logistic regression analysis for legality of purchase source at last purchase of dried flower using Euclidean distance to legal retail store as a continuous and categorical variable (n=2,057).**

		<b>MODEL S1</b> <b>Legal (vs. illegal)</b>	<b>MODEL S2</b> <b>Legal (vs. illegal)</b>
	<b>% Legal (n)</b>	<b>AOR (95% CI)</b>	<b>AOR (95% CI)</b>
<b>Euclidean distance to legal retail store</b>			
<b>10km increase in distance</b>		<b>0.97 (0.95, 0.99)</b>	-
<b>Euclidean distance to legal retail store: four quartiles</b>			
Under 1.8 km	52.9 (299)	-	<b>1.50 (1.09, 2.05)</b>
1.8 km – 4.7 km	52.1 (289)	-	1.37 (0.99, 1.89)
4.8 km – 14.8 km	44.3 (258)	-	0.95 (0.70, 1.30)
14.9 km and over	43.5 (250)	-	REF
<b>Cannabis Use Frequency</b>			
Past year, but less than monthly	57.6 (283)	REF	REF
Monthly	58.9 (276)	1.18 (0.81, 1.72)	1.18 (0.81, 1.71)
Weekly	51.5 (283)	0.96 (0.66, 1.38)	0.95 (0.66, 1.37)
Daily/almost daily	38.3 (436)	<b>0.49 (0.36, 0.68)</b>	<b>0.49 (0.35, 0.67)</b>
<b>Income adequacy</b>			
Very difficult/Difficult	42.1 (435)	REF	REF
Neither difficult nor easy	53.4 (465)	<b>1.38 (1.05, 1.81)</b>	<b>1.45 (1.10, 1.90)</b>
Easy/Very easy	48.2 (357)	1.07 (0.81, 1.42)	1.14 (0.86, 1.52)
Not specified	49.1 (21)	3.37 (0.65, 17.48)	3.21 (0.58, 17.92)
<b>Age group</b>			
MLA-25	47.4 (190)	1.16 (0.75, 1.79)	1.15 (0.74, 1.78)
26-35	51.2 (396)	1.28 (0.88, 1.86)	1.27 (0.88, 1.85)
36-45	47.8 (302)	1.13 (0.77, 1.65)	1.16 (0.79, 1.69)
46-55	41.9 (195)	0.80 (0.54, 1.19)	0.79 (0.54, 1.17)
56-65	46.5 (195)	REF	REF
<b>Sex at birth</b>			
Female	50.2 (707)	1.15 (0.91, 1.45)	1.15 (0.91, 1.45)
Male	46.0 (571)	REF	REF
<b>Ethnicity/Race</b>			
Black	38.9 (29)	0.65 (0.32, 1.30)	0.72 (0.35, 1.45)
East/Southeast Asian	61.0 (58)	1.05 (0.58, 1.88)	1.09 (0.60, 1.98)
Indigenous	41.6 (45)	0.76 (0.44, 1.31)	0.69 (0.39, 1.19)
Latinx	42.3 (20)	0.60 (0.22, 1.59)	0.61 (0.23, 1.59)
Middle Eastern	75.1 (11)	4.23 (0.71, 25.19)	4.86 (0.73, 32.38)
South Asian	43.6 (24)	0.56 (0.28, 1.12)	0.60 (0.30, 1.20)
White	48.2 (1013)	REF	REF
Other/Mixed	44.9 (64)	0.75 (0.44, 1.26)	0.77 (0.46, 1.29)
<b>Highest level of Education</b>			
Less than high school	32.9 (55)	REF	REF
High school diploma	47.3 (230)	<b>1.97 (1.21, 3.21)</b>	<b>2.04 (1.26, 3.31)</b>

Some college or technical vocation	49.0 (607)	<b>2.00 (1.27, 3.15)</b>	<b>2.01 (1.28, 3.14)</b>
Bachelor's degree or higher	55.0 (380)	<b>2.23 (1.35, 3.66)</b>	<b>2.19 (1.34, 3.58)</b>
<b>Device used</b>			
Computer	47.7 (557)	REF	REF
Smartphone	47.7 (631)	1.13 (0.88, 1.45)	1.13 (0.88, 1.44)
Tablet	48.0 (90)	1.01 (0.63, 1.61)	0.98 (0.61, 1.57)

Weighted %, unweighted n. \*MLA=minimum legal age. Minimum legal age (MLA) was taken from provincial laws in September 2019: 18 years in Alberta and Quebec, and 19 years in all other provinces. Euclidean distance to legal retail store was categorized into four quartiles: 0-25<sup>th</sup> percentile, 25<sup>th</sup>-50<sup>th</sup> percentile, 50<sup>th</sup>-75<sup>th</sup> percentile, 75<sup>th</sup>-100<sup>th</sup> percentile. Missing values for legality of purchase source (n=101); Euclidean distance (n=355); ethnicity/race (n=35); and education (n=12) are excluded

# **CHAPTER 5: TRENDS IN PRICE AND TRANSITIONS TO LEGAL PURCHASE SOURCES IN CANADA’S DRIED FLOWER CANNABIS MARKET IN THE TWO YEARS AFTER LEGALIZATION OF NON-MEDICAL CANNABIS**

Status: Completed for submission, June 2021

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## 5.1 Overview

**Background:** The post-tax price of legal cannabis has the potential to influence whether consumers transition from the illegal to legal cannabis market. The aims of the study were to: 1) estimate the percentage who report purchasing dried flower at different sources and quantities; 2) estimate the unit price of dried flower; 3) examine the association between unit price of dried flower and legality of purchase source.

**Methods:** Repeat cross-sectional survey data come from Canadian respondents in Wave 2 and 3 of the International Cannabis Policy Study (ICPS) conducted in September-October 2019 and 2020, one and two years after non-medical cannabis legalization. Respondents were of legal age to purchase cannabis (up to 65 years) and had purchased dried flower in the past 12-months (n=4,923). Respondents were recruited through online commercial panels. Weighted binary logistic regression models examined the association between price and legality of source.

**Results:** The proportion of consumers last purchasing dried flower from legal sources increased from 2019 to 2020 (45.7% vs. 58.1%) and in the past 12-months, the average amount of dried flower consumers reported purchasing from legal sources increased from 2019 to 2020 (55.7% vs. 67.5%). The mean unit price of dried flower was \$10.64 in 2019 and \$10.41 in 2020, and when quantity was accounted for the unit price of dried flower was \$7.09 in 2019 and \$6.83 in 2020. The mean price of legal dried flower decreased in 2020 (\$12.63 vs. \$11.16;  $p < 0.001$ ), but remained more expensive than illegal dried flower in both years (\$12.63 vs. \$9.04 in 2019;  $p < 0.001$ , \$11.16 vs. \$9.41 in 2020;  $p < 0.001$ ).

**Conclusion:** A greater percentage of consumers purchased dried flower from legal sources two years after legalization than one. The price of dried flower contributed to the legality of purchase source used, where higher prices were associated with legal purchasing.

**Key words:** cannabis; marijuana; price; legalization; Canada; quantity discount

## 5.2 Introduction

Canada legalized non-medical (“recreational”) cannabis in October 2018. At the time of legalization, only dried flower and some oils were available to purchase from the non-medical market; all other products (e.g., edibles, vape pens) became available on the legal market in December 2019. In the non-medical market, Canadians are permitted to purchase up to 30 grams of dried flower in a single transaction, or the equivalent in non-flower form.<sup>1</sup> Indeed, quantity discounts are considerable in illegal markets, where purchasing in larger quantities tend to be cheaper per gram than smaller quantities.<sup>2-7</sup>

Canada had an established illegal and medical cannabis market prior to legalization.<sup>8,9</sup> Transitioning consumers from illegal to legal (medical or non-medical) sources is a primary objective of legalization; however, the timeline and the extent to which consumers shift to legal retail sources remains unclear. Indeed, Canada’s national survey - the Canadian Cannabis Survey - found that just under half of consumers reported using the illegal market two years after legalization.<sup>10</sup> Price is among the primary reasons cited by cannabis consumers that influences where they sourced their cannabis.<sup>10,11</sup> This suggests that if the legal market is superior to the illegal market on price, then consumers may choose the legal market to source their cannabis.

The post-tax price of legal cannabis has the potential to influence whether consumers transition from the illegal to legal cannabis market.<sup>12-14</sup> Since legalization, studies have consistently reported illegal cannabis to be cheaper than legal cannabis in Canada. In a study using prices collected from illegal and legal retailers, legal cannabis was 19% more expensive than illegal cannabis at all quantities examined in the two months after legalization in Canada.<sup>15</sup> Crowdsourced data from Statistics Canada found a slightly greater price differential, where legal cannabis was 50% more expensive than illegal cannabis two months after legalization; however, results were not split by quantity purchased.<sup>16</sup> Moreover, in a self-reported study conducted pre-legalization, dried flower purchased from a legal source – government licensed medical retailers – was more expensive than dried flower purchased from an illegal source.<sup>6</sup> Canada’s national cannabis survey reported a drop in the price-per-gram of dried flower prior to legalization among cannabis consumers, but an increase since legalization (\$11.40/g, \$8.62/g, \$9.83/g, and \$10.48/g in 2017, 2018, 2019, and

2020, respectively).<sup>10,11,17,18</sup> However, the Canadian Cannabis Survey did not separate price-per-gram by quantity purchased nor legality of source.

To our knowledge, the current study is among the first to examine the self-reported price-per-gram (hereafter: unit price) of dried flower and its relationship with purchase source used among cannabis dried flower purchasers in Canada post-legalization. The aims of the study were to 1) estimate the percentage of dried flower purchasers who report purchasing dried flower at different sources and quantities; 2) estimate the unit price of dried flower by source and cannabis use frequency and; 3) examine the association between unit price of dried flower and legality of purchase source. We hypothesized more consumers would purchase in the legal market and the average price paid would be lower in 2020 than 2019. We also hypothesized that it would be more expensive to purchase in the legal market than the illegal market. This study offers a timely exploration at the association of price of dried flower and legal purchases in a newly legal non-medical cannabis market in Canada.

### **5.3 Methods**

Data are from Waves 2 and 3 of the International Cannabis Policy Study (ICPS), repeat cross-sectional surveys conducted in Canada and the United States. Wave 2 and 3 were conducted post-legalization in Canada. Data were collected via self-completed web-based surveys in September-October 2019 and 2020 from respondents aged 16-65. Respondents were recruited using non-probability sampling methods through the Nielsen Consumer Insights Global Panel and their partners' panels. Email invitations with a unique link were sent to panelists; ineligible panelists were not invited. Surveys were conducted in English or French in Canada. Median survey time was 25 minutes in 2019 and 21 minutes in 2020. Respondents provided consent prior to completing the survey. Respondents received remuneration in accordance with their panel's usual incentive structure. In 2019, 81,263 respondents accessed the survey link, of whom 51,087 completed the entire survey for an AAPOR cooperation rate of 63%. In 2020, 78,438 respondents accessed the survey link, of whom 48,633 completed the entire survey (62%).<sup>19</sup> The study was reviewed by and received ethics clearance through a University of Waterloo Research Ethics Committee

(ORE#31330). A full description of the study methods can be found in the ICPS Technical Reports and methodology paper.<sup>20-22</sup>

The current study reports data on Canadian respondents who had consumed and purchased dried flower in the past 12-months and were of legal age to purchase cannabis. Minimum legal age to purchase cannabis (MLA) was taken from provincial laws in September 2019 and 2020. In 2019, MLA was 18 years in Alberta and Quebec, and 19 years elsewhere. In 2020, Quebec raised their MLA to 21 years.

### **5.3.1 Measures**

#### *5.3.1.1 Socio-demographic measures*

Sociodemographic measures were sex at birth, age, ethnicity/race, education, perceived income adequacy, suspected device type used to complete survey, and province of residence. See Table 1 for full coding of response options.

#### *5.3.1.2 Cannabis use frequency*

Cannabis use frequency was assessed through questions, “How often do you use cannabis?” and “When was the last time you used cannabis?” Responses were categorized into: “Less than monthly consumer”, “Monthly consumer”, “Weekly consumer”, “Daily/almost daily consumer”.

#### *5.3.1.3 Legal purchases of dried flower in past 12-months*

Respondents who consumed dried flower in the past 12-months were asked “Overall, about what percentage of the dried herb that you used in the past 12-months came from legal/authorized sources?”. Answers were open-ended from 0%-100%. Respondents were able to report both medical and non-medical legal/authorized sources.

#### *5.3.1.4 Source used to purchase dried flower at last purchase*

Respondents who purchased dried flower in the past 12 months were asked “The last time you bought dried flower, where did you buy it?”, with answers: “From a family member or friend”, “From a dealer (in person)”, “Internet delivery service or mail order (delivered to me)”, “From a store, co-operative or dispensary (in person/curbside pickup)”, “Other”. “Other” responses were re-categorized according to answers provided.



#### *5.3.1.5 Legality of last purchase source*

Respondents who purchased dried flower from a physical or online store were asked: “What type of physical store or dispensary did you buy the dried herb from?” with answers: “A legal/authorized store”, “An illegal or unauthorized store/dispensary”, “Other”, and “Where did you buy the dried flower online?” with answers: “An authorized/legal website”, “An unauthorized/illegal website, private delivery service or dealer”, “Other”. “Other” responses were re-categorized according to answers provided. “Don’t know” responses were categorized into “Unknown”. All other sources were categorized according to Canadian regulations in September 2019 and 2020 to “Illegal” and “Legal” (Supplemental Table 1).

#### *5.3.1.6 Unit price of dried flower at last purchase*

Respondent’s unit price was calculated from two questions. First, respondents were asked, “The last time you purchased dried herb, how much did you buy...?” with answers “1/8 gram or less”, “1/4 gram”, “1/2 gram”, “3/4 gram”, “1 gram”, “2 grams”, “3 grams”, “1/8 ounce”, “1/4 ounce”, “1/2 ounce”, “3/4 ounce”, “1 ounce” and “More than 1 ounce”. Open-ended responses were provided to respondents who reported purchasing more than one ounce. Respondents also could answer in the number of joints and choose the weight that is closest to the size they purchased beginning at 0.2g and increasing in 0.2g increments to 1.2g. Units were standardized into grams (g) and responses were treated as continuous. Second, participants were asked, “How much did you spend the last time you bought dried herb?” and respondents could provide numeric responses in an open-ended field. To account for extreme values, unit prices above the 95<sup>th</sup> percentile were excluded ( $n_{2019}=100$ ;  $n_{2020}=88$ ) and values below the 1<sup>st</sup> percentile were winsorized to the 1<sup>st</sup> percentile ( $n_{2019}=20$ ;  $n_{2020}=22$ ). These limits were guided by the distribution and unit prices collected from the legal and illegal retail market in a different study.<sup>23</sup> All prices were in Canadian dollars (CAD). Prices in 2019 were inflated to 2020 prices using the 12-month change in Consumer Price Index from September 2019 to September 2020 (0.5%).<sup>24</sup>

#### *5.3.1.7 Quantity-adjusted price*

The unit price of dried flower adjusted for the quantity purchased for all respondents was computed as the ratio:

$$\text{Quantity-adjusted price} = \sum (P_r * QP_r) / \sum(QP_r)$$

Where  $P_r$  is the respondents' unit price and  $QP_r$  is the respondent's quantity purchased.<sup>25</sup>

The full questionnaire is available in the ICPS 2019 and 2020 surveys. All questions included “Don't know” and “Refuse to answer” options. Except “perceived income adequacy”, all “Refuse to answer” responses were set to missing. Except “perceived income adequacy” and “legality of last purchase source” all “Don't know” responses were set to missing.

### 5.3.2 Statistical analysis

After exclusions due to poor data quality or duplicate entries ( $n_{2019}=1,228$ ;  $n_{2020}=1,221$ ), the Canadian samples comprised 15,256 and 15,780 respondents in 2019 and 2020, respectively. See Technical Reports for more detail on exclusions.<sup>21,22</sup> The current analysis was based on the sub-sample of 4,923 ( $n_{2019}=2,506$ ;  $n_{2020}=2,417$ ) Canadian respondents who were of legal age to purchase cannabis, and had consumed and purchased dried flower in the past 12-months. Respondents who received dried flower for free or through non-monetary exchange were not included in the analysis. Missing data were removed using case-wise deletion for variables in regression analyses for: legality of purchase source at last purchase ( $n=188$  [3.8%]); education ( $n=28$  [0.6%]); ethnicity/race ( $n=71$  [1.4%]); and unit price, either not providing a price or quantity variable to calculate a unit price ( $n=995$  [20.2%]) or an implausible value ( $n=188$  [3.8%]). The proportion of cannabis consumers who did not provide or had an implausible unit price were more likely to be female in 2020 ( $\chi^2=9.9$ ,  $p=0.002$ ), to be better educated in 2019 ( $\chi^2=7.9$ ,  $p=0.048$ ), report Black, East/Southeast Asian or Middle Eastern ethnicity/race in 2019 ( $\chi^2=16.2$ ,  $p=0.023$ ), report it was difficult to make ends meet in 2019 ( $\chi^2=13.6$ ,  $p=0.018$ ), and be less frequent cannabis consumers (2019:  $\chi^2=27.6$ ,  $p<0.001$ ; 2020:  $\chi^2=22.1$ ,  $p<0.001$ ).

Post-stratification sample weights were constructed based on the Canadian census estimates. Respondents were classified into age-by-sex-by-province, education, and age-by-smoking status groups. A raking algorithm was applied to the cross-sectional analytic sample to compute weights that were calibrated to these groupings and rescaled to the sample size for Canada for each year.<sup>21,22</sup> All estimates are weighted unless otherwise specified.

First, descriptive statistics were used to describe purchase sources and quantity purchased of dried flower at last purchase across province. Second, the percentage of legal purchases of dried flower in the past 12-months was examined among dried flower purchasers. Third, the mean unit price with standard errors of the mean (SEM) and quantity-adjusted price with standard errors (SE) were estimated by cannabis use frequency, purchase source, and quantity purchased. Fourth, a binary logistic regression model was fitted to examine the relationship between the legality of last purchase source and unit price, and tested a two-way interaction for survey wave and unit price. Sensitivity analyses were conducted where: 1) unit price of dried flower was removed as a covariate due to the bidirectionality of price also being dependent on purchase source and; 2) quantity purchased was included as a covariate as a categorical variable (<1 g, 1 g-3.49 g, 3.5 g-27.9 g, 28 g+) due to its relationship with purchase source, unit price, and cannabis use frequency. Models were adjusted for age, sex at birth, education, race/ethnicity, income adequacy, device type, and cannabis use frequency. Adjusted odds ratios (AORs) are reported with 95% confidence intervals (95%CI). Analyses were conducted using survey procedures in SAS (SAS version 9.4, SAS Institute Inc., Cary, NC, USA).

## **5.4 Results**

Table 1 displays the weighted and unweighted sample characteristics of Canadian respondents who were of legal age to purchase cannabis and had consumed and purchased dried flower in the past 12 months in 2019 and 2020.

### **5.4.1 Legal dried flower purchases in the past 12-months**

Figure 1a displays the average reported percentage of dried flower purchased from legal sources in the past 12-months in 2019 and 2020 overall and across the provinces. On average, consumers of legal age reported purchasing 55.7% and 67.5% of dried flower from legal sources in 2019 and 2020, respectively. Figure 1b displays the average reported percentage of dried flower purchased from legal sources among daily/almost-daily cannabis consumers. On average, daily cannabis consumers of legal age reported purchasing 44.7% and 58.8% of dried flower from legal sources in 2019 and 2020, respectively.

#### **5.4.2 Purchase source and quantity of dried flower at last purchase**

Table 2 displays the characteristics of consumers' last purchase of dried flower by province, in 2019 and 2020. As Table 2 shows, stores/dispensaries were the most commonly reported purchase source last used in both years. The percentage of dried flower purchasers who reported last purchasing dried flower online/mail order and in stores/dispensaries was greater in 2020. The mean quantity last purchased was greater in 2020 (10.3 g) than 2019 (8.7 g), and the median quantity last purchased was 3.4 g in both years. In both years, most consumers last purchased between 3.5 g and 27.9 g of dried flower. The percentage of those purchasing 28 g and over was greater in 2020.

Supplemental Figure 1 displays the percentage of consumers purchasing different quantities of dried flower at last purchase. On average, a greater percentage of consumers purchased larger quantities of illegal dried flower than legal (e.g., 18.9% purchased 28 g or more illegally vs 5.1% legally in 2019).

#### **5.4.3 Unit price of dried flower at last purchase**

Figure 2 displays the quantity-adjusted price of dried flower last purchased from illegal and legal sources in 2019 and 2020 by quantity purchased. On average, dried flower purchasers paid a higher unit price at all quantities from a legal source in both years.

Table 3 displays the mean and quantity-adjusted price of dried flower by cannabis frequency, purchase source, and quantity purchased. The mean unit price of dried flower was \$10.64 in 2019 and \$10.41 in 2020 ( $t_{(3739)}=0.8$ ,  $p=0.436$ ), and the quantity-adjusted price was \$7.09 in 2019 and \$6.83 in 2020. In general, the mean unit price of dried flower decreased as frequency of use increased (i.e., less than monthly consumers=\$14.01 in 2019, daily consumers=\$8.47 in 2019,  $t_{(1928)}=-9.5$ ,  $p<0.001$ ). In both years, purchases from stores/dispensaries had the highest mean and quantity-adjusted price at last purchase. In both years, legal dried flower was more expensive than illegal dried flower (\$12.63 vs \$9.04 in 2019 [ $t_{(1869)}=8.9$ ,  $p<0.001$ ]; \$11.16 vs \$9.41 in 2020 [ $t_{(1755)}=3.8$ ,  $p<0.001$ ]). Legal dried flower decreased in 2020 (\$12.63 vs \$11.16,  $t_{(2085)}=-3.6$ ,  $p<0.001$ ). As Table 3 indicates, the unit price of dried flower decreased as quantity purchased increased.

#### **5.4.4 Legality of purchase source at last purchase**

As Table 2 shows, 45.7% of consumers last purchased dried flower from legal sources in 2019 and increased to 58.1% in 2020. A total of 50.1% last purchased dried flower from illegal sources in 2019 and decreased to 38.2% in 2020.

A binary logistic regression model examined the correlates of the legality of last purchase source of dried flower (Table 4). An interaction test between unit price paid and survey year was significant ( $F_{1,3579}=4.3$ ,  $p=0.039$ ). Each additional dollar paid per gram in 2019 was associated with a 3% greater odds of purchasing legally and a 7% greater odds in 2020.

Consumers from Ontario were less likely to purchase dried flower from a legal source than consumers from all provinces except Manitoba. Daily cannabis consumers were less likely to purchase dried flower from a legal source than less than monthly consumers. Purchasing from legal sources was lower among those with less than a high school diploma. Respondents who reported finding it neither easy nor difficult or easy to make ends meet were more likely to purchase from a legal source than those who reported finding it difficult. When unit price was removed as a primary covariate, respondents in 2020 were more likely to purchase legally than respondents in 2019. All other patterns remained largely similar, except sex at birth, which after adjusting for covariates was associated with purchasing from a legal source.

As a sensitivity analysis, quantity purchased was included as a covariate. Similar patterns emerged in all variables, except the association between cannabis use frequency and legality of purchase source was attenuated. Respondents who purchased between 1 g and 3.49 g (AOR=2.60, 95%CI: 1.85, 3.65) and 3.5 g and 27.9 g (AOR=2.18, 95%CI: 1.62, 2.94) were more likely to purchase legally than respondents who purchased 28 g or more.

## **5.5 Discussion**

The current study demonstrated a modest shift in purchase sources used to purchase dried flower between 12 and 24-months after cannabis legalization in Canada. Purchase sources typically used

in the illegal market (i.e., friends and family, dealers) decreased from 2019 to 2020. Conversely, more typical purchase sources used in a legal market (i.e., stores or online) increased from 2019 to 2020. The Canadian Cannabis Survey reported a similar increase in the use of legal retail stores among past 12-month consumers from 2019 to 2020 (29% to 41%, respectively), but no increase in the use of legal online services from 2019 to 2020 (14% to 13%).<sup>10,11</sup> The lower percentage of consumers reporting use of legal physical and online stores could be explained by the discrepancy in the questions: whereas the current study asked for last purchase, the Canadian Cannabis Survey asked for usual purchase. Furthermore, greater use of online purchasing in the current study may be reflective of the COVID-19 pandemic and increased online purchasing due to provincial lockdowns. The Canadian Cannabis Survey began in April 2020, only one month after all provinces declared a state of emergency.

Legal purchases of dried flower were greater in 2020 than 2019. At last purchase, 46% of consumers purchased dried flower from legal sources in 2019 and increased to 58% in 2020. Comparable increases were found in the past 12-months: cannabis consumers reported purchasing 56% of dried flower from legal sources in the past 12-months in 2019, which increased to 68% in 2020. Similar percentages were reported in Canada's national cannabis survey, where 52% of past 12-month consumers reported purchasing from a legal source in 2019 and 79% in 2020.<sup>10,11</sup>

Legal dried flower purchases varied across the provinces. Ontarians were less likely to purchase dried flower legally than dried flower purchasers of all provinces except Manitoba, after adjusting for price and other covariates. Ontario was slower to open a physical retail market due to a new provincial government that changed the proposed public retail structure to private months before legalization. Indeed, by September 2019 the legal non-medical market had only 13% of the total cannabis market share in Ontario, the lowest across the provinces.<sup>26</sup> However, by February 2021, Ontario authorized 30 store applications per week, so Ontarians could see a change to legal retail access over the years.<sup>27,28</sup>

The price of dried flower remained stable in 2019 and 2020. The mean unit price of dried flower was \$10.64 in 2019 and \$10.41 in 2020. These estimates are similar to the Canadian Cannabis Survey's estimates of dried flower among past 30-day consumers in 2019 (\$9.83) and 2020

(\$10.48), where the change in price was not statistically significant.<sup>10</sup> In the current study, the price paid by consumers was also presented by a ‘quantity-adjusted’ price, which accounted for how much cannabis each consumer purchased: \$7.09 in 2019 and \$6.83 in 2020. The two approaches yield markedly different estimates of price due to quantity discounts. Researchers using self-reported data from population surveys should clarify which approach is being used to calculate price estimates, recognizing that the quantity-adjusted approach is likely to show better correspondence with actual data from retailers.

Study findings suggest that a higher unit price was associated with a higher likelihood of purchasing from a legal source in 2019 and to a greater extent in 2020. However, it is plausible that the relationship between price and legality of source is bidirectional: purchase source may determine the price paid, and the price may determine the purchase source chosen to obtain dried flower. Since legalization, reports demonstrate the price of legal cannabis has been more expensive than illegal cannabis, and the price differential is growing.<sup>15,16</sup> Indeed, legal dried flower was more expensive than illegal at all quantities in the current study; however, the price differential seems to be converging. In 2019, legal dried flower was 12%-41% more expensive than illegal, whereas in 2020, legal dried flower was only 5%-10% more expensive than illegal. In a legal market, the price of cannabis is expected to reduce over time, and reductions have already been observed in US states that have legalized non-medical cannabis.<sup>29-33</sup> It is argued that in order to transition consumers to the legal market, the price of legal cannabis needs to be competitive with illegal cannabis.<sup>13</sup> However, behavioural economic literature suggests that the price of legal cannabis may not need to be lower than illegal cannabis to encourage transition.<sup>12,14</sup>

Purchasing from legal sources increased between 2019 and 2020 among dried flower purchasers; however, more frequent consumers are transitioning slower than others. After adjusting for price and other covariates, daily cannabis consumers were less likely to purchase dried flower from a legal source than less than monthly consumers; however, when quantity purchased was included in the model as a sensitivity analysis, the association of cannabis use frequency was attenuated. Most of the relationship between cannabis use frequency and legality of purchase source was mediated by quantity purchased. Quantity discounts are frequent in both illegal and legal markets, but unlike the illegal market, the Canadian legal non-medical market has a purchase limit of 30 g

for dried flower.<sup>3-5,8,15</sup> In the current study, more consumers purchased greater quantities of illegal dried flower than legal dried flower in 2019 and 2020. If more frequent consumers purchase in greater quantities, it would suggest remaining in the illegal market may be financially beneficial due to quantity discounts.<sup>3-5,8</sup> Indeed, sensitivity analyses found consumers purchasing in quantities over an ounce were less likely to purchase legally than quantities between 1 g and 28 g. Daily consumers represent an important group of people to transition to the legal market due to their significant proportion of the cannabis market share.<sup>34-37</sup>

### **5.5.1 Limitations**

This study is subject to limitations common to survey research. Respondents were recruited using non-probability-based sampling; therefore, the findings do not provide nationally representative estimates. The data were weighted by age group, sex, region, education and smoking status in Canada. Cannabis use estimates were generally lower than national estimates for young adults, and higher than national surveys in Canada. This is likely because the ICPS sampled individuals aged 16-65, whereas national surveys included older adults, who are known to have lower rates of cannabis use.

The current study is cross-sectional and cannot determine causality or direction; however, it is plausible that the relationship between unit price and the legality of purchase source used is bi-directional.

Respondents could include pre-rolls when reporting dried flower purchases. While pre-rolls contain dried flower, they are a premium product and would be priced as such.<sup>38</sup> Prices of dried flower in the current study could change if pre-roll and loose dried flower were separated. Future research should examine prices of dried flower and pre-rolls in Canada separately.

Implausible unit prices were excluded or modified, and so price estimates could vary if alternative cleaning methods were conducted. The Cannabis Retail Scan conducted in March 2020 was used as guidance for a minimum and maximum unit price in the illegal and legal retail markets.<sup>23</sup> The distribution of prices was also used to guide implausible values as physical and online retail stores do not cover all sources where respondents could purchase their dried flower (i.e., friends, dealers).



The potency, or tetrahydrocannabinol (THC) content, of dried flower was not included in the analysis. Research has shown positive associations between perceived potency and price.<sup>7,30,39</sup> Indeed, the potency of a product may contribute to both the price of the product and the purchase source used.<sup>10,30,31</sup> However, potency information is limited in the illegal market.<sup>40</sup> Moreover, research suggests that consumers typically lack understanding of potency, which promotes caution in using self-reported measures.<sup>41,42</sup>

Finally, the current study focused on dried flower and so the findings reported may not translate to other cannabis products. However, dried flower and some oils were the only products available until December 2019; therefore, other products would only have been available to purchase from the illegal market for the majority of the study period.<sup>43</sup> Furthermore, although the use of non-flower cannabis products is increasing among Canadians, dried flower is still the most used product and so would capture a large proportion of purchased cannabis.<sup>10,11,17,18,44</sup>

### **5.5.2 Conclusion**

Findings indicate that the price of cannabis from legal sources decreased, along with an increasing percentage of consumers purchasing from legal cannabis retailers in the first two years after legalization in Canada. The most frequent consumers have transitioned to the legal market more slowly; however, purchasing from legal retail sources increased between 2019 and 2020 for all dried flower purchasers. Future research should examine price and purchase sources for cannabis products other than dried flower, which represent an increasing market share.

**Table 1: Sample characteristics of Canadian cannabis consumers who were of legal age to purchase cannabis and had reported purchasing dried flower in the past 12 months in 2019 and 2020 (n=4,923)**

	Unweighted % (n)		Weighted % (n)	
	2019 n=2506	2020 n=2417	2019 n=2481	2020 n=2442
<b>Age group</b>				
MLA-25	14.4 (361)	12.3 (298)	14.0 (348)	10.3 (250)
26-35	28.7 (720)	26.2 (632)	33.5 (831)	32.2 (785)
36-45	23.5 (590)	24.9 (602)	22.2 (551)	26.2 (640)
46-55	17.4 (435)	18.8 (455)	17.6 (436)	18.8 (458)
56-65	16.0 (400)	17.8 (430)	12.7 (316)	12.7 (309)
<b>Sex</b>				
Female	53.6 (1343)	56.0 (1354)	40.2 (998)	42.1 (1029)
Male	46.4 (1163)	44.0 (1063)	59.8 (1483)	57.9 (1413)
<b>Ethnicity</b>				
Black	2.7 (66)	2.5 (65)	3.4 (83)	3.2 (77)
East/Southeast Asian	4.3 (105)	3.3 (85)	4.5 (110)	4.0 (96)
Indigenous	4.2 (104)	3.7 (94)	4.4 (108)	3.2 (78)
Latinx	1.5 (38)	1.5 (39)	2.1 (52)	1.8 (43)
Middle Eastern	0.7 (16)	1.1 (28)	0.5 (13)	1.3 (32)
South Asian	2.2 (55)	2.5 (63)	2.7 (65)	3.1 (73)
White	79.6 (1966)	78.4 (2006)	77.2 (1885)	78.0 (1877)
Other/Mixed	4.9 (121)	7.0 (180)	5.2 (127)	5.4 (129)
<b>Education</b>				
Less than high school	6.9 (171)	6.6 (158)	13.0 (321)	9.7 (236)
High school diploma	19.4 (484)	18.2 (437)	31.4 (775)	31.9 (775)
Some college or technical vocation	47.8 (1192)	46.1 (1106)	35.4 (873)	36.8 (893)
Bachelor's degree or higher	25.9 (647)	29.2 (700)	20.2 (498)	21.6 (524)
<b>Income adequacy</b>				
Very difficult	12.0 (301)	10.3 (248)	12.1 (299)	10.2 (249)
Difficult	25.5 (640)	23.1 (558)	26.1 (647)	21.7 (529)
Neither easy nor difficult	33.5 (840)	35.0 (846)	33.7 (836)	35.9 (877)
Easy	18.5 (464)	20.9 (506)	17.9 (444)	21.2 (517)
Very Easy	8.4 (211)	8.9 (214)	7.6 (189)	9.4 (228)
Not stated	2.0 (50)	1.9 (45)	2.6 (65)	1.7 (43)
<b>Cannabis use frequency</b>				
Past-year but less than monthly	17.3 (433)	18.0 (436)	15.4 (382)	15.4 (376)
Monthly	18.4 (461)	16.8 (406)	17.4 (432)	15.9 (388)
Weekly	20.5 (513)	19.4 (469)	20.8 (516)	19.8 (483)
Daily/almost daily	43.9 (1099)	45.8 (1106)	46.4 (1150)	48.9 (1194)
<b>Province of residence</b>				
British Columbia	14.5 (363)	16.5 (398)	13.9 (344)	15.2 (371)

Alberta	16.4 (412)	16.6 (402)	13.8 (343)	13.6 (333)
Saskatchewan	5.4 (135)	6.8 (165)	3.3 (82)	4.1 (101)
Manitoba	6.3 (158)	5.8 (141)	4.1 (102)	3.7 (89)
Ontario	22.4 (562)	19.2 (464)	40.1 (995)	38.1 (931)
Quebec	17.9 (448)	13.8 (334)	17.2 (426)	17.9 (438)
New Brunswick	5.3 (132)	7.1 (171)	2.4 (59)	2.4 (57)
Nova Scotia	6.7 (169)	7.1 (172)	2.9 (72)	3.0 (73)
Prince Edward Island	1.0 (24)	1.2 (28)	0.5 (12)	0.4 (11)
Newfoundland & Labrador	4.1 (103)	5.9 (142)	1.8 (46)	1.6 (39)

**Device used**

Smartphone	49.1 (1230)	51.8 (1252)	48.7 (1208)	50.8 (1240)
Tablet	7.0 (176)	4.5 (109)	6.7 (167)	5.1 (124)
Computer	43.9 (1100)	43.7 (1056)	44.6 (1106)	44.1 (1078)

Income adequacy is assessed by the question: “Thinking about your family’s income, how difficult or easy is it to make ends meet?”, where ‘making ends meet’ means having enough money to pay for the things your family needs.

MLA = minimum legal age. Minimum legal age to purchase cannabis (MLA) was taken from provincial laws in September 2019 and 2020. In 2019, MLA was 18 years in Alberta and Quebec, and 19 years elsewhere. In 2020, Quebec raised their MLA to 21 years.

**Table 2: Purchase source and quantity of dried flower among past 12-month cannabis consumers in Canada and the provinces, 2019-2020 (n=4,923)**

	Canada		British Columbia		Alberta		Saskatchewan		Manitoba		Ontario		Quebec		New Brunswick		Nova Scotia		Newfoundland and Labrador	
	2019 n=2506	2020 n=2417	2019 n=363	2020 n=398	2019 n=412	2020 n=402	2019 n=135	2020 n=165	2019 n=158	2020 n=141	2019 n=562	2020 n=464	2019 n=448	2020 n=334	2019 n=132	2020 n=171	2019 n=169	2020 n=172	2019 n=103	2020 n=142
<b>Purchase source used at last purchase</b>																				
Friends or family member	15.5% (377)	14.8% (327)	19.0% (73)	15.0% (63)	11.0% (49)	8.4% (33)	13.7% (20)	6.5% (12)	11.7% (25)	19.0% (24)	18.3% (102)	17.9% (88)	13.2% (59)	15.4% (52)	14.2% (18)	12.9% (19)	11.4% (23)	12.8% (21)	5.8% (6)	5.4% (12)
Dealer (in person)	25.4% (561)	16.0% (343)	25.0% (75)	18.4% (57)	21.3% (81)	20.4% (81)	25.3% (24)	17.7% (22)	37.3% (45)	17.7% (20)	25.1% (144)	14.1% (61)	31.3% (130)	15.8% (51)	18.9% (25)	12.0% (21)	13.3% (21)	9.7% (13)	18.1% (15)	13.6% (16)
Online/mail order	18.8% (400)	22.9% (463)	13.0% (43)	16.4% (73)	13.3% (56)	13.1% (57)	12.4% (23)	16.2% (30)	11.7% (18)	16.3% (26)	26.9% (148)	35.0% (154)	15.8% (64)	16.8% (52)	7.7% (12)	6.9% (13)	14.5% (25)	14.8% (28)	6.5% (9)	15.5% (21)
Store/dispensary (in person)	38.5% (1126)	44.6% (1243)	41.8% (166)	48.2% (199)	51.8% (218)	57.0% (226)	48.6% (68)	57.5% (97)	36.7% (69)	42.2% (67)	27.5% (156)	31.3% (153)	39.0% (191)	50.9% (175)	53.5% (70)	64.8% (115)	59.8% (97)	60.3% (104)	68.3% (72)	64.2% (92)
Unknown	1.8% (42)	1.8% (41)	1.2% (6)	2.0% (6)	2.7% (8)	1.1% (5)	0.0% (0)	2.0% (4)	2.6% (1)	4.8% (4)	2.2% (12)	1.8% (8)	0.8% (4)	1.2% (4)	5.7% (7)	3.5% (3)	0.9% (3)	2.5% (6)	1.3% (1)	1.3% (1)
<b>Legality of purchase source used at last purchase</b>																				
Legal	45.7% (1278)	58.1% (1503)	39.2% (154)	53.1% (223)	59.6% (251)	66.4% (267)	52.0% (78)	68.6% (115)	44.5% (79)	49.5% (81)	38.7% (219)	52.2% (247)	46.8% (223)	65.0% (219)	54.3% (72)	63.4% (115)	65.1% (105)	62.3% (110)	71.5% (77)	72.3% (104)
Illegal	50.1% (1127)	38.2% (827)	56.0% (188)	42.3% (158)	37.1% (149)	31.2% (124)	42.9% (52)	27.7% (43)	50.2% (73)	44.5% (54)	56.8% (318)	43.5% (197)	49.4% (211)	33.5% (109)	39.3% (51)	30.6% (50)	32.7% (59)	32.6% (51)	25.5% (22)	24.8% (35)
Unknown	4.2% (101)	3.6% (87)	4.8% (21)	4.6% (17)	3.3% (12)	2.4% (11)	5.1% (5)	3.7% (7)	5.3% (6)	6.0% (6)	4.5% (25)	4.3% (20)	3.8% (14)	1.5% (6)	6.4% (9)	6.0% (6)	2.2% (5)	5.0% (11)	3.1% (4)	2.8% (3)
<b>Quantity purchased at last purchase</b>																				
Mean grams (SEM)	8.7g (0.4)	10.3g (0.6)	9.1g (0.7)	12.2g (1.0)	8.0g (0.6)	10.9g (1.3)	8.9g (2.5)	8.7g (1.4)	6.8g (0.7)	11.7g (2.5)	10.2g (0.8)	10.5g (0.6)	6.6g (0.7)	8.1g (0.9)	7.6g (1.1)	9.7g (1.0)	6.8g (0.8)	11.5g (1.2)	5.1g (0.6)	7.2g (0.9)
Geometric mean grams (SE)	4.2g (0.1)	5.0g (0.2)	4.6g (0.3)	5.7g (0.4)	4.4g (0.3)	5.3g (0.4)	3.2g (0.4)	4.1g (0.5)	3.9g (0.4)	5.0g (0.7)	4.8g (0.3)	5.3g (0.4)	3.3g (0.2)	3.9g (0.3)	3.4g (0.4)	5.0g (0.6)	3.6g (0.4)	5.8g (0.6)	3.0g (0.3)	4.1g (0.4)
Median grams (SE)	3.4g (0.1)	3.4g (0.1)	3.4g (0.2)	3.4g (0.2)	3.5g (0.2)	3.5g (0.1)	3.0g (0.3)	3.0g (0.3)	3.5g (0.3)	3.5g (0.3)	3.5g (0.4)	3.5g (0.4)	2.9g (0.2)	2.9g (0.2)	2.9g (0.4)	2.9g (0.4)	2.9g (0.2)	2.9g (0.2)	3.2g (0.2)	3.2g (0.3)
<1g	7.8% (200)	6.2% (139)	4.5% (20)	5.4% (25)	5.3% (23)	3.7% (16)	10.8% (13)	3.2% (8)	8.8% (10)	5.9% (9)	7.4% (47)	7.3% (28)	11.5% (51)	7.9% (29)	11.8% (13)	7.6% (9)	8.0% (11)	2.5% (5)	7.2% (9)	3.5% (7)
1g-3.49g	35.5% (884)	32.1% (796)	34.7% (125)	28.6% (119)	32.5% (123)	28.2% (111)	37.9% (50)	44.7% (63)	27.2% (49)	29.7% (46)	32.5% (182)	28.3% (134)	44.3% (188)	42.1% (142)	39.4% (43)	31.4% (55)	45.3% (71)	33.7% (61)	41.1% (42)	47.7% (56)
3.5-27.9g	44.4% (1071)	44.3% (1026)	43.8% (146)	43.0% (164)	51.6% (200)	51.4% (201)	41.9% (56)	38.1% (65)	57.1% (82)	46.9% (60)	45.7% (256)	45.2% (212)	36.3% (163)	41.2% (126)	37.2% (54)	41.0% (63)	37.0% (64)	39.2% (63)	48.0% (43)	36.2% (60)
=>28g	12.2% (265)	17.4% (380)	17.0% (59)	23.0% (77)	10.6% (45)	16.7% (60)	9.4% (11)	14.1% (25)	6.9% (10)	17.5% (20)	14.4% (64)	19.2% (77)	8.0% (32)	8.8% (31)	11.7% (18)	20.0% (34)	9.7% (18)	24.6% (36)	3.7% (6)	12.6% (16)

Data are among consumers who were of legal age to purchase cannabis and who reported purchasing dried flower in the past 12-months.  
Data are % (n). Weighted %, unweighted n. Respondents from Prince Edward Island are not included due to low sample size (n<sub>2019</sub>=24; n<sub>2020</sub>=28).

**Table 3: Unit price and quantity-adjusted price of dried flower at last purchase by cannabis use frequency, purchase source, and quantity purchased (n=3,740)**

	Mean \$/g (SEM)		Quantity-adjusted* \$/g (SE)	
	2019 n=1929	2020 n=1811	2019 n=1929	2020 n=1811
<b>All participants</b>	\$10.64 (0.2)	\$10.41 (0.2)	\$7.09 (0.2)	\$6.83 (0.2)
<b>Cannabis use frequency</b>				
Past year, but less than monthly	\$14.01 (0.5)	\$14.13 (0.7)	\$10.98 (0.7)	\$9.73 (1.0)
Monthly	\$13.78 (0.7)	\$12.75 (0.6)	\$10.76 (0.6)	\$8.77 (0.7)
Weekly	\$11.15 (0.4)	\$10.60 (0.3)	\$8.06 (0.7)	\$7.96 (0.5)
Daily/almost daily	\$8.47 (0.2)	\$8.68 (0.3)	\$6.29 (0.1)	\$6.28 (0.2)
<b>Purchase source</b>				
Friends or family	\$9.73 (0.5)	\$9.60 (0.6)	\$6.60 (0.3)	\$5.93 (0.3)
Dealer (in person)	\$9.10 (0.4)	\$10.07 (0.6)	\$6.34 (0.2)	\$6.91 (0.5)
Online/mail order	\$10.14 (0.5)	\$9.73 (0.5)	\$6.46 (0.3)	\$6.50 (0.3)
Store/dispensary	\$12.34 (0.3)	\$11.16 (0.3)	\$9.37 (0.4)	\$7.66 (0.2)
<b>Legality of purchase source</b>				
Illegal	\$9.04 (0.3)	\$9.41 (0.4)	\$6.07 (0.2)	\$6.16 (0.2)
Legal	\$12.63 (0.3)	\$11.16 (0.3)	\$9.59 (0.3)	\$7.70 (0.2)
Unknown	\$9.44 (0.7)	\$9.15 (0.9)	\$7.61 (0.6)	\$6.75 (0.4)
<b>Quantity purchased</b>				
<1g	\$20.40 (1.6)	\$21.27 (1.3)	\$20.27 (1.6)	\$20.99 (1.5)
1g-3.49g	\$13.37 (0.4)	\$14.02 (0.4)	\$13.02 (0.4)	\$13.45 (0.4)
3.5-27.9g	\$9.48 (0.2)	\$9.76 (0.2)	\$8.63 (0.2)	\$8.97 (0.3)
≥ 28g	\$5.25 (0.1)	\$5.19 (0.1)	\$5.11 (0.1)	\$5.08 (0.1)

\*Quantity-adjusted price is the unit price of dried flower adjusted for the quantity purchased.

Values suppressed for “Other” category of purchase source due to cell counts below n=30.

**Table 4: Weighted binary logistic regression analysis for correlates of legality of purchase source used at last purchase among dried flower purchasers with and without unit price**

	Odds of purchasing dried flower from a legal source (vs. illegal) n=3,580	Odds of purchasing dried flower from a legal source (vs. illegal) n=4,657
	AOR (95% CI)	AOR (95% CI)
<b>Unit price x Survey year</b>		
Unit price x 2019	<b>1.03 (1.01, 1.05)</b>	-
Unit price x 2020	<b>1.07 (1.04, 1.09)</b>	-
<b>Survey year</b>		
2019	-	REF
2020	-	<b>1.66 (1.42, 1.95)</b>
<b>Province of residence</b>		
NL	<b>4.13 (2.56, 6.70)</b>	<b>3.25 (2.11, 4.99)</b>
PEI	<b>2.77 (1.24, 6.22)</b>	<b>3.91 (1.75, 8.74)</b>
AB	<b>2.60 (1.97, 3.43)</b>	<b>2.29 (1.81, 2.90)</b>
SK	<b>2.54 (1.66, 3.87)</b>	<b>2.04 (1.43, 2.92)</b>
NB	<b>2.78 (1.82, 4.24)</b>	<b>2.06 (1.43, 2.97)</b>
NS	<b>2.41 (1.68, 3.46)</b>	<b>2.15 (1.56, 2.96)</b>
QC	<b>1.93 (1.46, 2.54)</b>	<b>1.51 (1.20, 1.91)</b>
BC	<b>1.31 (1.00, 1.71)</b>	1.07 (0.85, 1.34)
MB	1.25 (0.86, 1.82)	1.14 (0.82, 1.58)
ON	REF	REF
<b>Cannabis use frequency</b>		
Past year, but less than monthly	REF	REF
Monthly	1.03 (0.75, 1.42)	1.04 (0.80, 1.35)
Weekly	1.04 (0.77, 1.41)	0.99 (0.77, 1.27)
Daily/almost daily	<b>0.64 (0.49, 0.84)</b>	<b>0.56 (0.45, 0.70)</b>
<b>Sex</b>		
Male	REF	REF
Female	1.05 (0.88, 1.26)	<b>1.18 (1.01, 1.38)</b>
<b>Age</b>		
MLA-25	1.21 (0.86, 1.71)	1.15 (0.85, 1.55)
26-35	1.06 (0.78, 1.42)	1.23 (0.95, 1.59)
36-45	0.97 (0.72, 1.31)	1.07 (0.83, 1.39)
46-55	0.79 (0.58, 1.08)	0.88 (0.67, 1.16)
56-65	REF	REF
<b>Ethnicity/race</b>		
Black	0.67 (0.39, 1.14)	0.75 (0.48, 1.17)
East/Southeast Asian	0.90 (0.54, 1.50)	1.05 (0.70, 1.59)
Indigenous	0.66 (0.42, 1.03)	0.69 (0.47, 1.02)
Latinx	0.80 (0.40, 1.59)	0.76 (0.41, 1.41)
Middle Eastern	2.35 (0.80, 6.90)	1.16 (0.54, 2.51)
South Asian	0.60 (0.35, 1.09)	0.64 (0.40, 1.01)
White	REF	REF
Other/Mixed	0.94 (0.63, 1.40)	0.87 (0.61, 1.23)
<b>Education</b>		
Less than high school	REF	REF
High school diploma	1.38 (0.96, 1.98)	<b>1.40 (1.01, 1.93)</b>

Some college or technical vocation	<b>1.67 (1.20, 2.33)</b>	<b>1.55 (1.15, 2.10)</b>
Bachelor's degree or higher	<b>1.58 (1.09, 2.29)</b>	<b>1.63 (1.17, 2.27)</b>

**Income adequacy**

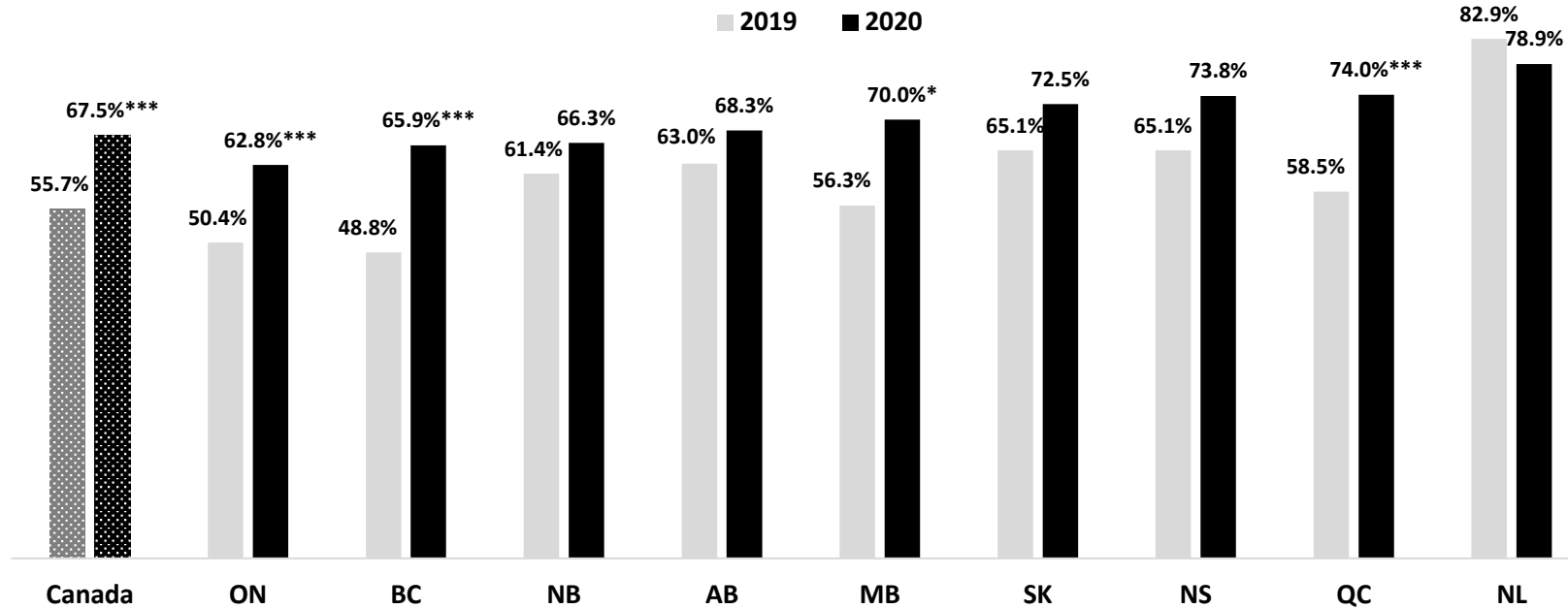
Very difficult/Difficult	REF	REF
Neither easy nor difficult	<b>1.54 (1.24, 1.92)</b>	<b>1.37 (1.13, 1.65)</b>
Easy/Very easy	<b>1.39 (1.09, 1.76)</b>	<b>1.26 (1.03, 1.54)</b>
Not stated	1.69 (0.60, 4.72)	1.15 (0.51, 2.57)

**Device used**

Computer	REF	REF
Smartphone	1.14 (0.94, 1.40)	1.10 (0.93, 1.31)
Tablet	0.96 (0.64, 1.44)	1.16 (0.81, 1.65)

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**Figure 1a: Average percentage of dried flower purchased from legal sources in the past 12-months by province in 2019 and 2020 (n=4,923)**

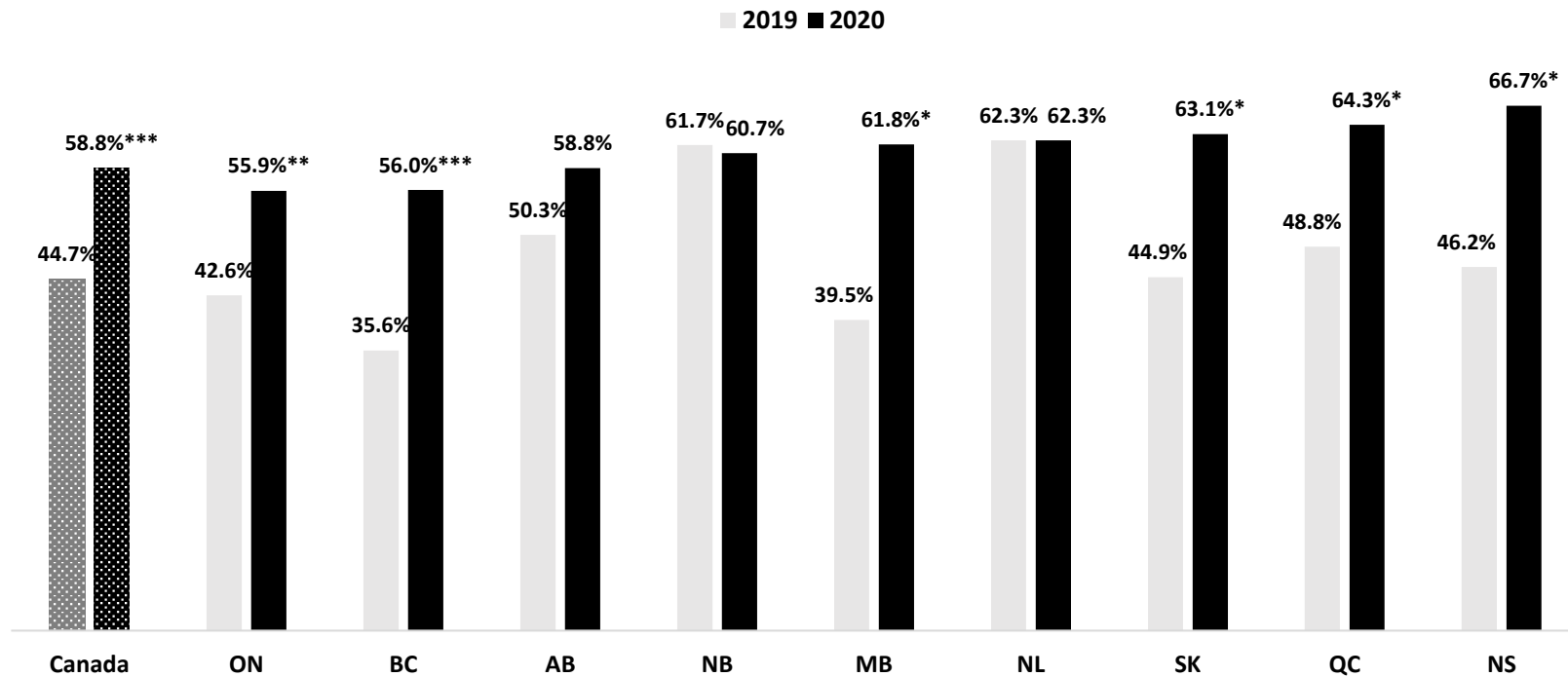


T-test between years: \* $<0.05$ ; \*\* $<0.01$ ; \*\*\* $<0.001$

ON=Ontario; NB=New Brunswick; BC=British Columbia; MB=Manitoba; AB=Alberta; NS=Nova Scotia; QC=Quebec; SK=Saskatchewan; NL=Newfoundland and Labrador  
 Respondents from Prince Edward Island are not included due to low sample size ( $n_{2019}=24$ ;  $n_{2020}=28$ ).



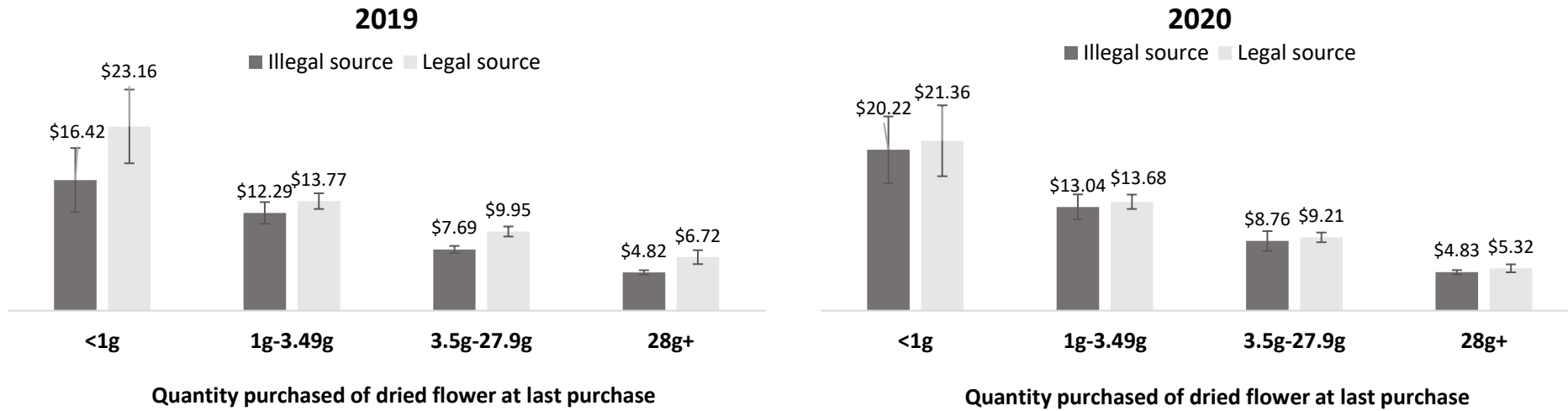
**Figure 1b: Average percentage of dried flower purchased from legal sources in the past 12-months by province among daily/almost daily consumers in 2019 and 2020 (n=1,867)**



T-test between years: \*<0.05; \*\*<0.01; \*\*\*<0.001

ON=Ontario; NB=New Brunswick; BC=British Columbia; MB=Manitoba; AB=Alberta; NS=Nova Scotia; QC=Quebec; SK=Saskatchewan; NL=Newfoundland and Labrador  
 Respondents from Prince Edward Island are not included due to low sample size (n<sub>2019</sub>=4; n<sub>2020</sub>=14).

**Figure 2: Quantity-adjusted price of dried flower purchased from illegal and legal sources in 2019 and 2020 by quantity purchased at last purchase (n=3,740)**



\*Quantity-adjusted price is the unit price of dried flower adjusted for the quantity purchased. Values with cell counts below n=30 were suppressed.

**Supplemental Table 1: Illegal and legal purchase sources in Canada, September 2019 and 2020**

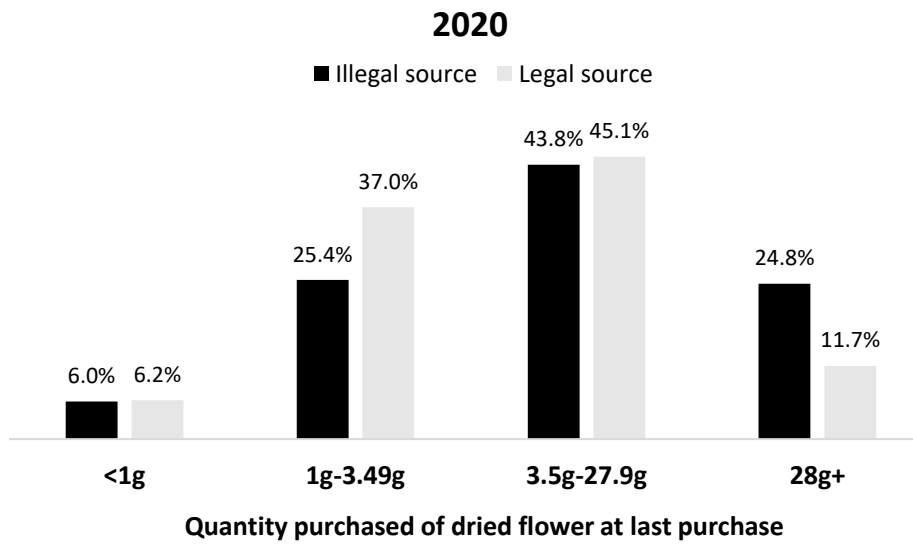
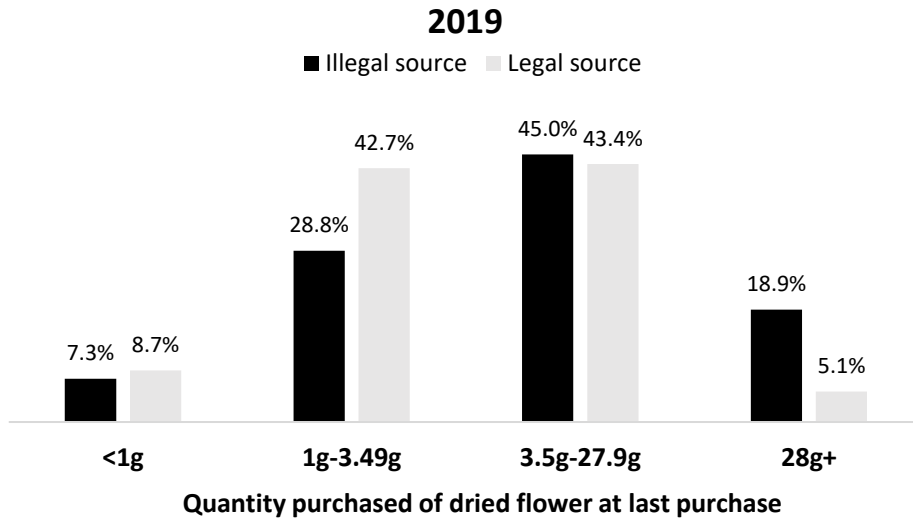
<b>Illegal purchase sources</b>	<b>Legal purchase sources</b>
Family/Friend	Authorized/legal store or dispensary
Dealer (in person)	Authorized/legal internet delivery service or mail order
Unlicensed/illegal store or dispensary	
Unlicensed/illegal internet delivery service or mail order	
Authorized/legal store or dispensary and under minimum legal age (MLA)	
Authorized/legal internet delivery service or mail order and under MLA	

The source 'Family/Friend' in legal jurisdictions was classed as 'illegal' as it refers to dried flower that has been paid for, not gifted or shared.

Stores or online sources included both medical and non-medical sources.

MLA= Minimum Legal Age. MLA was taken from provincial laws in September 2019 and 2020. In 2019, MLA was 18 years in Alberta and Quebec, and 19 years elsewhere. In 2020, MLA was 18 years in Alberta, 21 years in Quebec, and 19 years elsewhere.

**Supplemental Figure 1: Percentage of quantity purchased of dried flower at last purchase among Canadian consumers of legal age (n=4,591)**



## **CHAPTER 6: TRENDS IN PRICE AND PURCHASE SOURCES IN THE DRIED FLOWER CANNABIS MARKET IN THE UNITED STATES, 2019-2020**

Status: Completed for submission, June 2021

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\*Author list currently PhD committee, final author list to be confirmed.

## 6.1 Overview

**Background:** Cannabis prices and retail availability have a strong influence on consumption patterns. The current study examined the price and sources used to purchase dried flower among consumers in US states with differing cannabis laws, with an additional focus on legal vs illegal purchasing in US states that have legalized recreational cannabis.

**Methods:** Repeat cross-sectional survey data were collected from US respondents in 2019 and 2020 as part of the International Cannabis Policy Study (ICPS). Respondents were recruited through online commercial panels, were aged 16-65, and had purchased dried flower in the past 12-months (n=9,910). Weighted binary logistic regression models examined legal purchasing of dried flower in states that had a legal recreational retail market.

**Results:** The most common purchase source in ‘illegal’ and ‘medical’ states was dealers (2019: 48.8% and 43.5%; 2020: 50.6% and 39.3%, respectively) compared to stores/dispensaries in ‘recreational’ states (2019: 58.7%; 2020: 57.9%). The mean unit price of dried flower in US ‘recreational’ states increased in 2020 (\$11.44 vs \$12.24 USD;  $p=0.044$ ), and when quantity was accounted for the unit price was \$7.34 in 2019 and \$7.95 in 2020. Consumers in ‘recreational’ states reported purchasing 74.0% and 77.0% of their dried flower from legal retail sources in 2019 and 2020. The odds of purchasing from legal sources was greater with each additional year with a legal retail recreational market (AOR=1.68, 95%CI: 1.58, 1.77), with few other sociodemographic differences.

**Conclusion:** Sources used to purchase dried flower reflect different cannabis regulations across US jurisdictions. The findings suggest legal purchasing of dried flower was greater in ‘recreational’ states that had a recreational market for longer.

**Keywords:** Marijuana; Cannabis; Price; United States; Legalization

## 6.2 Introduction

Although cannabis remains illegal at the federal level in the United States (US), cannabis policy has been liberalizing at the state-level for several decades. As of 2021, 18 states and the District of Columbia had legalized or passed laws to legalize non-medical (hereafter ‘recreational’) cannabis, eight states had criminal laws for possession and use, and the remaining states had some form of liberalization of cannabis, such as medical laws, decriminalization, or cannabidiol (CBD) laws.<sup>1</sup> More states are expected to liberalize recreational cannabis laws in the near future.

State laws vary among those that have legalized recreational cannabis. For example, laws differ on personal possession limits, cultivation, taxes, permitting retail sales, and permitting delivery services. In most jurisdictions, consumers can access recreational cannabis through home grow (except Washington State), friends and family, retail stores (with exceptions, e.g., District of Columbia), and online delivery (with exceptions, e.g., Alaska). Some level of illegal cannabis sales persists in states that have legalized recreational cannabis.<sup>2-7</sup> For example, when triangulating findings from sales data and self-reported data in Washington State 2016-2017, researchers demonstrated that consumption outweighed legal sales.<sup>3</sup> Moreover, in a recent study examining the association between retail density and cannabis outcomes in Los Angeles, California post-legalization of non-medical cannabis, there were a greater number of unlicensed cannabis retail stores than licensed within four miles of participants’ home address.<sup>8</sup> However, the size of the illegal market and potential differences between states has yet to be examined.

The price of legal cannabis may influence the demand of both illegal and legal cannabis. Through increased production, efficiency, and reduced risks, the price of cannabis is hypothesized to decline in a legal recreational market, and there is evidence to suggest prices have declined in states with ‘older’ recreational markets.<sup>6,9-13</sup> For example, the retail price of cannabis declined in the initial years of retail market opening in Colorado, Washington, and Oregon.<sup>5,6,9-11</sup> Moreover, Smart and colleagues demonstrated that quantity discounts were present for quantities over 5g with larger discounts for quantities over one ounce in Washington State. Regardless of these discounts, purchases below 5g accounted for the majority of dried flower sales in 2016.<sup>11</sup> To date, Oregon still reports some of the lowest average prices of cannabis across the legalized states due to high

supply.<sup>5,13-15</sup> Although lower prices may encourage consumers to transition to the legal market, prices that are too low may encourage initiation, encourage more frequent use, reduce tax revenue (depending on the tax base), or discourage small businesses from entering or remaining in the market due to smaller profits.<sup>16-18</sup> Little research exists on the direct comparison of self-reported prices of cannabis in states that have legalized recreational cannabis.

Previous research has examined the price of dried flower in US states that have legalized recreational cannabis using self-reported data, objective data taken directly from retailers, and legal sales data, predominantly in Washington State.<sup>9,11,12,19</sup> However, little research has examined the price of dried flower and its relationship with legal purchasing across multiple legal markets. Evidence is needed on who is accessing legal and illegal markets and the factors which contribute to legal purchasing in order to encourage and retain consumers in the legal market. The aims of the study were to: 1) estimate dried flower purchases by source and quantities purchased; 2) describe the price of dried flower; 3) examine the association between price, time since legal retail sales, and legal purchasing in US ‘recreational’ states with non-medical retail markets in 2020 (Alaska, California, Colorado, Massachusetts, Michigan, Nevada, Oregon, Washington State).

### **6.3 Methods**

Repeat cross-sectional data are from Waves 2 and 3 of the International Cannabis Policy Study (ICPS), conducted in Canada and the United States. Data were collected via self-completed web-based surveys conducted in September-October 2019 and 2020 with respondents aged 16-65. Wave 1 data was not included due to changes in key measures used in this study. Respondents were recruited using non-probability sampling methods through the Nielsen Consumer Insights Global Panel and their partners’ panels. US ‘recreational’ states were oversampled in 2019 and 2020 to ensure sufficient representation. The current study reports data only from US respondents who had consumed and purchased dried flower in the past 12-months. Email invitations with a unique link were sent to eligible panelists. Surveys were conducted in English in the United States. Median survey time was 25 minutes in 2019 and 21 minutes in 2020. Respondents provided consent prior to completing the survey. Respondents received remuneration in accordance with their panel’s usual incentive structure. In 2019, 81,263 respondents accessed the survey link, of



whom 51,087 completed the entire survey for an AAPOR cooperation rate of 62.9%.<sup>20</sup> In 2020, 78,438 respondents accessed the survey link, of whom 48,633 completed the entire survey for an AAPOR cooperation rate of 62.0%.<sup>20</sup> The study was reviewed by and received ethics clearance through a University of Waterloo Research Ethics Committee (ORE#31330). A full description of the study methods can be found in the ICPS Technical Reports and methodology paper.<sup>21-23</sup>

### **6.3.1 Measures**

#### *6.3.1.1 Socio-demographic measures*

Sociodemographic measures were sex at birth, age group, ethnicity/race, highest education level, perceived income adequacy, and suspected device type used to complete survey. See Table 1 for full coding of response options.

#### *6.3.1.2 Cannabis use frequency*

Cannabis use frequency was assessed through questions, “How often do you use cannabis?” and “When was the last time you used cannabis?” Responses were categorized into: “Less than monthly consumer”, “Monthly consumer”, “Weekly consumer”, “Daily/almost daily consumer”.

#### *6.3.1.3 US cannabis laws*

US ‘recreational’ states were defined as those with recreational cannabis laws in place on or before the time of the survey in each year. US ‘medical’ states were defined as those with medical cannabis laws in place on or before the time of survey in each year. US ‘illegal’ states were defined as states without medical or recreational cannabis laws at the time of survey.

#### *6.3.1.4 Time since legal recreational sales*

US ‘recreational’ states with retail recreational markets in 2020 were recorded to a continuous variable according to the time (in years) since their state began recreational retail sales to the time of the survey.

#### *6.3.1.5 Legal purchases of dried flower in past 12-months*

Respondents were asked “Overall, about what percentage of the dried herb that you used in the past 12-months came from LEGAL/AUTHORIZED sources?”. Answers were open-ended from 0%-100%. Respondents were able to report both medical and non-medical legal/authorized sources.

#### *6.3.1.6 Source used to purchase dried flower at last purchase*

Respondents were asked “The last time you bought dried herb, where did you buy it”, with answers: “From a family member or friend”, “From a dealer (in person)”, “Internet delivery service or mail order (delivered to me)”, “From a store, co-operative or dispensary (in person/curbside pickup)”, “Other”. “Other” responses were re-categorized according to answers provided.

#### *6.3.1.7 Legality of last purchase source*

Respondents in US ‘recreational’ states who purchased dried flower from a physical store or online stores were asked: “What type of physical store or dispensary did you buy the dried herb from?” with answers: “A legal/authorized store”, “An illegal or unauthorized store/dispensary”, “Other”, and “Where did you buy the dried herb online?” with answers: “An authorized/legal website”, “An unauthorized/illegal website, private delivery service or dealer”, “Other”. “Other” responses were re-categorized according to answers provided. “Don’t know” responses were categorized into “Unknown”. All other sources were categorized according to US state regulations in September 2019 and 2020 to “Illegal” or “Legal” (Supplemental Table 1).

#### *6.3.1.8 Unit price of dried flower at last purchase*

Respondent’s price-per-gram (hereafter ‘unit price’) was calculated from two questions. First, respondents were asked, “The last time you purchased dried herb, how much did you buy...?” with answers “1/8 gram or less”, “1/4 gram”, “1/2 gram”, “3/4 gram”, “1 gram”, “2 grams”, “3 grams”, “1/8 ounce”, “1/4 ounce”, “1/2 ounce”, “3/4 ounce”, “1 ounce” and “More than 1 ounce”. Open-ended responses were provided to respondents who reported purchasing more than one ounce. Respondents also could answer in the number of joints and choose the weight that was closest to the size they purchased beginning at 0.2g and increasing in 0.2g increments to 1.2g. Units were standardized into grams (g) and responses were treated as continuous. Second, participants were asked, “How much did you spend the last time you bought dried herb?” and respondents could provide numeric responses in an open-ended field. To account for extreme values, respondent’s unit prices above the 95<sup>th</sup> percentile were excluded ( $n_{2019}=181$ ;  $n_{2020}=157$ ) and values below the 1<sup>st</sup> percentile were winsorized to the 1<sup>st</sup> percentile ( $n_{2019}=48$ ;  $n_{2020}=40$ ). Prices in 2019 were inflated to 2020 prices using the 12-month change in Consumer Price Index from September 2019 to September 2020 (1.4%).<sup>24</sup>

### 6.3.1.9 Quantity-adjusted price

The unit price of dried flower adjusted for the quantity purchased for all respondents was computed as the ratio:

$$\text{Quantity-adjusted price} = \sum (P_r * QP_r) / \sum(QP_r)$$

Where  $P_r$  is the respondents' unit price and  $QP_r$  is the respondent's quantity purchased

The full questionnaire is available in the ICPS 2019 and 2020 surveys ([www.cannabisproject.ca/methods](http://www.cannabisproject.ca/methods)). All questions included “Don't know” and “Refuse to answer” options. Except “perceived income adequacy”, all “Refuse to answer” responses were set to missing. Except “perceived income adequacy” and “legality of last purchase source” all “Don't know” responses were set to missing.

### 6.3.2 Statistical analysis

After exclusions due to poor data quality or duplicate entries ( $n_{2019}=3,095$ ;  $n_{2020}=2,287$ ), the US samples comprised 30,479 and 29,345 respondents in 2019 and 2020, respectively. See Technical Reports for more detail on exclusions.<sup>21-23</sup> The current analysis was based on the sub-sample of 9,910 respondents who had consumed and purchased dried flower in the past 12-months. Respondents who only obtained their dried flower for free or through non-monetary exchange were excluded ( $n=4,097$ ). Respondents from Illinois were removed due to a change in cannabis legislation across 2019 to 2020.

The sample for regression analysis was restricted to respondents from US ‘recreational’ states with legal recreational retail sales in September 2020, and who were of legal age to purchase cannabis (21+ years): Alaska, California, Colorado, Maine, Massachusetts, Michigan, Nevada, Oregon, and Washington State. Missing data were removed using case-wise deletion for variables in regression analyses for: legality of purchase source ( $n=108$  [1.8%]); highest level of education ( $n=20$  [0.3%]); ethnicity/race ( $n=126$  [2.1%]); and unit price, either not providing a price or quantity variable to calculate unit price ( $n=962$  [16.1%]) or an implausible value ( $n=180$  [3.0%]). The proportion of dried flower purchasers who did not provide or had an implausible unit price were more likely to

be better educated (2019:  $\chi^2=8.6$ ,  $p=0.035$ ; 2020:  $\chi^2=9.5$ ,  $p=0.024$ ), not report their income adequacy (2019:  $\chi^2=29.3$ ,  $p<0.001$ ; 2020:  $\chi^2=13.2$ ,  $p=0.022$ ), and be less frequent cannabis consumers (2019:  $\chi^2=53.8$ ,  $p<0.001$ ; 2020:  $\chi^2=19.2$ ,  $p<0.001$ ).

Post-stratification sample weights were constructed based on the US census estimates. Respondents from US ‘recreational’ states were classified into age-by-sex-by-state, education-by-state, region-by-race, and age-by-tobacco smoking status groups, while those from ‘medical’ and ‘illegal’ states were classified into age-by-sex, education, region-by-race, and age-by-smoking status groups. Separately for jurisdiction, a raking algorithm was applied to the cross-sectional analytic samples to compute weights that were calibrated to these groupings and rescaled to the sample size for each jurisdiction for each year.<sup>21-22</sup> All estimates are weighted unless otherwise specified.

First, descriptive statistics described purchase sources and quantity purchased of dried flower at last purchase by cannabis laws: ‘recreational’ vs. ‘medical’ vs. ‘illegal’. Second, mean unit price of dried flower with standard errors of the mean (SEM) and quantity-adjusted price of dried flower with standard errors (SE) were estimated by jurisdiction, cannabis frequency, source used, and quantity purchased. Third, a binary logistic regression model was fitted among respondents in US ‘recreational’ states with recreational markets who were of legal age to purchase cannabis (21+ years) to examine the relationship between the legality of purchase source and the time since legal retail sales began and unit price of dried flower. The model was conducted across both survey years together (Model 1) and separately in 2019 (Model 3) and 2020 (Model 4). Sensitivity analyses were conducted where 1) unit price of dried flower was removed as a covariate due to the bidirectionality of price also being dependent on purchase source (Model 2), and; 2) quantity purchased as a categorical variable (<1 g, 1 g-3.49 g, 3.5 g-27.9 g, 28 g+) was included as a covariate due to its relationship with purchase source, unit price, and cannabis use frequency. Models were adjusted for age, sex at birth, education, race/ethnicity, income adequacy, device type, and cannabis frequency. Adjusted odds ratios (AORs) are reported with 95% confidence intervals (95%CI). Analyses were conducted using survey procedures in SAS (SAS version 9.4, SAS Institute Inc., Cary, NC, USA).

## 6.4 Results

Table 1 displays the weighted and unweighted sample characteristics of respondents in US ‘illegal’, ‘medical’ and ‘recreational’ states who had consumed and purchased dried flower in the past 12 months in 2019 and 2020.

### 6.4.1 Purchase source and quantity of dried flower at last purchase

Table 2 displays the characteristics of respondents who last purchased dried flower by cannabis laws in 2019 and 2020. Purchase source differed between jurisdictions in both years (2019:  $\chi^2=733.0$ ,  $p<0.001$ ; 2020:  $\chi^2=466.2$ ,  $p<0.001$ ). In US ‘illegal’ and ‘medical’ states, dealers were the most commonly reported purchase source used in both years. In US ‘recreational’ states, stores/dispensaries were the most commonly reported purchase source used in both years. Quantity purchased differed in ‘recreational’ and ‘medical’ states between years: more respondents purchased larger quantities in 2020 than 2019 (recreational:  $\chi^2=9.0$ ,  $p=0.029$ ; medical:  $\chi^2=13.5$ ,  $p=0.004$ ). The mean amount of dried flower purchased ranged from 6.2 g to 8.2 g across year and jurisdiction. The median purchase amount of dried flower was between 3.3 g and 3.5 g in all jurisdictions and years.

### 6.4.2 Unit price of dried flower at last purchase

Table 3a and 3b display the mean unit price and quantity-adjusted price of dried flower by cannabis laws, cannabis frequency, purchase source and quantity purchased. The mean unit price of dried flower in US ‘recreational’ states increased in 2020 (\$11.44 vs \$12.24:  $t(5369)=4.1$ ,  $p=0.044$ ). The quantity-adjusted price in US ‘recreational’ states was \$7.34 in 2019 and \$7.95 in 2020. For US ‘illegal’ and ‘medical’ states, the quantity-adjusted price of dried flower was \$8.88 and \$9.07 in 2019 and \$9.19 and \$8.61 in 2020. The mean unit price of dried flower was higher in US ‘medical’ states than in US ‘recreational’ states in 2019 ( $t(4572)=3.5$ ,  $p<0.001$ ). Daily consumers had the lowest mean unit price and quantity adjusted price in all jurisdictions and years. In US ‘recreational’ states, consumers purchasing online/mail order had the highest prices in both years. The unit price of dried flower decreased as quantity purchased increased.

### **6.4.3 Legal purchases in US ‘recreational’ states in the past 12-month**

Figure 1 displays the average reported percentage of dried flower purchased from legal sources in the past 12-months in 2019 and 2020 in US ‘recreational’ states. On average, dried flower purchasers in US ‘recreational’ states reported purchasing 74.0% and 77.0% of dried flower from legal sources in 2019 and 2020, respectively.

### **6.4.4 Last purchase of dried flower in US ‘recreational’ states**

Supplemental Table 2 displays last purchase of dried flower within each US ‘recreational’ state in 2019 and 2020. Across all states, stores/dispensaries were the most commonly reported purchase source in both years. California had the greatest percentage of respondents purchasing from online/mail order services. In all US ‘recreational’ states except respondents in Maine, Massachusetts, and Michigan, the majority reported purchasing dried flower from a legal source in both years.

Figure 2 displays the quantity-adjusted price of dried flower from illegal and legal sources in 2019 and 2020 by quantity in US ‘recreational’ states only. On average, respondents paid a higher unit price at quantities below 28 grams when purchasing from a legal source.

Supplemental Figure 1 displays the quantity-adjusted price of dried flower in each US ‘recreational’ state. In all states, the unit price was higher in 2020 than 2019. Michigan dried flower purchasers reported the highest unit price in 2020 (\$9.81) and Oregon the lowest (\$5.90).

Binary logistic regression models examined the correlates of the legality of purchase source of dried flower among respondents aged 21 and over in US ‘recreational’ states with legal recreational retail markets (Table 4). In Model 1 including both survey years, each additional dollar paid per gram of dried flower was associated with 3% greater odds of purchasing dried flower from a legal source. Each additional year with a legal retail recreational market was associated with a 68% increase in the odds of purchasing dried flower from a legal source. After adjusting for price, time since legal sales, and sociodemographic covariates, daily and weekly cannabis consumers were more likely to purchase dried flower from a legal source than less than monthly consumers. Purchasing from legal sources was higher among those over 35 years old and those who reported finding it neither easy nor difficult to make ends meet.

In Model 2, unit price was removed as a primary covariate. Similar patterns emerged as Model 1 except cannabis use frequency was no longer associated with legality of purchase source. In Model 3 and 4, 2019 and 2020 were modelled separately, respectively. Similar patterns emerged as Model 1, except in Model 4 where cannabis use frequency and unit price of dried flower was no longer associated with purchasing from a legal source. As a sensitivity analysis, quantity purchased as a categorical variable was included as a covariate; similar patterns emerged in all models, except in Model 1 where cannabis use frequency was no longer associated with legality of purchase source.

## **6.5 Discussion**

The current study provides a comprehensive assessment of consumer purchasing behaviours in legal and illegal cannabis markets. Distinct differences in the purchase sources were observed across US jurisdictions. Consumers from ‘illegal’ and ‘medical’ states were substantially more likely to purchase dried flower from traditional illegal sources, such as dealers. A greater percentage of consumers in ‘medical’ states purchased from stores/dispensaries than those in ‘illegal’ states, as expected.

Among ‘recreational’ states, consumers reported purchasing approximately three quarters of dried flower from legal retail sources in the past 12-months. Substantial differences were observed across states, with higher levels of legal purchases in states with ‘older’ recreational markets. For example, in Washington State and Colorado, where recreational stores opened in 2014, consumers reported purchasing close to 90% of dried flower from legal retail sources. In contrast, 68% and 58% reported purchasing dried flower legally in Massachusetts and Michigan in 2020, where recreational stores opened in 2018 and 2019, respectively. Moreover, the proportion of consumers purchasing dried flower from legal sources at last purchase increased in Maine, Massachusetts, and Michigan between 2019 and 2020, which illustrates the shift towards legal sources after legalization. This likely reflects the time it takes to open recreational markets and expand access following legalization. Purchase sources also reflected differences in how retail sales are regulated across legal markets. California and Nevada, two of the few states to allow online delivery services for recreational cannabis, had higher percentages of respondents purchasing dried flower

online.<sup>25,26</sup> Among respondents in states with a recreational market, there were modest differences among individual characteristics of consumers regarding the likelihood of legal purchasing, most notably that daily and weekly consumers were more likely to purchase legally than less than monthly consumers, but only after adjusting for price. The current findings demonstrate that infrequent and frequent consumers use sources that they are legally allowed to access, suggesting increased physical retail stores and online delivery services could expand uptake of legal cannabis sources.

Consumers paid more for dried flower in ‘medical’ states than ‘recreational’ states in 2019. Research has documented price declines in states that have opened legal recreational markets.<sup>5,6,10,11,27</sup> In the current study, prices varied across ‘recreational’ states: Michigan and Massachusetts had the highest quantity-adjusted prices in 2020, and Oregon and Colorado had the lowest. This is a similar order to what was found in an 2020 industry report documenting wholesale prices.<sup>14</sup> For dried flower, Michigan had one of the highest wholesale price, explained by a new recreational retail market, whereas Colorado and Oregon are among the oldest, most well-established legal recreational markets.<sup>14</sup> From a public health perspective, although lower prices are expected as legal markets establish, prices should not fall too low so that initiation or more frequent consumption is encouraged.<sup>27</sup>

The price of dried flower in ‘recreational’ states was more expensive in 2020 than 2019. Potential reasons for the price increases include the COVID-19 pandemic.<sup>4,5,14,28</sup> The current study in 2020 was conducted approximately 6-7 months after the World Health Organization declared COVID-19 a global pandemic.<sup>29</sup> In Oregon, price increases were explained by an increase in demand during Oregon’s “stay home” measures during the early months of the pandemic.<sup>6</sup> Other reasons suggested by the industry for price increases in 2020 include wildfires in cannabis farming regions,<sup>4,14,30</sup> cannabis cultivators pivoting to hemp,<sup>31,32</sup> and supply shortages.<sup>14,33-35</sup> Future research should continue to monitor trends in US dried flower prices, and examine whether the increased demand seen in some states during the pandemic represents a long or short-term effect.

The findings highlight the large price discounts when dried flower is purchased in bulk, and the importance of considering purchase amounts when reporting price estimates. Indeed, when prices



were adjusted for quantity purchased, the current study reported substantially lower price estimates. For example, the mean unit price in ‘recreational’ states was \$11.44 in 2019; comparatively, the ‘quantity-adjusted’ price was \$7.34. Regardless of jurisdiction, buying dried flower by the ounce was approximately five times less expensive than buying under a gram of dried flower. Research has shown discounts in legal markets tend to be more modest than those in illegal markets.<sup>11,36-39</sup> However, quantity discounts were marginally greater from legal sources than illegal sources in ‘recreational’ states in the current study. Indeed, the price of dried flower purchased from illegal and legal sources was similar in ‘recreational’ states: in 2019 and 2020, prices from legal sources were 3-37% higher than illegal sources for amounts less than an ounce and less expensive than illegal sources for amounts larger than an ounce. In a study examining perceptions of legal cannabis compared to illegal cannabis in US ‘recreational states’ in 2018, close to a third of respondents reported perceiving legal cannabis as more expensive than illegal cannabis. The same study demonstrated that respondents from ‘older’ retail markets had more favourable opinions of legal cannabis, i.e., lower prices.<sup>40</sup> The continued comparison between the price of legal and illegal cannabis is important to ensure consumers are retained in the legal market without compromising public health objectives.

### **6.5.1 Limitations**

This study is subject to limitations common to survey research. Respondents were recruited using non-probability-based sampling; therefore, the findings do not provide nationally representative estimates. The data were weighted by age group, sex, region, education, smoking status, and region-by-race in the US. However, compared to the national population, the US sample had fewer respondents with low education levels and Hispanic ethnicity. Cannabis use estimates were generally lower than national estimates for young adults, and higher than national surveys. National data for 2020 were unavailable at the time of writing; comparisons to 2019 data may not reflect secular increases in cannabis use from 2019-2020.

The current study did not distinguish between loose dried flower and dried flower in pre-manufactured cannabis cigarettes (“pre-rolls”). Pre-rolls are typically more expensive than loose dried flower, especially if pre-rolls also contain other cannabis products, such as concentrates.<sup>14</sup> Prices reported in this study may therefore vary if pre-rolls were separated from loose dried flower.

Potency was not included in the current study. Previous research has demonstrated an association between price and potency, and there has been recommendations to quantify price as a measure of tetrahydrocannabinol (THC) rather than grams or units.<sup>12</sup> However, the validity of self-reported THC data collected in population-level surveys have not been established.<sup>41-43</sup>

The current study examined dried flower purchases only. While dried flower remains the most consumed cannabis product and contributes to the largest proportion of sales in US recreational states, evidence shows that dried flower consumption and sales are declining in favour of non-flower products.<sup>11,12,19,44</sup> Future research should explore the association between non-flower purchases and legality of purchase source.

Finally, cannabis laws vary across the US, including variation in recreational cannabis laws, medical cannabis laws, decriminalization, and CBD laws. Indeed, grouping states together may lose some of the nuance of the individual situation within each state, including the influence of neighbouring states. The current study focused on recreational cannabis laws, with additional analyses on medical cannabis laws and individual US ‘recreational’ states in order to capture added detail across the states.

### **6.5.2 Conclusion**

The findings suggest that purchase behaviours are strongly influenced by the legal status of cannabis and how it is regulated in legal markets. The findings also indicate that the transition to legal retail sources does not occur immediately following legalization; rather, the legal retail market takes several years to become established, as the number of retail stores increase and cannabis prices typically decrease. As of 2020, differences in the price of dried flower from legal and illegal sources has narrowed. Notably, dried flower prices appear to have increased in 2020 in legal markets, possibly due to the unique impact of COVID-19, combined with reduction in supply. Future research should examine the relationship between price and purchase sources for non-flower products, which account for an increasing proportion of the cannabis market share.

**Table 1: Sample characteristics of US cannabis consumers who reported purchasing dried flower in the past 12 months in 2019 and 2020 (N=9,910)**

	Unweighted % (n)						Weighted % (n)					
	US 'illegal' states		US 'medical' states		US 'recreational' states		US 'illegal' states		US 'medical' states		US 'recreational' states	
	2019 n=653	2020 n=657	2019 n=1020	2020 n=940	2019 n=3,970	2020 n=2,670	2019 n=630	2020 n=735	2019 n=993	2020 n=1023	2019 n=3,857	2020 n=2,672
<b>Age group</b>												
16-20	14.2 (93)	14.9 (98)	12.9 (132)	12.8 (120)	5.1 (202)	4.6 (122)	13.0 (82)	10.7 (78)	12.1 (120)	9.9 (101)	6.8 (260)	6.0 (161)
21-35	37.0 (259)	28.3 (186)	38.0 (388)	25.2 (237)	41.4 (1643)	33.9 (905)	40.2 (253)	38.0 (279)	36.7 (364)	34.0 (348)	41.4 (1597)	40.7 (1086)
36-50	27.4 (179)	31.4 (206)	30.2 (308)	30.1 (283)	30.4 (1205)	33.3 (890)	27.5 (173)	31.3 (230)	30.3 (301)	31.9 (326)	31.1 (1200)	32.6 (872)
51-65	18.7 (122)	25.4 (167)	18.8 (192)	31.9 (300)	23.2 (920)	28.2 (753)	19.3 (122)	20.0 (147)	20.9 (208)	24.3 (248)	20.7 (800)	20.7 (553)
<b>Sex</b>												
Female	68.6 (448)	64.5 (424)	61.9 (631)	59.2 (556)	69.9 (2776)	62.0 (1656)	42.2 (266)	44.3 (325)	37.0 (368)	41.2 (421)	42.8 (1651)	44.2 (1182)
Male	31.4 (205)	35.5 (233)	38.1 (389)	40.9 (384)	30.1 (1194)	38.0 (1014)	57.8 (364)	55.7 (409)	63.0 (626)	58.8 (601)	57.2 (2205)	55.8 (1491)
<b>Ethnicity</b>												
Non-Hispanic White	68.2 (444)	72.7 (471)	69.2 (700)	77.3 (714)	67.7 (2687)	71.2 (1900)	65.0 (409)	67.9 (494)	63.7 (629)	72.4 (730)	63.7 (2458)	65.0 (1737)
Hispanic White	9.4 (61)	8.3 (54)	7.8 (79)	7.3 (67)	11.9 (472)	8.1 (216)	9.7 (61)	9.0 (65)	7.5 (74)	7.4 (75)	14.8 (570)	12.5 (333)
American Indian or Alaskan Native	0.6 (4)	1.2 (8)	1.3 (13)	1.2 (11)	2.1 (85)	2.1 (56)	0.3 (2)	1.1 (8)	1.5 (15)	0.8 (8)	2.2 (85)	1.7 (45)
Asian	0.9 (6)	0.9 (6)	2.0 (20)	1.6 (15)	2.5 (99)	2.1 (57)	0.6 (4)	0.7 (5)	2.2 (22)	1.2 (12)	2.6 (101)	2.7 (73)
Black or African American	16.0 (104)	11.1 (72)	14.6 (148)	8.8 (81)	7.7 (306)	7.4 (198)	21.4 (134)	18.3 (133)	20.4 (201)	15.4 (155)	9.6 (369)	10.5 (280)
Native Hawaiian or Pacific Islander	0.2 (1)	0.3 (2)	0.4 (4)	0.4 (4)	0.3 (12)	0.5 (12)	0.1 (1)	0.2 (1)	0.4 (4)	0.4 (4)	0.4 (15)	1.0 (25)
Other/Multiracial	4.8 (31)	5.4 (35)	4.7 (47)	3.5 (32)	5.9 (234)	6.4 (170)	3.0 (19)	3.0 (22)	4.2 (42)	2.3 (24)	4.9 (190)	4.8 (129)
<b>Education</b>												
Less than high school	13.0 (85)	10.5 (69)	11.3 (115)	8.4 (79)	4.7 (184)	4.9 (129)	12.9 (81)	8.5 (62)	11.1 (110)	7.5 (77)	5.6 (214)	5.8 (153)
High school diploma	24.4 (159)	29.0 (190)	24.5 (249)	25.3 (237)	22.1 (874)	21.4 (568)	22.9 (144)	31.4 (230)	25.0 (247)	27.0 (276)	23.1 (890)	22.7 (605)
Some college or technical vocation	41.8 (273)	40.1 (263)	39.5 (402)	39.0 (365)	48.0 (1900)	42.5 (1130)	41.5 (261)	40.0 (293)	39.3 (389)	42.3 (432)	47.9 (1842)	44.5 (1185)
Bachelor's degree or higher	20.8 (136)	20.4 (134)	24.8 (252)	27.2 (255)	25.3 (1002)	31.3 (831)	22.8 (143)	20.1 (148)	24.6 (244)	23.1 (236)	23.4 (902)	27.1 (721)
<b>Income adequacy</b>												
Very difficult	8.9 (58)	13.2 (87)	11.0 (112)	12.2 (115)	12.3 (489)	11.2 (300)	7.5 (47)	12.6 (93)	10.0 (100)	12.0 (122)	10.6 (409)	9.6 (256)
Difficult	25.9 (169)	25.7 (169)	27.3 (278)	25.3 (238)	26.5 (1050)	24.2 (645)	21.6 (136)	23.5 (173)	24.8 (246)	22.3 (228)	24.7 (954)	22.0 (587)
Neither easy nor difficult	30.9 (202)	30.0 (197)	32.8 (335)	32.1 (302)	34.5 (1368)	34.5 (920)	30.5 (192)	29.6 (217)	32.9 (327)	32.4 (331)	34.3 (1323)	34.7 (927)
Easy	21.8 (142)	19.8 (130)	18.4 (188)	17.6 (165)	16.5 (653)	17.3 (463)	23.2 (146)	20.7 (152)	19.6 (194)	19.1 (196)	18.2 (701)	18.0 (480)
Very Easy	11.2 (73)	9.3 (61)	9.4 (96)	11.0 (103)	8.5 (337)	10.4 (277)	15.5 (97)	11.6 (85)	11.3 (112)	11.7 (120)	9.9 (381)	13.7 (365)
Not stated	1.4 (9)	2.0 (13)	1.1 (11)	1.8 (17)	1.8 (73)	2.4 (65)	1.8 (11)	2.1 (15)	1.4 (14)	2.6 (26)	2.3 (89)	2.2 (58)
<b>Cannabis use frequency</b>												

Past-year but less than monthly	14.9 (97)	15.7 (103)	13.6 (139)	11.6 (109)	11.8 (470)	12.1 (322)	14.6 (92)	12.7 (93)	13.1 (130)	10.8 (111)	11.6 (446)	11.8 (316)
Monthly	18.1 (118)	16.3 (107)	20.8 (212)	16.5 (155)	12.7 (504)	16.5 (441)	18.5 (117)	17.1 (126)	21.1 (210)	16.8 (172)	12.9 (498)	16.7 (447)
Weekly	14.9 (97)	20.2 (133)	16.2 (165)	18.1 (170)	17.4 (691)	17.2 (458)	15.8 (100)	22.0 (161)	16.9 (168)	17.4 (178)	18.0 (694)	17.7 (473)
Daily/almost daily	52.2 (341)	47.8 (314)	49.4 (504)	53.8 (506)	58.1 (2305)	54.3 (1449)	51.0 (321)	48.3 (355)	48.9 (486)	55.0 (563)	57.5 (2218)	53.8 (1436)
<b>Device used</b>												
Smartphone	64.2 (419)	63.3 (416)	60.6 (618)	56.3 (529)	61.5 (2442)	63.3 (1690)	60.4 (380)	61.8 (454)	56.3 (559)	57.2 (585)	58.3 (2247)	61.9 (1655)
Tablet	4.3 (28)	3.8 (25)	4.1 (42)	5.4 (51)	5.4 (216)	4.0 (107)	3.7 (23)	3.7 (27)	4.4 (43)	5.5 (56)	5.1 (195)	4.1 (110)
Computer	31.6 (206)	32.9 (216)	35.3 (360)	38.3 (360)	33.1 (1312)	32.7 (873)	35.9 (226)	34.5 (253)	39.3 (391)	37.4 (382)	36.7 (1414)	34.0 (907)

**Table 2: Purchase source and quantity of dried flower at last purchase among past 12-month cannabis consumers in US ‘illegal’, US ‘medical’, and US ‘recreational’ states 2019 and 2020 (n=9,910)**

	US ‘illegal’ states		US ‘medical’ states		US ‘recreational’ states	
	2019 n=653	2020 n=657	2019 n=1,020	2020 n=940	2019 n=3970	2020 n=2670
<b>Purchase source used</b>						
Friends or family member	36.3% (263)	32.0% (237)	36.0% (390)	32.0% (320)	17.5% (691)	17.3% (420)
Dealer (in person)	48.8% (316)	50.6% (312)	43.4% (433)	39.3% (354)	16.4% (579)	16.2% (326)
Online/mail order	2.7% (12)	2.9% (14)	2.7% (19)	4.1% (38)	6.4% (178)	7.5% (107)
Store/dispensary (in person)	8.5% (43)	10.9% (65)	15.6% (157)	22.8% (209)	58.7% (2481)	57.9% (1784)
Unknown	3.6% (19)	3.6% (26)	2.2% (21)	1.8% (19)	1.0% (39)	1.1% (26)
<b>Quantity purchased</b>						
Mean grams (SEM)	6.7g (0.4)	7.4g (0.5)	6.2g (0.3)	8.2g (0.5)	7.0g (0.2)	7.7g (0.4)
Geometric mean grams (SE)	3.9g (0.2)	3.9g (0.2)	3.9g (0.1)	4.5g (0.2)	3.9g (0.1)	4.2g (0.1)
Median grams (SE)	3.4g (0.1)	3.3g (0.1)	3.3g (0.1)	3.5g (0.1)	3.4g (0.1)	3.4g (0.1)
<1g	5.4% (39)	6.1% (45)	6.3% (76)	4.6% (49)	6.9% (262)	4.5% (136)
1g-3.49g	36.9% (224)	37.3% (238)	37.0% (354)	29.9% (270)	30.9% (1246)	33.2% (823)
3.5-27.9g	49.3% (322)	48.9% (306)	50.3% (515)	55.9% (503)	53.2% (2008)	52.5% (1390)
=>28g	8.4% (51)	7.8% (48)	6.5% (58)	9.6% (88)	9.0% (354)	9.8% (262)

Data are among consumers who reported purchasing dried flower in the past 12-months.

Data are % (n). Weighted %, unweighted n. Difference in unweighted sample sizes are due to missing data in purchase source (US ‘illegal’ states: n<sub>2020</sub>=3; US ‘recreational’ states: n<sub>2019</sub>=2, n<sub>2020</sub>=7), and quantity purchased at last purchase (US ‘illegal’ states: n<sub>2019</sub>=17, n<sub>2020</sub>=41; US ‘medical’ states: n<sub>2019</sub>=17, n<sub>2020</sub>=50; US ‘recreational’ states: n<sub>2019</sub>=100, n<sub>2020</sub>=111).

**Table 3a: Unit price of dried flower by cannabis use frequency, and purchase source, and quantity purchased at last purchase (n=8,023)**

	Mean \$/g (SEM)					
	US 'illegal' 2019 n=544	US 'illegal' 2020 n=525	US 'medical' 2019 n=824	US 'medical' 2020 n=760	US 'recreational' 2019 n=3205	US 'recreational' 2020 n=2165
<b>All participants</b>	\$11.95 (0.5)	\$13.09 (0.6)	\$13.01 (0.4)	\$12.59 (0.4)	\$11.44 (0.2)	\$12.24 (0.3)
<b>Cannabis use frequency</b>						
Past year, but less than monthly	\$14.34 (1.5)	\$16.10 (2.0)	\$14.81 (1.2)	\$14.55 (1.2)	\$15.22 (0.8)	\$16.92 (1.2)
Monthly	\$14.53 (1.4)	\$15.00 (1.2)	\$15.12 (0.9)	\$15.22 (1.1)	\$14.37 (0.8)	\$16.45 (1.1)
Weekly	\$10.57 (0.9)	\$13.15 (1.3)	\$13.38 (0.8)	\$13.27 (1.2)	\$13.50 (0.6)	\$13.71 (0.8)
Daily/almost daily	\$10.78 (0.6)	\$11.63 (0.8)	\$11.55 (0.5)	\$11.27 (0.5)	\$9.66 (0.2)	\$9.86 (0.3)
<b>Purchase source</b>						
Friends or family	\$11.85 (0.8)	\$13.41 (0.8)	\$12.80 (0.6)	\$13.45 (0.9)	\$10.84 (0.5)	\$11.75 (0.8)
Dealer (in person)	\$11.05 (0.6)	\$11.12 (0.6)	\$12.50 (0.6)	\$11.36 (0.6)	\$10.44 (0.5)	\$11.17 (0.7)
Online/mail order	-	-	-	-	\$12.51 (0.9)	\$14.13 (1.8)
Store/dispensary	-	\$20.04 (2.7)	\$15.23 (1.3)	\$13.48 (0.7)	\$11.83 (0.3)	\$12.46 (0.4)
<b>Quantity purchased</b>						
<1g	-	-	\$26.90 (2.0)	-	\$26.14 (1.6)	\$25.28 (2.6)
1g-3.49g	\$14.15 (0.8)	\$15.94 (1.1)	\$16.79 (0.8)	\$16.95 (0.8)	\$15.03 (0.4)	\$16.49 (0.7)
3.5-27.9g	\$10.33 (0.6)	\$11.09 (0.7)	\$10.47 (0.3)	\$10.97 (0.5)	\$9.76 (0.2)	\$10.65 (0.3)
=>28g	\$6.83 (0.7)	\$7.71 (1.0)	\$6.28 (0.5)	\$6.07 (0.5)	\$4.55 (0.2)	\$5.33 (0.3)

Data are among dried flower purchasers who provided a plausible unit price of dried flower at last purchase.  
Values suppressed for instances where cell counts are below n=30.

**Table 3b: Quantity-adjusted price of dried flower by cannabis use frequency, and purchase source, and quantity purchased at last purchase (n=8,023)**

	Quantity-adjusted price* (SE)					
	US 'illegal' 2019 n=544	US 'illegal' 2020 n=525	US 'medical' 2019 n=824	US 'medical' 2020 n=760	US 'recreational' 2019 n=3205	US 'recreational' 2020 n=2165
<b>All participants</b>	\$8.88 (0.5)	\$9.19 (0.5)	\$9.07 (0.3)	\$8.61 (0.4)	\$7.34 (0.2)	\$7.95 (0.3)
<b>Cannabis use frequency</b>						
Past year, but less than monthly	\$11.68 (1.9)	\$9.81 (2.4)	\$10.44 (1.7)	\$11.08 (0.9)	\$9.61 (0.8)	\$9.63 (2.7)
Monthly	\$12.27 (2.3)	\$13.00 (1.5)	\$11.05 (1.0)	\$10.98 (1.2)	\$10.23 (0.7)	\$12.38 (0.8)
Weekly	\$7.64 (0.9)	\$9.05 (0.9)	\$10.76 (0.7)	\$8.93 (0.7)	\$9.47 (0.5)	\$10.64 (0.8)
Daily/almost daily	\$8.26 (0.5)	\$8.73 (0.7)	\$8.10 (0.4)	\$8.14 (0.5)	\$6.61 (0.2)	\$7.10 (0.3)
<b>Purchase source</b>						
Friends or family	\$8.43 (0.9)	\$9.07 (1.1)	\$8.98 (0.5)	\$9.12 (1.1)	\$6.48 (0.4)	\$7.07 (0.7)
Dealer (in person)	\$8.80 (0.6)	\$8.18 (0.5)	\$8.59 (0.5)	\$7.88 (0.5)	\$6.85 (0.4)	\$7.45 (0.5)
Online/mail order	-	-	-	-	\$7.62 (0.5)	\$10.03 (1.5)
Store/dispensary	-	\$13.17 (1.5)	\$10.89 (1.1)	\$9.65 (0.9)	\$7.81 (0.2)	\$8.12 (0.4)
<b>Quantity purchased</b>						
<1g	-	\$24.16 (3.5)	\$27.15 (2.3)	\$23.88 (3.6)	\$24.51 (1.6)	\$25.19 (2.7)
1g-3.49g	\$13.17 (0.8)	\$15.11 (1.1)	\$16.03 (0.9)	\$16.24 (0.8)	\$14.63 (0.5)	\$15.72 (0.7)
3.5-27.9g	\$9.62 (0.7)	\$9.76 (0.7)	\$9.70 (0.3)	\$10.05 (0.6)	\$8.67 (0.2)	\$9.72 (0.4)
=>28g	\$6.83 (0.7)	\$7.20 (0.9)	\$5.99 (0.5)	\$5.92 (0.6)	\$4.47 (0.2)	\$5.05 (0.3)

Data are among dried flower purchasers who provided a plausible unit price of dried flower at last purchase.

\*Quantity-adjusted price is the unit price of dried flower adjusted for the quantity purchased.

Values suppressed for instances where cell counts are below n=30.

**Table 4: Weighted binary logistic regression analysis for correlates of legality of purchase source used at last purchase in US ‘recreational’ states among dried flower purchasers over 21 years.**

	Odds of purchasing dried flower from a legal source (vs. illegal source) AOR (95% CI)			
	MODEL 1	MODEL 2	MODEL 3	MODEL 4
	Both years n=4,682	Both years without unit price n=5,736	2019 only n=2,812	2020 only n=1,870
<b>Unit price</b> (per \$1 increase in price)	<b>1.03 (1.02, 1.04)</b>	-	<b>1.03 (1.02, 1.05)</b>	1.02 (0.99, 1.04)
<b>Survey year</b>				
2019	REF	REF	-	-
2020	1.10 (0.90, 1.36)	0.98 (0.81, 1.17)	-	-
<b>Time with legal retail sales*</b>	<b>1.68 (1.58, 1.77)</b>	<b>1.59 (1.52, 1.67)</b>	<b>1.74 (1.60, 1.88)</b>	<b>1.61 (1.48, 1.75)</b>
<b>Cannabis use frequency</b>				
Past year, but less than monthly	REF	REF	REF	REF
Monthly	1.38 (0.93, 2.06)	1.11 (0.80, 1.56)	1.46 (0.91, 2.34)	1.33 (0.67, 2.62)
Weekly	<b>1.65 (1.11, 2.45)</b>	1.32 (0.95, 1.84)	<b>2.42 (1.56, 3.78)</b>	1.03 (0.51, 2.08)
Daily/almost daily	<b>1.56 (1.12, 2.17)</b>	1.14 (0.86, 1.51)	<b>1.82 (1.24, 2.67)</b>	1.27 (0.70, 2.31)
<b>Sex</b>				
Male	REF	REF	REF	REF
Female	1.10 (0.92, 1.33)	1.17 (0.99, 1.39)	1.06 (0.86, 1.31)	1.18 (0.83, 1.67)
<b>Age</b>				
21-35	<b>0.77 (0.60, 0.99)</b>	0.82 (0.66, 1.02)	0.85 (0.64, 1.12)	0.72 (0.46, 1.14)
36-50	0.88 (0.69, 1.13)	0.89 (0.71, 1.11)	0.87 (0.66, 1.16)	0.91 (0.57, 1.43)
51-65	REF	REF	REF	REF
<b>Ethnicity</b>				
Non-Hispanic White	REF	REF	REF	REF
Hispanic White	1.06 (0.78, 1.43)	1.00 (0.77, 1.30)	1.19 (0.86, 1.65)	0.89 (0.48, 1.64)
American Indian or Alaskan Native	0.84 (0.42, 1.69)	0.80 (0.44, 1.48)	0.61 (0.31, 1.23)	1.64 (0.29, 9.16)
Asian	1.15 (0.63, 2.13)	1.08 (0.61, 1.89)	1.44 (0.67, 3.12)	0.83 (0.31, 2.23)
Black or African American	0.73 (0.52, 1.03)	<b>0.67 (0.49, 0.91)</b>	0.86 (0.58, 1.27)	0.61 (0.33, 1.12)



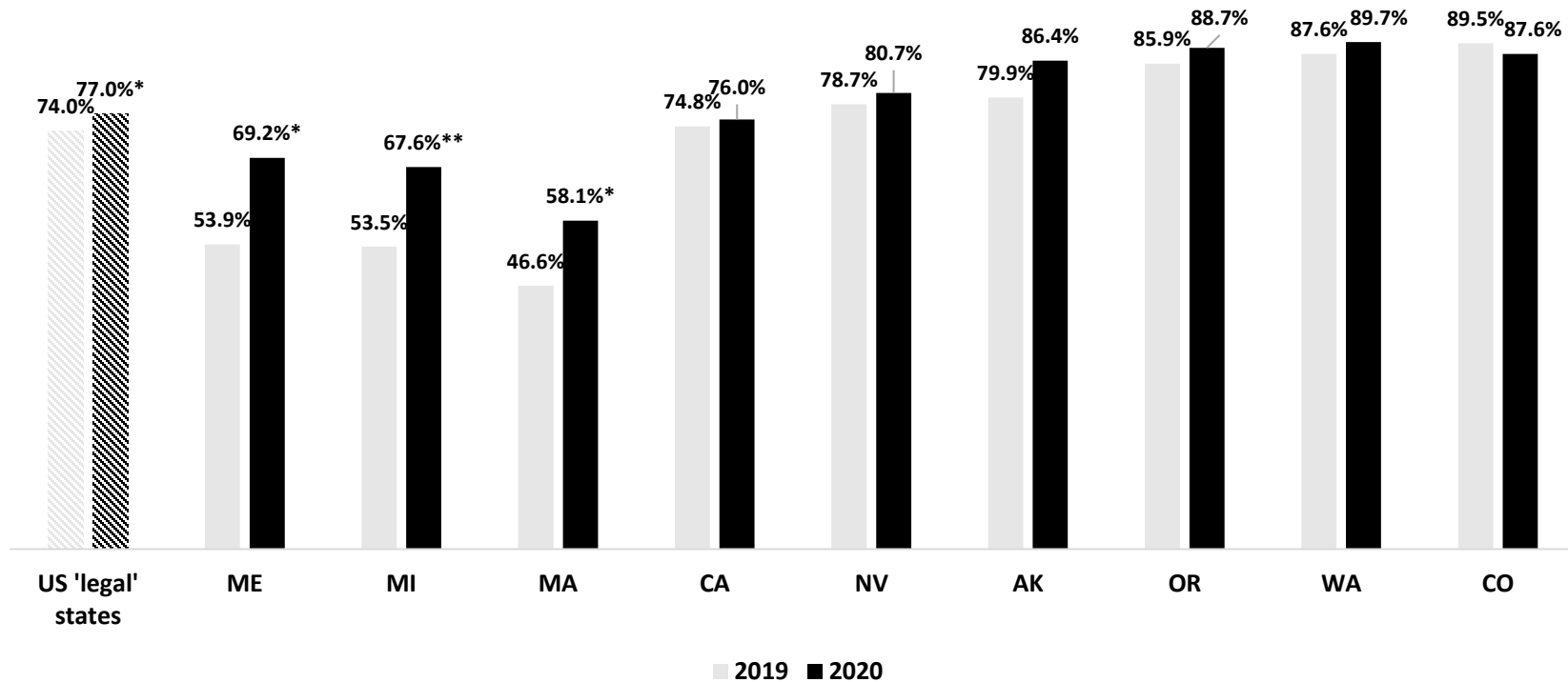
Native Hawaiian or Pacific Islander	1.70 (0.33, 8.88)	1.21 (0.32, 4.59)	4.88 (0.50, 47.34)	0.94 (0.12, 7.37)
Other/Multiracial	1.02 (0.69, 1.50)	0.95 (0.66, 1.35)	1.03 (0.65, 1.62)	0.97 (0.49, 1.93)
<b>Education</b>				
Less than high school	REF	REF	REF	REF
High school diploma	1.42 (0.84, 2.42)	1.25 (0.77, 2.02)	1.30 (0.70, 2.41)	1.47 (0.57, 3.80)
Some college or technical vocation	1.60 (0.96, 2.66)	1.53 (0.96, 2.43)	1.39 (0.78, 2.49)	1.79 (0.72, 4.46)
Bachelor's degree or higher	1.24 (0.73, 2.11)	1.12 (0.69, 1.82)	1.17 (0.63, 2.15)	1.24 (0.48, 3.17)
<b>Income adequacy</b>				
Very difficult/Difficult	REF	REF	REF	REF
Neither easy nor difficult	<b>1.42 (1.13, 1.79)</b>	<b>1.33 (1.09, 1.63)</b>	<b>1.32 (1.02, 1.70)</b>	1.50 (0.98, 2.31)
Easy/Very easy	1.27 (0.99, 1.62)	1.22 (0.98, 1.52)	1.20 (0.90, 1.60)	1.31 (0.84, 2.05)
Not stated	1.96 (0.67, 5.76)	1.08 (0.48, 2.40)	2.59 (0.63, 10.63)	1.11 (0.27, 4.62)
<b>Device used</b>				
Computer	REF	REF	REF	REF
Smartphone	1.14 (0.92, 1.41)	<b>1.24 (1.02, 1.50)</b>	1.12 (0.88, 1.43)	1.14 (0.77, 1.68)
Tablet	1.08 (0.64, 1.81)	1.20 (0.79, 1.84)	0.97 (0.55, 1.70)	1.17 (0.41, 3.32)

Data are from respondents aged 21 and over in US legal states with legal retail sales in September 2020. States Maine, Vermont, and the District of Columbia were removed due to no legal retail sales in September 2020.

An interaction between survey year and unit price was not significant ( $F_{1,4681}=0.4$ ,  $p=0.505$ ).

Predictor 'time with legal retail sales' is a proxy for legal state.

**Figure 1: Average percentage of dried flower purchased from legal sources in the past 12-months by jurisdiction, positioned in order of length of time with legal retail sales, in 2019 and 2020 (n=5,947)**



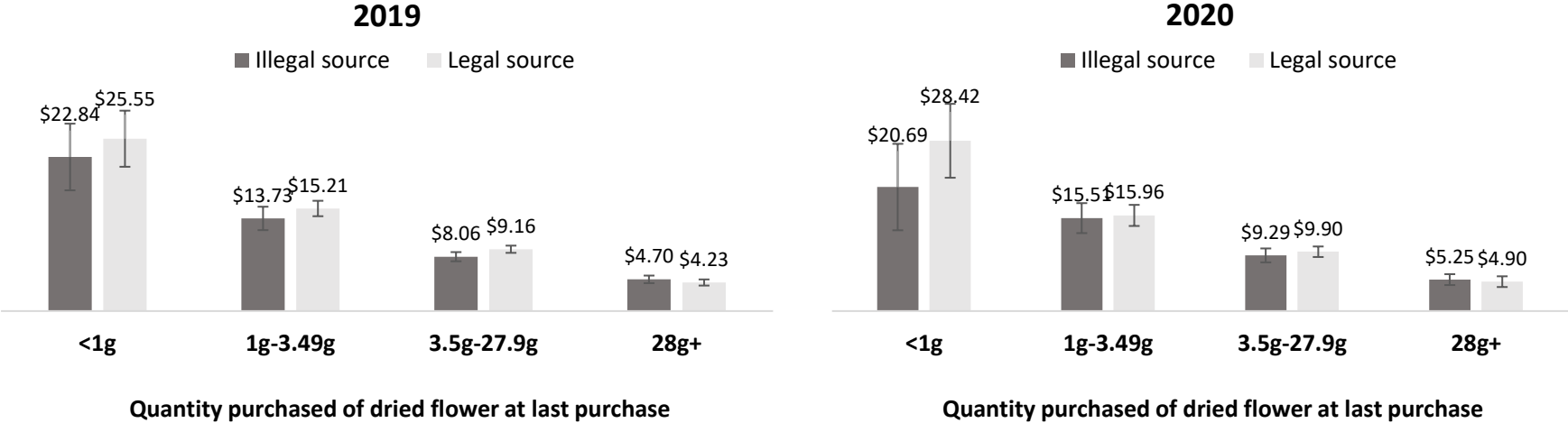
T-test between years: \*<0.05; \*\*<0.01; \*\*\*<0.001

ME=Maine; MI=Michigan; MA=Massachusetts; CA=California; NV=Nevada; AK=Alaska; OR=Oregon; WA=Washington State; CO=Colorado

Respondents from District of Columbia (n<sub>2019</sub>=26; n<sub>2020</sub>=47) and Vermont (n<sub>2019</sub>=39; n<sub>2020</sub>=26) are included within the collective US 'recreational' states value but are not shown individually due to low sample size.

Missing data include those who answered 'Don't know' or 'Refuse to answer' (US 'recreational' states: n<sub>2019</sub>=438, n<sub>2020</sub>=255)

**Figure 2: Quantity-adjusted price of dried flower purchased from illegal and legal sources at last purchase in US ‘recreational’ states (n=5,324)**



Graphs include 95% confidence intervals  
 \*Quantity-adjusted price is the unit price of dried flower adjusted for the quantity purchased.

**Supplemental Table 1: Illegal and legal sources of dried flower in 2019 and 2020 in US states that have legalized recreational cannabis**

	<b>Illegal sources</b>	<b>Legal sources</b>
<b>2019</b>	Family/Friend	Licensed Store/Dispensary
	Dealer	Internet/Mail order in a state that allows delivery
	Unlicensed Store/Dispensary	
	Internet/Mail order in a state that does not allow delivery	
	Licensed Store/Dispensary and under MLA or in a state without legal retail sales	
<b>2020</b>	Family/Friend	Licensed Store/Dispensary
	Dealer	Internet/Mail order and in a state that allows delivery
	Unlicensed Store/Dispensary	
	Internet/Mail order and in a state that does not allow delivery	
	Licensed Store/Dispensary and under MLA or in a state without legal retail sales	

MLA = Minimum Legal Age to purchase cannabis. MLA is 21 years to purchase recreational cannabis; MLA is 21 to purchase medical cannabis in Alaska, Maine, Massachusetts, Michigan, and Washington State; and MLA is 18 years to purchase medical cannabis in California, Colorado, Nevada, Oregon, Vermont, and Washington DC.

The source 'Family/Friend' in legal jurisdictions was classed as 'illegal' as it refers to dried flower that has been paid for, not gifted or shared.

**Supplemental Table 2: Purchase source at last purchase among past 12-month cannabis consumers in US ‘recreational’ states, positioned in order of length of time with legal retail sales, 2019 and 2020 (n=6,488)**

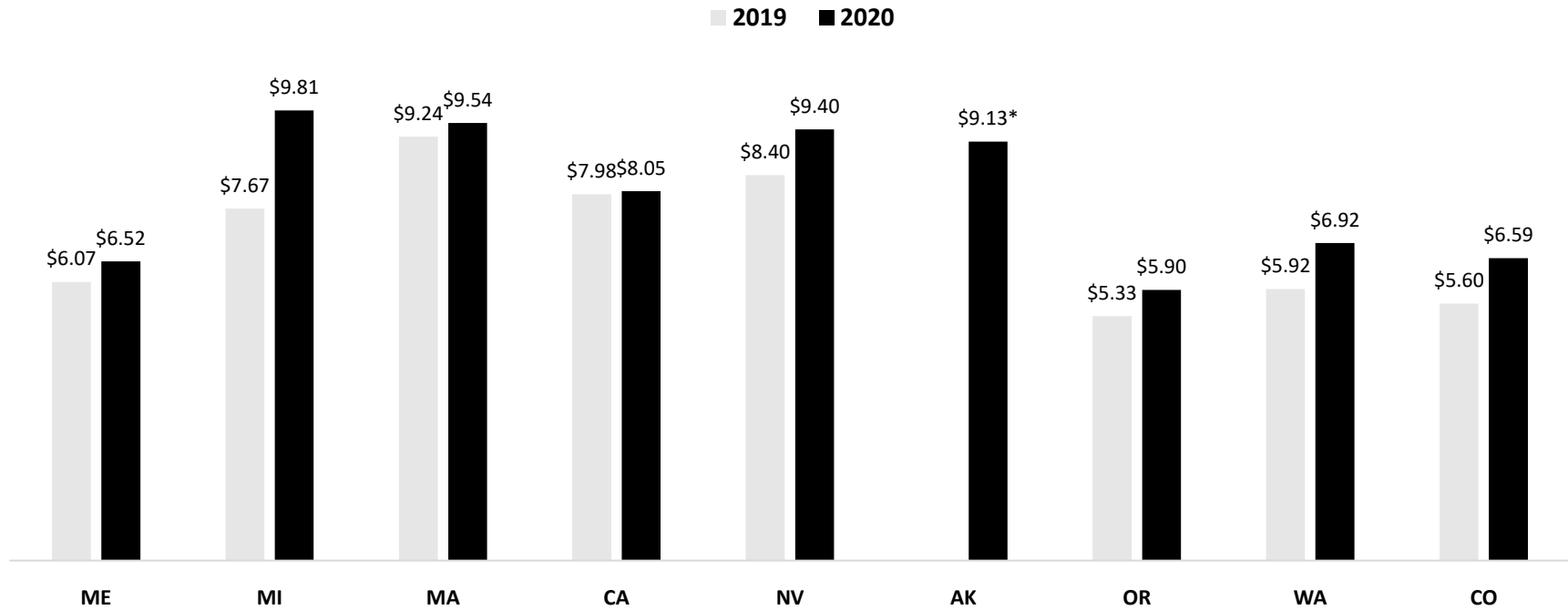
	Maine		Michigan		Massachusetts		California		Nevada		Alaska		Oregon		Washington State		Colorado	
	2019 n=107	2020 n=107	2019 n=339	2020 n=273	2019 n=441	2020 n=369	2019 n=1261	2020 n=349	2019 n=252	2020 n=279	2019 n=32	2020 n=140	2019 n=418	2020 n=313	2019 n=568	2020 n=377	2019 n=483	2020 n=380
<b>Purchase source used</b>																		
Friends or family member	45.4% (45)	28.5% (30)	35.5% (134)	29.9% (91)	30.7% (138)	29.9% (112)	15.5% (202)	19.0% (66)	10.3% (21)	9.4% (26)	5.6% (3)*	4.5% (9)*	7.6% (28)	4.9% (17)	11.5% (55)	5.4% (21)	8.9% (37)	8.3% (26)
Dealer (in person)	25.3% (27)	9.3% (10)*	32.2% (96)	21.2% (50)	32.7% (142)	23.5% (75)	16.2% (186)	18.9% (58)	13.8% (31)	14.3% (35)	25.1% (8)*	6.2% (7)*	2.6% (11)*	7.3% (14)*	5.7% (31)	5.4% (16)	5.9% (21)	8.3% (27)
Online or mail order	1.7% (2)*	0.6% (1)*	3.6% (7)*	4.4% (9)*	1.9% (11)*	2.7% (8)*	12.0% (147)	12.8% (45)	1.1% (4)*	5.6% (17)	0.0% (0)	0.0% (0)*	0.0% (0)*	1.4% (6)*	0.8% (3)*	2.8% (8)*	0.6% (1)*	2.3% (7)*
Store or dispensary (in person)	26.7% (31)	60.0% (61)	26.4% (89)	42.3% (117)	33.5% (145)	42.7% (171)	55.6% (717)	48.2% (176)	73.4% (194)	69.3% (197)	69.3% (21)	87.6% (123)	88.0% (375)	86.2% (275)	81.1% (476)	86.0% (330)	84.7% (424)	80.9% (319)
Unknown	0.9% (2)*	1.5% (2)*	2.3% (13)	2.1% (6)*	1.2% (5)*	1.2% (3)*	0.7% (9)*	1.1% (4)*	1.5% (2)*	1.4% (4)*	0.0% (0)*	1.7% (1)*	1.8% (4)*	0.2% (1)*	0.9% (3)*	0.4% (2)*	0.0% (0)*	0.2% (1)*
<b>Legality of purchase source</b>																		
Illegal	71.9% (73)	37.9% (40)	70.8% (235)	54.4% (147)	64.8% (286)	53.7% (188)	35.5% (436)	41.5% (138)	25.4% (55)	24.3% (63)	30.7% (11)*	10.7% (16)	12.7% (45)	14.7% (38)	19.0% (97)	12.1% (43)	17.6% (65)	18.4% (60)
Legal	25.5% (29)	60.6% (62)	26.8% (90)	41.8% (118)	33.8% (148)	43.9% (175)	62.0% (795)	55.2% (203)	72.6% (194)	74.3% (212)	69.3% (21)	87.6% (123)	85.1% (367)	84.8% (273)	79.1% (464)	86.3% (328)	81.5% (415)	79.2% (315)
Unknown	2.7% (5)*	1.5% (2)*	2.4% (14)	3.8% (9)*	1.4% (7)*	2.5% (7)*	2.5% (31)	3.3% (10)*	2.0% (3)*	1.4% (4)*	0.0% (0)*	1.7% (1)*	2.2% (7)*	0.4% (2)*	1.9% (7)*	1.6% (6)*	1.0% (3)*	2.4% (8)*

Data are among consumers who reported purchasing dried flower in the past 12-months.

Data are % (n). Weighted %, unweighted n. Respondents from District of Columbia (n<sub>2019</sub>=26; n<sub>2020</sub>=47) and Vermont (n<sub>2019</sub>=39; n<sub>2020</sub>=26) are not included due to low sample size.

\*High sampling variability – coefficient of variation is >30%

**Supplemental Figure 1: Quantity-adjusted price of dried flower at last purchase among US legal states in 2019 and 2020**  
(n=5,370)



ME=Maine; MI=Michigan; MA=Massachusetts; CA=California; NV=Nevada; AK=Alaska; OR=Oregon; WA=Washington State; CO=Colorado  
US States are positioned in order of length of time with legal retail sales.

\*Respondents from District of Columbia (n<sub>2019</sub>=23; n<sub>2020</sub>=37), Vermont (n<sub>2019</sub>=30; n<sub>2020</sub>=23), and Alaska (n<sub>2019</sub>=25) are not shown due to low sample size.

## **CHAPTER 7 – GENERAL DISCUSSION**

The current studies contribute to the emerging evidence on the effect of cannabis price and retail availability on consumer purchasing behaviour as consumers transition to a legal market. To our knowledge, these are among the first studies to examine the relationship between price, retail availability and legal purchasing of dried flower among consumers in Canada and the US. The key themes that emerged from the studies are discussed below.

### **7.1 Transition to the legal market**

Differences in the sources used to purchase dried flower were observed across jurisdictions. Consumers predominantly purchased from illegal sources in jurisdictions that had not legalized non-medical cannabis, and purchased from legal sources in jurisdictions that had legalized non-medical cannabis (Chapters 3, 5, and 6). Canadian consumers show relatively quick uptake of the legal market in the first few years of legalization, with 46% purchasing from a legal source in the first year, increasing to 58% in the second year. The current findings are consistent with two national cannabis surveys in Canada – the Canadian Cannabis Survey and the National Cannabis Survey – which indicate an increase in consumer purchases from legal sources the first two years following legalization.<sup>1-5</sup> In the National Cannabis Survey, 23% of consumers purchased “at least some” of their cannabis in the past 3-months legally pre-legalization, and this increased to 47% in 2019 and 68% in 2020.<sup>1</sup> The current study observed the same pattern in US states that had legalized non-medical cannabis: the percentage of dried flower purchased from legal retail sources in the past 12-months increased with the ‘age’ of legal non-medical markets. For example, in the newest markets, such as Michigan and Massachusetts, consumers reported purchasing approximately 50% of their dried flower from legal sources in 2019; in contrast, consumers reported purchasing approximately 90% of dried flower from legal sources in ‘older’ markets such as Colorado and Washington State.

Collectively, the data suggest a general timeline for consumer transitions to legal markets. However, the findings also suggest that rates of transition to the legal market may not be fixed; rather, it may be influenced by factors such as retail availability, particularly in the initial period

of legalization. One year post-legalization in Canada, consumers with greater retail availability had a higher likelihood of purchasing legal dried flower. In Canada, retail stores are regulated at the provincial level, which resulted in substantially different retail access across the country, particularly in the first two years following legalization. Legal purchasing was higher in provinces with a greater number of stores. In 2019, Ontario had 0.2 stores per 100,000 people aged 15 and older, Saskatchewan had 3.7 stores, and Alberta had 7.9 stores per 100,000 people aged 15 and older (Chapter 4). Accordingly, the proportion of consumers who last purchased dried flower from a legal source in 2019 was 41% in Ontario, 55% in Saskatchewan, and 62% in Alberta. Legal purchasing across Canada increased from 2019 to 2020 (46% vs 58%), as certain provinces increased their number of stores. Ontario had 24 stores in September 2019, 112 stores in September 2020, and 754 stores as of May 2021.<sup>6</sup> Overall, retail availability has increased considerably in the 30 months since legalization in Canada, along with the proportion of consumers purchasing from legal stores. In March 2021, Canadian cannabis stores took \$322 million in sales, compared to \$181 million the previous March.<sup>7</sup>

Consumers in older retail markets still purchase dried flower illegally. Findings from Chapter 6 demonstrate that even seven to eight years after legalization, approximately one in ten consumers purchased dried flower illegally in Colorado and Washington State. From the current studies, US respondents purchasing illegally in states with legal markets were more likely to be less frequent cannabis consumers, aged 21-35, and report finding it difficult to make ends meet. Comparatively, among Canadian consumers, those purchasing illegally were more likely to be daily consumers, report lower education, and report finding it difficult to make ends meet. The apparent contradiction in the cannabis frequency of consumers purchasing illegally in Canada and the US could be explained by the difference in medical retail markets prior to legalization. It is plausible that US daily consumers had already ‘transitioned’ to a physical retail market prior to non-medical legalization through medical access and so the movement to legal purchasing was somewhat quicker than in Canada, where medical cannabis was only available legally online. Future research should examine why consumers remain in the illegal market across individual US legal states and in Canada. Results of which could aid governments to transition more resistant consumers to the legal market.



## 7.2 Price and quantity of dried flower

In the first year of legalization in Canada, the average price that consumers paid for dried flower increased as consumers began purchasing from the legal market, where prices were more expensive than the illegal market. In a newly regulated market, it is perhaps expected that there will be an initial increase in the price of cannabis prior to expected longer-term price decreases: initial increases were also observed in US states such as Washington State and Michigan.<sup>8,9</sup> In the current thesis, the mean price-per-gram in 2018 was \$9.56 (Chapter 3), \$10.64 in 2019, and \$10.41 in 2020 (Chapter 5). The difference between the average price in 2019 and 2020 in the current study was not statistically significant; however, it may suggest the start of a decline in the average price of dried flower. These average prices of dried flower are within a dollar of prices found in the Canadian Cannabis Survey.<sup>3-5</sup>

The findings in Chapters 3 and 5 demonstrated that the average price of legal dried flower was higher than the average price of illegal dried flower. Price estimates from crowdsourced data and objective data taken from illegal and legal retailers demonstrate a similar price differential.<sup>10-12</sup> However, since legalization in Canada, cannabis prices in legal stores have decreased, which reduced the price differential between illegal and legal dried flower. For example, between 2019 and 2020, the Ontario Cannabis Store reduced the median price of dried flower by 25%.<sup>13</sup> In the 2020 annual report of Quebec's provincial store (SQDC), average prices were reportedly competitive with the illegal market.<sup>14</sup> Moreover, since the current thesis, cannabis prices in Canada declined considerably: as of May 2021, prices of dried flower between \$3.00 and \$5.00 per gram were common. In addition to price, other factors may contribute to the choice of purchasing legally, such as convenience, safe supply, quality, known potency levels, or product availability.<sup>4,5,15</sup> Indeed, research has shown that consumers will tolerate higher prices of legal cannabis compared to illegal cannabis before switching to the illegal cannabis.<sup>16,17</sup> Research should examine consumer preferences regarding price in the illegal and legal market to ensure consumers are encouraged to transition to the legal market and are retained.

Substantial quantity discounts were observed in Canadian and US dried flower markets. For example, the average price-per-gram of quantities under 3.5 g were more than twice the price-per-

gram of quantities over 28 g. Notably, quantity purchased was the most important determinant of price-per-gram paid at last purchase among Canadian cannabis consumers pre-legalization (Chapter 3). The findings highlight the importance of reporting and interpreting dried flower prices by purchase quantities, particularly if the average purchase amount differs from legal and illegal retail sources. In the current study, the price paid by consumers was presented using two different methods (Chapter 5 and 6). First, the average amount that was paid across consumers was calculated, for which all consumers were weighted equally, regardless of how they purchased. (For example, if a consumer purchased 1 g for \$10.00/g and another consumer purchased 28 g for \$100 or \$3.57/g, the average across the two consumers would be \$6.79). For the second method, a type of ‘quantity-adjusted’ estimate was calculated, which accounted for how much dried flower each consumer purchased. (In the example above, a total of 29 g of dried flower was purchased for a total of \$110, for an average of \$3.79/gram.) These two approaches yield markedly different estimates of the average purchase price due to the quantity discount for larger purchases: for example, the mean purchase price for 2020 in Canada was \$10.41 using the first method and \$6.83 using the ‘quantity-adjusted’ method. Researchers using self-reported data from population surveys should clarify which approach is being used to calculate price estimates, recognizing that the second approach is likely to show better correspondence with actual ‘quantity-adjusted’ data from retailers.

Cannabis use frequency and quantity purchased are closely related, such that more frequent consumers pay substantially lower prices due to greater quantity discounts. This has implications for comparing purchases between legal and illegal markets. In Canada, lower percentages of frequent cannabis consumers transitioned to the legal market in the early stages of legalization, potentially due to established relationships with illegal sources, or purchasing larger quantities than permitted in the legal market. In addition, frequent cannabis consumers will spend substantially more money on cannabis in total than infrequent consumers, and so price may be a more important factor in deciding where to purchase cannabis. Indeed, research has shown price elasticities of demand vary according to consumer groups, whereby youth and more frequent consumers may have greater price sensitivities to cannabis.<sup>18</sup> Frequent consumers are an important group to encourage and retain in the legal market due to their significant contribution to the total

cannabis market share.<sup>19-22</sup> Future research should examine other barriers to transition to the legal market among consumers other than price and retail availability.

## **7.4 Limitations and strengths**

### **7.4.1. Survey data**

The research presented in this thesis has several limitations. Respondents were recruited using non-probability-based sampling; therefore, the findings do not provide nationally representative estimates. The data were weighted by age group, sex, region in 2018 and age group, sex, region, education and cigarette smoking status in 2019 and 2020 in both countries. US data were also weighted by region-by-race in all years. Compared to the national population, the US sample had fewer respondents with low education levels and Hispanic ethnicity. Cannabis use estimates were generally lower than national estimates for young adults, and higher than national surveys. This is likely because the ICPS sampled individuals up to the age of 65, whereas national surveys include older adults, who are known to have lower rates of use. US National data for 2020 were unavailable at the time of writing; comparisons to 2019 data may not reflect secular increases in cannabis use from 2019-2020. In both countries, the ICPS sample also had poorer self-reported general health compared to the national population, which is a feature of many non-probability samples, and may be partly due to the use of web surveys, which provide greater perceived anonymity than in-person or telephone-assisted interviews often used in national surveys.<sup>23,24</sup>

Self-report data are subject to social desirability bias. Non-medical cannabis consumption in Canada (2018) and the US (2018-2020) remained illegal at the federal level; therefore, patterns of cannabis use may be underreported, or purchase sources misrepresented. However, the survey included a data integrity question wherein those who reported not answering questions honestly were excluded. In addition, this survey was self-administered online, which compared to interviewer assisted surveys, can reduce social desirability biases by providing anonymity.<sup>24</sup>

The Canadian sample in the current study only included respondents from the 10 Canadian provinces and not from the three Canadian territories. The territories contribute 0.3% of the entire

Canadian population, and so obtaining adequate sample sizes through the online commercial panels was unattainable.<sup>25</sup>

#### **7.4.2. Dried flower**

Respondents were asked to report their last purchase of dried flower, rather than their ‘usual’ purchase. While a respondent’s last purchase may not be representative of their usual purchase at the individual level, ‘last purchase’ should provide a more representative estimate at the population level. In addition, ‘last purchase’ may be less prone to memory errors due to recalling over a shorter period of time. Further, research examining the comparison between consumers most recent cannabis purchase and all cannabis purchases demonstrated little difference between the two.<sup>26</sup>

Analyses did not examine the potency or THC content of dried flower. As discussed previously, collecting and interpreting potency pre-legalization is challenging due to a lack of information and unreliable labelling on illegal products.<sup>12</sup> Additionally, self-report, focus groups, and experimental data show self-reported potency is unreliable, even in legal markets.<sup>27-29</sup> Thus, a potency-adjusted price may be larger or smaller than the prices reported.<sup>30,31</sup>

In Chapters 3, 5, and 6, respondents could include pre-rolls when reporting dried flower purchases, which may be priced differently to loose dried flower. For example, while pre-rolls contain dried flower, they are a premium product and would be priced as such.<sup>13,32</sup> In addition, some pre-rolls contain concentrates in addition to dried flower and are sold at premium price level.<sup>33</sup> Alternatively, low quality dried flower could be used in pre-rolls and priced lower as a result. Average prices of dried flower in the current study could change if pre-roll and loose dried flower were analysed separately.

All studies focused on dried flower only; therefore, the findings may not be representative of all cannabis products. However, dried flower remains the most used product in Canada and the US and so would capture a large proportion of expenditures in the legal market.<sup>2-5,34-37</sup> In addition, only dried flower and some oils were available in the legal market at the start of legalization in Canada and all other products (i.e., edibles, concentrates) were available from December 2019; therefore, most products were only available in the illegal market.<sup>38</sup>

### **7.4.3. Purchase source**

There were some limitations present in Chapter 3 that were explored in the subsequent studies. First, respondents were not asked to identify the purchase source they used at last purchase in Chapter 3; therefore, it was assumed that respondents who reported purchasing from only one source in the past 12-months would have used the same one source at last purchase. Respondents who reported purchasing from more than one source in the past 12-months were classed as 'unknown'. The purchase source used at last purchase was asked in Chapters 4-6. Second, when reporting price paid from online sources or mail order, respondents in Chapter 3 were not asked whether the price included shipping. Similarly, respondents were not asked whether the final cost included tax. Thus, the aggregate prices reported may be larger or smaller than prices that were reported in Chapter 3. In 2019 and 2020, respondents were asked to clarify the inclusion of tax and shipping. However, tax and shipping costs were not adjusted for in Chapters 5 and 6. The majority of participants (between 60-82%) reported including tax in their final cost after purchasing from stores or online at last purchase, and we aimed to report prices as consumers remembered/paid for it (see Appendix F). Further, some respondents who purchased from illegal sources also reported including tax in their final cost, where tax would not be included. Therefore, the reliability of these measure is questionable, and adjusting the price-per-gram according to an unreliable measure may add further errors to the estimates.

### **7.4.4. Price**

As outlined in Chapter 2, the price data were cleaned differently in Chapter 3 to Chapters 5 and 6. In Chapter 3, the price data were cleaned according to limits found in a separate study examining the price of dried flower among Canadian illegal retailers.<sup>39</sup> In Chapters 5 and 6, the price data were also cleaned according to objective price data from legal and illegal retailers but also according to the distribution of prices.<sup>11,40,41</sup> Sensitivity analyses were conducted where the price data in Chapter 3 were retrospectively cleaned according to the methods used in Chapters 5 and 6, and similar patterns emerged. Furthermore, 2019 prices in Chapters 5 and 6 were inflated to 2020 prices according to the estimated inflation rate in Canada and the US, respectively.<sup>42-44</sup> For the current studies, the all-item Consumer Price Index was used, yet dried flower is both a legal and illegal good and so an overall inflation rate for legal products may not represent the inflation rate of dried flower accurately.

#### **7.4.5 Retail availability**

In Chapter 4, Euclidean distance to legal retail cannabis stores was treated as a categorical variable, which assumes there were similar break points in distance travelled among respondents. A continuous measure would assume a monotonic linear relationship between distance and the likelihood of purchasing their dried flower at an illegal or legal source. Moreover, the geometric mean revealed skewness in the data and so a continuous measure was deemed inappropriate. A sensitivity analysis was conducted to examine the effect of distance as a categorical measure using different classification schemes as well as a continuous measure and similar patterns emerged. Another limitation is that not all respondents provided valid postal code information; as a result, some cannabis consumers were excluded from the analyses. Nonetheless, 86% of respondents provided valid postal code information; therefore, any bias resulting from the exclusion of these respondents should be minimal. In addition, the respondent and retail store location based on postal code is only approximate. Canadian postal codes can cover a single house/apartment building in urban areas, whereas postal codes in rural areas cover a larger geographic area. In the current study, 86% of respondents lived in urban areas and so we can assume a certain degree of accuracy from postal codes as a proxy for Canadian respondent locations.<sup>45,46</sup> Finally, because Euclidean distance was categorized into three categories rather than a continuous variable, it arguably would result in groupings of rural versus urban and so the differences in accuracy would be minimized.

In Chapter 4, to measure self-reported time taken to retail store, respondents were asked how long it would take them (in minutes) to get to their nearest store that sells cannabis. This question did not specify the legality of the retail store, and so respondents could answer whether their nearest store was illegal or legal. In addition, self-reported time taken to retail store could vary by mode of transport; however, of those who reported their usual mode of transport, most used a personal vehicle such as a taxi or car (66.8%). Sensitivity analyses examined the contribution of ‘usual mode of transport’ as a covariate in the regression model, but comparable patterns emerged.

#### **7.4.6 Strengths**

The current thesis used self-reported data collected from a large population survey, and although there are limitations to self-reported data, there are key strengths. For example, self-reported surveys can provide individual-level data on *who* is using the illegal and legal market and *why*.

Previous research has triangulated multiple data sources in order to create a clearer picture of legal cannabis markets.<sup>47,48</sup> However, researchers and policymakers require consistent access to data sources. In the Canadian legal retail market, Health Canada discloses overall non-medical cannabis sales but it is down to the provinces to disclose provincial-level data, which is not disclosed equally nor consistently.<sup>49</sup> In the illegal market, researchers previously used Leafly and Weedmaps to collect data from retailers on price and location of stores.<sup>11,39,50-53</sup> However, Leafly changed focus to only legal stores in Canada since legalization, and Weedmaps reported stopping advertising known illegal retailers in certain US states.<sup>54,55</sup> Without ‘objective’ illegal retail data or consistent legal sales data, we are left with self-reported data to account for the illegal market.<sup>56</sup> Self-reported data make an important contribution to the evaluation of cannabis legalization in Canada and US states.

## **7.4 Future directions**

Future studies should examine the array of cannabis products other than dried flower, which are increasing in popularity.<sup>2-5,35-37</sup> In fact, there is evidence to suggest that preference for cannabis products vary by sociodemographic characteristics, such as age or gender. For example, females report higher rates of edible use and males report higher rates of vaped product use.<sup>4,5,57,58</sup> The products available to purchase, such as vape oils or edibles, may influence who transitions to the legal market. Indeed, Quebec is the only province to introduce a THC limit on all cannabis products of 30%.<sup>59</sup> While 30% THC would not impact dried flower sales (30% is close to dried flowers’ biological limit<sup>60</sup>), it may impact non-flower products such as vape oils that can reach over 90% THC. Quebec has a very different product offering compared to other provinces: vape oils, edibles, and solid concentrates were not available in Quebec at the time of the study, but when these products enter the market, they will be with lower THC concentrations than products in other provinces. Moreover, edibles in Quebec will not include most popular offerings such as chocolates, candies, or any food deemed to be appealing to children. The extent to which these product standards impact legal cannabis purchases for these product categories – and other categories not directly affected by the standards – should be examined.

Future research should examine the effect of tax rates on average prices of cannabis products across US states and Canada. US states have taxes based on price, weight, or potency, and Canada

has taxes based on price and potency. Differences in the final retail price of cannabis products will differ across jurisdictions due to provincial/state tax rates. For example, Alaska is reported to have some of the highest prices across states that have legalized non-medical cannabis due to high tax rates.<sup>9</sup> Tax rates could also influence the types of products sold. Canada and some US states tax by potency where higher potency products translate to higher prices. If manufacturers adapt products to contain less THC and thus lower taxes, consumers could access different products across jurisdictions. While a potency tax would encourage purchasing low potency products, low potency products would also reduce tax revenue to the respective governments.

Although the Canadian Cannabis Act did not explicitly include an objective regarding social justice measures, it is still critical to examine the effect of legalization on racialized groups who have historically borne the brunt of prohibition, namely Black and Indigenous people.<sup>61-63</sup> Future research should examine the relationships between retail access, legal purchasing and resulting consumption behaviours post-legalization in Canada across race/ethnicity. In addition, research should examine participation in the legal market among racialized groups and barriers to entry.<sup>61,64</sup> As of 2020, senior positions in Canada's legal cannabis industry were overwhelmingly white and male.<sup>64</sup> One explanation for the limited diversity in legal markets in Canada and US states were the high barriers to entry for cultivators, processors or retailers, through applications and costs.<sup>65</sup> Moreover, size and consolidation of the market are other considerations that may affect barriers to entry or to remain a participant in the legal market.<sup>66-69</sup>

Future research should examine local retail restrictions and how this influences consumer access to cannabis. Similar to provincial-level factors, local restrictions can determine retail availability at the individual-level. For example, in some provinces, municipalities are permitted to opt out of physical retail stores.<sup>70</sup> This creates an uneven distribution of access among residents. In Ontario, 69 municipalities opted out of retail stores as of May 2021, including densely-populated areas in the Greater Toronto Area.<sup>71</sup> Some provinces provide incentives to distribute retail stores, i.e., Saskatchewan set a lower annual license fee for physical retail stores located outside of a city than within.<sup>72</sup> The uneven distribution of cannabis retail stores due to local restrictions is also present in US states that have legalized, such as Oregon and Washington State.<sup>73,74</sup> Moreover, the distribution of cannabis stores may influence who lives in or near to areas with retail stores:



research conducted in US states with legal cannabis markets examining equity in the location of retail cannabis stores demonstrated that retail stores were located in areas with higher proportions of minority populations, alcohol retail stores, and people living in poverty.<sup>74-78</sup> In short, due to provincial and local retail structures and restrictions, retail availability will vary among consumers and likely change over time as number of retail stores increase.

On a similar theme, future research is needed on the impact of different retail structures on retail availability and resulting consumption behaviours. In US states that have legalized non-medical cannabis, all retail structures are privately run; however, in Canada, retail stores vary between private, public, or a hybrid of the two depending on the province.<sup>70</sup> Provincial retail market structure can influence not only the number of stores, but the rate of market expansion over time: provinces with a public retail market structure will likely not expand their number of stores to the same capacity as private retail markets. For instance, provinces with private physical retail markets show large increases in the number of stores: Alberta stores increased from 75 to 527 stores, and 0 to 112 in Ontario from March 2019 to September 2020, respectively.<sup>70,79</sup> Public retail markets, while predominantly in lower populated provinces, demonstrate smaller increases in the number of stores over the same period. Future research should continue to examine retail availability across provincial retail market structure and how it influences access to the legal market to help identify the ‘ideal’ number of stores where cannabis consumers have access to legal cannabis without promoting use or initiation.

Future research should examine the impact of COVID-19 and whether impacts of the pandemic on consumer purchasing behaviours are of short- or longer-term duration. In 2020, approximately 40% of Canadian cannabis consumers reported increasing their cannabis consumption during the pandemic.<sup>80</sup> Moreover, the pandemic may accelerate the transition from the illegal to the legal market for consumers. In an Oregon report, demand increased during the pandemic, and the authors predicted this demand to be driven by three groups, one of which were consumers transitioning to the legal non-medical market from the medical or illegal market.<sup>81</sup> In Canada, curbside pickup was made available for physical retail stores, which increased accessibility to cannabis during the pandemic. Indeed, in the ICPS 2020 survey, 28% of cannabis consumers reported they were more likely to source their cannabis legally compared to 9% who reported they

were more likely to source illegally.<sup>82</sup> The studies included in this thesis were conducted prior to or within the first year of COVID-19, which may only capture short-term changes to consumers habits. Research exploring purchase sources used, retail availability, and prices paid in the legal and illegal market will require data over multiple years of legalization to fully understand the impact of COVID-19 on consumer purchasing habits.

Future research should examine whether consumers in areas without retail stores have a higher uptake of legal online purchasing. Chapter 4 primarily focused on the retail availability of physical stores; however, online sales are an important aspect of the cannabis market, especially for those consumers who cannot or do not want to access physical stores. In an analysis of Canada's cannabis market, online sales contributed to 13% of the total non-medical retail sales in the first year of legalization.<sup>79</sup> The findings from Chapter 4 were prior to the COVID-19 pandemic where much of Canadian retail shopping moved online, and so location of physical stores may reduce the level of influence in legal purchasing during the pandemic.

In addition, future research should unpack the relationship between the price of cannabis and affordability. Price paid and income may be bidirectional. The amount spent on cannabis may determine income adequacy, and income adequacy may determine the amount consumers are willing to spend on cannabis.<sup>83</sup> There is a substantial literature on affordability of other substances such as tobacco and alcohol.<sup>84-87</sup> Future research should examine affordability of cannabis in Canada and the US.

Finally, future research is needed exploring the relationship between price, retail availability, and legal purchasing using longitudinal data. The ICPS uses repeat cross-sectional data; therefore, causation or direction of associations examined in the current thesis could not be determined. Longitudinal data would allow researchers to gain a clearer understanding of cannabis consumers transition to the legal market.

## 7.5 Conclusion

The legalization of non-medical cannabis in Canada and some US states represent a unique opportunity to evaluate a novel policy with public health implications. The current studies provide timely evidence on the Canadian and US legal cannabis markets with regards to price and retail availability, two primary factors in the decision to transition from the illegal market to the legal market. The findings suggest that, at least in the immediate post-legalization period, retail availability may be more important than price in encouraging consumers to purchase from the legal market. The current thesis demonstrated that consumers transition to the legal non-medical market relatively quickly in the first few years of legalization, with over half of Canadian consumers purchasing from legal sources within two years of a legal market. At the same time, legal purchasing in ‘older’ non-medical markets in the US still had a small percentage of consumers purchasing illegally, even after seven to eight years of legalization. At the time of writing, 18 states and the District of Columbia had legalized or passed laws to legalize non-medical cannabis, the equivalent of over 40% of the US population.<sup>88</sup> If this trend of state legalization accelerates, this may change the landscape of cannabis policy across the country. US states that have not legalized non-medical cannabis may be located closer to states that have, potentially creating ‘spillover’ effects, such as cross-border sales or increased law enforcement costs.<sup>89-92</sup> State legalization does not exist in a vacuum within one state, and so as more states legalize there may be fewer differences between those that have and those that have not legalized non-medical cannabis. Research should continue to monitor trends across states that have and have not legalized non-medical cannabis to capture the predicted movement towards increased cannabis liberalization in the US, potentially at a federal level.

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## Chapter 5

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## APPENDICIES

### Appendix A - Summary of regulations for non-medical cannabis legalization

Table A1 - Summary of federal and provincial regulations for non-medical cannabis legalization in Canada, as of May 2021

	Age	Dried flower purchase limit	Sales model	Online sales	Home Grow	Excise Tax for dried flower (highest rate applies)	Sales Tax	Local retail opt-out option
<b>FEDERAL</b>	18	30 g	Determined by provinces	Determined by provinces	4 plants permitted	\$0.25/gram Or 2.5% retail	Determined by provinces	Determined by provinces
<b>British Columbia</b>	19	30 g	Hybrid	Public	4 plants permitted	\$0.75/gram Or 7.5% retail	5%	Yes
<b>Alberta</b>	18	30 g	Hybrid	Public	4 plants permitted	\$0.75/gram Or 7.5% retail	5%	Yes
<b>Saskatchewan</b>	19	30 g	Private	Private	4 plants permitted	\$0.75/gram Or 7.5% retail	5%	Yes
<b>Manitoba</b>	19	30 g	Private	Private	Prohibited	\$0.75/gram Or 7.5% retail	5%	Yes
<b>Ontario</b>	19	30 g	Hybrid	Public	4 plants permitted	\$0.75/gram Or 7.5% retail	13%	Yes
<b>Quebec</b>	21	30 g	Public	Public	Prohibited	\$0.75/gram Or 7.5% retail	5%	No
<b>New Brunswick</b>	19	30 g	Public	Public	4 plants permitted	\$0.75/gram Or 7.5% retail	15%	No
<b>Nova Scotia</b>	19	30 g	Public	Public	4 plants permitted	\$0.75/gram Or 7.5% retail	15%	No
<b>Prince Edward Island</b>	19	30 g	Public	Public	4 plants permitted	\$0.75/gram Or 7.5% retail	15%	No
<b>Newfoundland &amp; Labrador</b>	19	30 g	Hybrid	Public	4 plants permitted	\$0.75/gram Or 7.5% retail	15%	Yes

Adapted from the Canadian Centre for Substance Use and Addiction (CCSA)'s summary of provincial and territorial cannabis regulations. Available at: <https://www.ccsa.ca/policy-and-regulations>

**Table A2 - Summary of state regulations for non-medical cannabis legalization in the US, as of May 2021**

	<b>Date of approval</b>	<b>Date of legalization</b>	<b>Personal possession*</b>	<b>Home grow (individual limit)</b>	<b>Excise Tax*</b>	<b>Sales Tax (Local taxes may apply)</b>	<b>Retail sales</b>	<b>Delivery allowed?</b>
<b>Alaska</b>	Nov 2014	Feb 2015	1 oz	6 plants	\$50/oz of flower	0% state	Yes, Oct 2016	No
<b>Arizona</b>	Nov 2020	Nov 2020	1 oz	6 plants	16% retail	5.6% state	Yes, Mar 2021	Yes
<b>California</b>	Nov 2016	Nov 2016	1 oz	6 plants	15% retail	7.25% state	Yes, Jan 2018	Yes
<b>Colorado</b>	Nov 2012	Dec 2012	1 oz	6 plants	15% wholesale 15% retail	2.9% state	Yes, Jan 2014	Yes
<b>Illinois</b>	Jun 2019	Jan 2020	1 oz	None	7% wholesale 10% retail <sup>†</sup>	6.3% state	Yes, Jan 2020	No
<b>Maine</b>	Nov 2016	Jan 2017	2.5 oz	12 plants	10% retail \$335/lb of flower	10% retail 5.5% state	Yes, Oct 2020	No
<b>Massachusetts</b>	Nov 2016	Dec 2016	1 oz	6 plants	10.75% retail	6.25% state	Yes, Nov 2018	No
<b>Michigan</b>	Nov 2018	Dec 2018	2.5 oz	12 plants	10% at retail	6% state	Yes, Dec 2019	No
<b>Montana</b>	Nov 2020	Jan 2021	1 oz	4 plants	20% at retail	0% state	No, expected Jan 2022	No
<b>Nevada</b>	Nov 2016	Jan 2017	1 oz	6 plants	15% wholesale 10% retail	6.85% state	Yes, Jul 2017	Yes
<b>New Jersey</b>	Nov 2020	Jan 2021	1 oz	TBC	TBC	6.63% state	No, expected Aug 2021	Yes

	<b>Date of approval</b>	<b>Date of legalization</b>	<b>Personal possession*</b>	<b>Home grow (individual limit)</b>	<b>Excise Tax</b>	<b>Sales Tax (Local taxes may apply)</b>	<b>Retail sales</b>	<b>Delivery allowed?</b>
<b>New Mexico</b>	March 2021	Jun 2021	2 oz	6 plants	12% retail	8% state	No, expected Apr 2022	TBC
<b>New York</b>	March 2021	March 2021	3 oz	12 plants	9% retail <sup>‡</sup>	4% state	No, expected 2022	Yes
<b>Oregon</b>	Nov 2014	Jul 2015 Jan 2017 <sup>Ⓟ</sup>	1 oz <sup>Ⓟ</sup>	4 plants	17% retail	0% state	Yes, Oct 2015	Yes
<b>South Dakota</b>	Nov 2020	Jul 2021	1 oz	3 plants	15% at retail	4.5% state	No, expected 2022	TBC
<b>Vermont</b>	Jan 2018	Jul 2018	1 oz	6 plants	14% retail	6% state	No, expected 2022	No
<b>Virginia</b>	April 2021	Jul 2021	1 oz	4 plants	21% retail	5.3% state	No, expected 2024	TBC
<b>Washington, DC</b>	Nov 2014	Feb 2015	2 oz	6 plants	N/A	N/A	N/A	N/A
<b>Washington State</b>	Nov 2012	Dec 2012	1 oz	None	37% retail	6.5% state	Yes, Jul 2014	No

Adapted from: a) NORML’s state laws on legalization. Available at: <https://norml.org/laws/>; b) National cannabis Industry Association’s state-by-state marijuana policies. Available at: <https://thecannabisindustry.org/ncia-news-resources/state-by-state-policies/>; c) ProCon legal recreational marijuana states and DC website. Available at: <https://marijuana.procon.org/legal-recreational-marijuana-states-and-dc/>; d) Tax Foundation’s election analysis. Available at: <https://taxfoundation.org/legalize-marijuana-arizona-montana-new-jersey-south-dakota/>; e) Leafly’s guide to marijuana legalization. Available at: <https://www.leafly.com/learn/legalization>; f) Leafbuyer’s delivery information. Available at: <https://www.leafbuyer.com/blog/state-by-state-guide-to-marijuana-delivery-services/>; g) Gig Workers delivery information. Available at: <https://gigworker.com/marijuana-delivery/>

\*Dried flower only; <sup>†</sup>10% tax on cannabis products with less than 35% THC concentration, 25% tax on products above 35% THC concentration; <sup>Ⓟ</sup>Official recreational only sales;

<sup>Ⓟ</sup>Public limit; <sup>‡</sup>Dried flower is also taxed at \$0.005 per mg of THC

## Appendix B – Price estimates of non-medical dried flower in Canada and the US

**Table B1 – Price estimates for dried flower by weight in Canada before and after legalization (CAD)**

<b>Date</b>	<b>Source</b>	<b>Method</b>	<b>Type of dried flower</b>	<b>Price-per-gram \$/g</b>
2010	Statistics Canada <sup>1</sup> (Cannabis consumer prices)	Crowd-sourced	Not specified	\$9.06
2011				\$9.14
2012				\$9.30
2013				\$9.40
2014				\$9.05
2015				\$8.50
2016				\$8.09
2017				\$7.43
2011-2015	Public Safety Canada <sup>2</sup> (priceofweed.com)	Crowdsourced	High quality	\$7.69
			Medium quality	\$7.14
			Low quality	\$7.26
2015	Statistics Canada <sup>3</sup> (Cannabis consumer prices)	Crowdsourced	Not specified	\$8.06
2016				\$7.70
2017				\$7.15
2018				\$7.00
Sep 2015 – Oct 2015	Medical University of Vienna <sup>4</sup> (Alphabay, darknet)	Web-scraped retail scan	Not specified	\$9.24*
Oct 2017- May 2018	University of Waterloo <sup>5</sup> (Weedmaps.com, Leafly.com, GoogleMaps.ca)	Objective retail scan	Most popular strain	\$10.02
			Least expensive strain	\$7.80
			Most expensive strain	\$12.30
May 2018 – Jul 2018	Government of Canada <sup>6</sup> (Canadian Cannabis Survey)	Self-reported	Not specified	\$8.62

<b>Date</b>	<b>Source</b>	<b>Method</b>	<b>Type of dried flower</b>	<b>Price-per-gram \$/g</b>
Apr - June 2018	Statistics Canada <sup>7</sup> (StatsCannabis)	Web-scraped	Up to 1.49 grams	\$10.09
			1.5 – 6.99 grams	\$9.09
			7 – 13.99 grams	\$8.02
			14 – 27.99 grams	\$7.27
			28 grams or more	\$5.54
Sep 2018	Statistics Canada <sup>8</sup> (StatsCannabis)	Crowdsourced	Not specified	\$7.20
July - Sep 2018	Statistics Canada <sup>7</sup> (StatsCannabis)	Web-scraped	Up to 1.49 grams	\$9.75
			1.5 – 6.99 grams	\$8.83
			7 – 13.99 grams	\$7.98
			14 – 27.99 grams	\$7.42
			28 grams or more	\$4.94
Oct - Dec 2018	Statistics Canada <sup>7</sup> (StatsCannabis)	Web-scraped	Up to 1.49 grams	\$9.58
			1.5 – 6.99 grams	\$8.73
			7 – 13.99 grams	\$7.87
			14 – 27.99 grams	\$7.36
			28 grams or more	\$4.83
Nov – Dec 2018	University of Waterloo <sup>9</sup> (Weedmaps.com, Leafly.com, online directories)	Web-scraped	1 gram (illegal)	\$10.23
			1 gram (legal)	\$11.08
			1/8 ounce (illegal)	\$9.37
			1/8 ounce (legal)	\$10.88
			½ ounce (illegal)	\$8.18
½ ounce (legal)	\$8.85			
Dec 2018	Statistics Canada <sup>10</sup> (StatsCannabis)	Crowdsourced	From legal sources	\$9.69
			From illegal sources	\$6.44
Mar 2019	Statistics Canada <sup>10</sup> (StatsCannabis)	Crowdsourced	From legal sources	\$10.14
			From illegal sources	\$6.24

<b>Date</b>	<b>Source</b>	<b>Method</b>	<b>Type of dried flower</b>	<b>Price-per-gram \$/g</b>
Jan - Mar 2019	Statistics Canada <sup>7</sup> (StatsCannabis)	Web-scraped	Up to 1.49 grams	\$9.32
			1.5 – 6.99 grams	\$8.46
			7 – 13.99 grams	\$7.77
			14 – 27.99 grams	\$7.33
			28 grams or more	\$5.41
Apr - Jun 2019	Government of Canada <sup>11</sup> (Canadian Cannabis Survey)	Self-reported	Not specified	\$9.83
Jun 2019	Statistics Canada <sup>9</sup> (StatsCannabis)	Crowdsourced	From legal sources	\$10.65
			From illegal sources	\$5.93
Apr - Jun 2019	Statistics Canada <sup>7</sup> (StatsCannabis)	Web-scraped	Up to 1.49 grams	\$9.59
			1.5 – 6.99 grams	\$8.60
			7 – 13.99 grams	\$7.92
			14 – 27.99 grams	\$7.36
			28 grams or more	\$5.26
Sep 2019	Statistics Canada <sup>9</sup> (StatsCannabis)	Crowdsourced	From legal sources	\$10.12
			From illegal sources	\$5.65
Jul - Sep 2019	Statistics Canada <sup>7</sup> (StatsCannabis)	Web-scraped	Up to 1.49 grams	\$10.23
			1.5 – 6.99 grams	\$9.04
			7 – 13.99 grams	\$8.29
			14 – 27.99 grams	\$7.72
			28 grams or more	\$5.86
Dec 2019	Statistics Canada <sup>9</sup> (StatsCannabis)	Crowdsourced	From legal sources	\$10.30
			From illegal sources	\$5.73
Apr – Jun 2020	Government of Canada <sup>12</sup> (Canadian Cannabis Survey)	Self-reported	Not specified	\$10.48

\*Originally reported in US dollars. Converted to Canadian dollars using the 2015 Purchasing Power Parity estimates from OECD: <https://data.oecd.org/conversion/purchasing-power-parities-ppp.htm>

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**Table B2- Brief summary of price estimates for dried flower by weight in US states after legalization (USD)**

<b>Date</b>	<b>Source</b>	<b>Method</b>	<b>State</b>	<b>Price-per-unit</b>	<b>Tax-inclusive?</b>
Oct 2013-Oct 2014	RAND West Coast States Survey <sup>1</sup>	Self-reported survey data	Washington	\$10.40/g	Unknown
			Colorado	\$9.04/g	Unknown
				\$12.21/g	Unknown
				\$9.94/g	Unknown
				\$9.26/g	Unknown
\$9.20/g	Unknown				
July 2014 – Sept 2016	RAND corporation <sup>2</sup> (Washington States' cannabis traceability system)	Secondary data analysis of sales data	Washington	\$11.06/g	Yes
Jul 2016 – Jun 2017	Washington States' cannabis traceability system <sup>3</sup>	Secondary data analysis of sales data	Washington	\$10.05/g	Yes
Sept 2016	Marijuana Retail Surveillance Tool <sup>4</sup>	Convenience sampling	Colorado	\$20.00-45.00/3.5g	Yes
Aug 2017	McMaster University <sup>5</sup> (honestmarijuana.com, priceofweed.com, leafly.com)	Crowdsourced	Alaska	\$14.09/g	Unknown
			California	\$9.16/g	Unknown
			Colorado	\$8.76/g	Unknown
			Maine	\$10.43/g	Unknown
			Massachusetts	\$10.16/g	Unknown
			Nevada	\$11.42/g	Unknown
			Oregon	\$8.87/g	Unknown
Washington	\$11.96/g	Unknown			
Nov 2017	Marijuana Policy Group <sup>6</sup>	Secondary data analysis of sales data	Colorado	\$5.34/g	No

<b>Date</b>	<b>Source</b>	<b>Method</b>	<b>State</b>	<b>Price-per-unit</b>	<b>Tax-inclusive?</b>
Jan 2018-Feb 2019	Headset Cannabis Market Insights <sup>7</sup>	Secondary data analysis of sales data	California	\$11.60/g	Yes
			Colorado	\$4.60/g	Yes
			Nevada	\$13.70/g	Yes
			Washington	\$4.90/g	Yes
Dec 2018	Oregon Liquor Control Commission <sup>8</sup> (Cannabis Tracking System)	Secondary data analysis of sales data	Oregon	< \$5.00/g	Yes
May 2019	Oxford Treatment Center <sup>9</sup> (priceofweed.com)	Crowdsourced	Alaska	\$298/oz	Unknown
			California	\$257/oz	Unknown
			Colorado	\$242/oz	Unknown
			Maine	\$288/oz	Unknown
			Massachusetts	\$341/oz	Unknown
			Nevada	\$270/oz	Unknown
			Oregon	\$211/oz	Unknown
Washington	\$233/oz	Unknown			
Jan 2019-Nov 2019	Leaflink <sup>10</sup> (wholesale marketplace)	Analysis of Stock Keeping Units	Alaska	\$3134/lb	No
			California	\$1821/lb	No
			Colorado	\$1285/lb	No
			Michigan	\$2917/lb	No
			Nevada	\$2572/lb	No
			Oregon	\$915/lb	No
			Washington	\$1148/lb	No
Jan 2020-Nov 2020	Leaflink <sup>11</sup> (wholesale marketplace)	Analysis of Stock Keeping Units	Alaska	\$3185/lb	No
			California	\$2032/lb	No
			Colorado	\$1495/lb	No
			Michigan	\$3073/lb	No
			Nevada	\$2238/lb	No
			Oregon	\$1096/lb	No
Washington	\$1917/lb	No			

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**Appendix C – Illegal and legal sources of dried flower in Canada and US states that have legalized non-medical cannabis, 2018-2020**

	<b>CANADA</b>	<b>US ‘LEGAL’ STATES</b>
<b>2018</b>		
<b>ILLEGAL SOURCES</b>	Family/Friend* Dealer Internet/Mail order Store/Dispensary	Family/Friend* Dealer Unlicensed/Illegal Store/Dispensary Internet/Mail order and in a state that does not allow delivery Licensed/Legal Store/Dispensary and under MLA or in a state without legal retail sales
<b>LEGAL SOURCES</b>	HC Licensed Producer	Licensed/Legal Store/Dispensary Licensed/Legal Internet/Mail order and in a state that allows delivery
<b>2019</b>		
<b>ILLEGAL SOURCES</b>	Family/Friend Dealer Unlicensed/Illegal Store/Dispensary Unlicensed/Illegal Internet/Mail order  Licensed/Legal Store/Dispensary and under minimum legal age (MLA) Licensed/Legal Internet/Mail order and under MLA	Family/Friend Dealer Unlicensed/Illegal Store/Dispensary Internet/Mail order and in a state that does not allow delivery Licensed/Legal Store/Dispensary and under MLA or in a state without legal retail sales
<b>LEGAL SOURCES</b>	Licensed/Legal Store/dispensary Licensed/Legal Internet/Mail order	Licensed/Legal Store/Dispensary Licensed/Legal Internet/Mail order and in a state that allows delivery
<b>2020</b>		
<b>ILLEGAL SOURCES</b>	Family/Friend	Family/Friend

	Dealer Unlicensed/Illegal Store/Dispensary Unlicensed/Illegal Internet/Mail order	Dealer Unlicensed/Illegal Store/Dispensary Internet/Mail order and in a state that does not allow delivery
	Licensed/Legal Store/Dispensary and under MLA Licensed/Legal Internet/Mail order and under MLA	Licensed/Legal Store/Dispensary and under MLA or in a state without legal retail sales
<b>LEGAL SOURCES</b>	Licensed/Legal Store/Dispensary Licensed/Legal Internet/Mail order	Licensed/Legal Store/Dispensary Licensed/Legal Internet/Mail order and in a state that allows delivery

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The source 'Family/Friend' in legal jurisdictions was classed as 'illegal' as it refers to dried flower that has been paid for, not gifted or shared.

MLA was taken from provincial and state laws in September 2018, 2019 and 2020. In 2019, MLA in Canada was 18 years in Alberta and Quebec, and 19 years elsewhere. In 2020, MLA in Canada was 18 years in Alberta, 21 years in Quebec, and 19 years elsewhere. In US 'legal' states, MLA was 21 years in 2018, 2019, and 2020.

**Appendix D – Alternate cleaning methods for Canadian and US respondents of legal age who had consumed and purchased dried flower in the past 12-months and provided a price-per-gram of dried flower**

**Table D1 – Unit price and quantity-adjusted price of dried flower at last purchase by cannabis use frequency, purchase source, and quantity purchased where implausible values were winsorized at the 95<sup>th</sup> and 1<sup>st</sup> percentile, among Canadian respondents (n=3,928)**

	Mean \$/g (SEM)		Quantity-adjusted \$ (SE)	
	2019 n=2029	2020 n=1899	2019 n=2029	2020 n=1899
<b>All participants</b>	\$12.40 (0.3)	\$11.71 (0.3)	\$7.45 (0.2)	\$7.07 (0.2)
<b>Cannabis use frequency</b>				
Past year, but less than monthly	\$17.38 (0.9)	\$16.98 (0.8)	\$12.29 (0.9)	\$10.63 (1.1)
Monthly	\$16.01 (0.8)	\$14.41 (0.7)	\$11.31 (0.6)	\$9.45 (0.9)
Weekly	\$12.60 (0.6)	\$12.25 (0.6)	\$8.58 (0.7)	\$8.49 (0.6)
Daily/almost daily	\$9.60 (0.3)	\$9.13 (0.3)	\$6.52 (0.2)	\$6.37 (0.2)
<b>Purchase source</b>				
Friends or family	\$11.57 (0.7)	\$12.37 (0.9)	\$7.04 (0.3)	\$6.48 (0.5)
Dealer (in person)	\$11.07 (0.5)	\$11.29 (0.7)	\$6.79 (0.3)	\$7.16 (0.5)
Online/mail order	\$12.53 (0.8)	\$10.82 (0.6)	\$6.81 (0.4)	\$6.67 (0.3)
Store/dispensary	\$13.67 (0.4)	\$12.05 (0.3)	\$9.59 (0.4)	\$7.83 (0.3)
<b>Legality of purchase source</b>				
Illegal	\$10.81 (0.4)	\$10.97 (0.5)	\$6.38 (0.2)	\$6.40 (0.3)
Legal	\$14.46 (0.4)	\$12.25 (0.3)	\$10.08 (0.3)	\$7.94 (0.2)
Unknown	\$10.00 (0.8)	\$11.01 (1.9)	\$7.68 (0.6)	\$6.78 (0.4)
<b>Quantity purchased</b>				
<1g	\$29.47 (1.5)	\$28.77 (1.5)	\$27.32 (1.6)	\$26.95 (1.6)
1g-3.49g	\$15.24 (0.5)	\$15.42 (0.5)	\$14.66 (0.5)	\$14.49 (0.4)
3.5-27.9g	\$9.99 (0.2)	\$10.33 (0.3)	\$9.05 (0.2)	\$9.36 (0.4)
≥ 28g	\$5.25 (0.1)	\$5.19 (0.1)	\$5.11 (0.1)	\$5.08 (0.1)

**Table D2 – Unit price and quantity-adjusted price of dried flower at last purchase by cannabis use frequency, purchase source, and quantity purchased where implausible values were winsorized at the 99<sup>th</sup> and 1<sup>st</sup> percentile, among Canadian respondents (n=3,928)**

	Mean \$/g (SEM)		Quantity-adjusted \$ (SE)	
	2019 n=2029	2020 n=1899	2019 n=2029	2020 n=1899
<b>All participants</b>	\$14.13 (0.5)	\$13.06 (0.6)	\$7.70 (0.2)	\$7.31 (0.2)
<b>Cannabis use frequency</b>				
Past year, but less than monthly	\$20.58 (1.6)	\$19.63 (1.3)	\$13.01 (1.0)	\$11.18 (1.2)
Monthly	\$18.19 (1.2)	\$16.25 (1.1)	\$11.84 (0.7)	\$10.18 (1.2)
Weekly	\$13.60 (0.8)	\$14.59 (1.4)	\$8.90 (0.8)	\$9.09 (0.8)
Daily/almost daily	\$11.04 (0.7)	\$9.56 (0.4)	\$6.70 (0.2)	\$6.48 (0.2)
<b>Purchase source</b>				
Friends or family	\$12.64 (0.9)	\$15.76 (1.9)	\$7.37 (0.5)	\$7.09 (0.7)
Dealer (in person)	\$13.37 (1.1)	\$11.96 (0.9)	\$7.13 (0.4)	\$7.36 (0.6)
Online/mail order	\$15.11 (1.5)	\$11.97 (0.9)	\$6.99 (0.4)	\$6.88 (0.4)
Store/dispensary	\$14.90 (0.6)	\$13.09 (0.5)	\$9.75 (0.4)	\$7.96 (0.3)
<b>Legality of purchase source</b>				
Illegal	\$12.61 (0.7)	\$12.52 (0.8)	\$6.64 (0.2)	\$6.64 (0.3)
Legal	\$16.15 (0.7)	\$13.50 (0.5)	\$10.35 (0.4)	\$8.21 (0.3)
Unknown	\$11.07 (1.4)	\$11.01 (1.9)	\$7.81 (0.6)	\$6.78 (0.4)
<b>Quantity purchased</b>				
<1g	\$44.05 (4.0)	\$42.22 (3.9)	\$37.37 (3.3)	\$37.09 (3.5)
1g-3.49g	\$17.04 (0.8)	\$16.73 (0.7)	\$16.26 (0.8)	\$15.41 (0.6)
3.5-27.9g	\$10.33 (0.3)	\$11.03 (0.6)	\$9.29 (0.3)	\$9.85 (0.5)
≥ 28g	\$5.25 (0.1)	\$5.19 (0.1)	\$5.11 (0.1)	\$5.08 (0.1)

**Table D3 – Unit price and quantity-adjusted price of dried flower at last purchase by cannabis use frequency, purchase source, and quantity purchased where implausible values were winsorized at the 95<sup>th</sup> and 1<sup>st</sup> percentile, among US ‘legal’ respondents (n=5,570)**

	Mean \$/g (SEM)		Quantity-adjusted \$ (SE)	
	2019 n=3320	2020 n=2250	2019 n=3320	2020 n=2250
<b>All participants</b>	\$12.92 (0.3)	\$14.28 (0.5)	\$7.82 (0.2)	\$8.63 (0.4)
<b>Cannabis use frequency</b>				
Past year, but less than monthly	\$17.43 (0.9)	\$21.33 (1.7)	\$10.54 (0.9)	\$11.26 (2.9)
Monthly	\$16.60 (1.0)	\$19.80 (1.4)	\$11.23 (0.8)	\$14.54 (1.2)
Weekly	\$15.23 (0.7)	\$15.51 (1.0)	\$10.17 (0.6)	\$11.26 (0.8)
Daily/almost daily	\$10.72 (0.3)	\$10.91 (0.4)	\$6.97 (0.2)	\$7.57 (0.4)
<b>Purchase source</b>				
Friends or family	\$12.63 (0.7)	\$16.19 (1.4)	\$7.41 (0.5)	\$9.35 (1.5)
Dealer (in person)	\$12.15 (0.7)	\$13.88 (1.2)	\$7.28 (0.4)	\$8.12 (0.6)
Online/mail order	\$15.28 (1.3)	\$18.03 (2.4)	\$8.31 (0.7)	\$10.78 (1.5)
Store/dispensary	\$13.01 (0.3)	\$13.43 (0.5)	\$8.13 (0.2)	\$8.29 (0.4)
<b>Quantity purchased</b>				
<1g	\$31.59 (1.6)	\$31.64 (2.7)	\$29.95 (1.8)	\$30.32 (2.7)
1g-3.49g	\$17.13 (0.5)	\$19.99 (1.0)	\$16.44 (0.5)	\$18.49 (0.9)
3.5-27.9g	\$10.38 (0.2)	\$11.44 (0.4)	\$9.22 (0.3)	\$10.57 (0.6)
≥ 28g	\$4.55 (0.2)	\$5.33 (0.3)	\$4.47 (0.2)	\$5.05 (0.3)



**Table D4 – Unit price and quantity-adjusted price of dried flower at last purchase by cannabis use frequency, purchase source, and quantity purchased where implausible values were winsorized at the 99<sup>th</sup> and 1<sup>st</sup> percentile, among US ‘legal’ respondents (n=5,570)**

	Mean \$/g (SEM)		Quantity-adjusted \$ (SE)	
	2019 n=3320	2020 n=2250	2019 n=3320	2020 n=2250
<b>All participants</b>	\$14.99 (0.5)	\$17.61 (1.0)	\$8.41 (0.3)	\$9.46 (0.6)
<b>Cannabis use frequency</b>				
Past year, but less than monthly	\$21.14 (1.8)	\$29.71 (4.8)	\$11.99 (1.4)	\$14.40 (4.3)
Monthly	\$20.32 (1.9)	\$27.00 (4.0)	\$12.81 (1.5)	\$17.30 (1.9)
Weekly	\$17.98 (1.2)	\$18.04 (1.9)	\$11.11 (0.7)	\$11.88 (0.9)
Daily/almost daily	\$11.97 (0.5)	\$12.39 (0.8)	\$7.36 (0.3)	\$8.10 (0.6)
<b>Purchase source</b>				
Friends or family	\$15.04 (1.2)	\$24.25 (3.7)	\$8.65 (1.0)	\$11.79 (2.6)
Dealer (in person)	\$14.83 (1.4)	\$18.00 (2.9)	\$7.78 (0.6)	\$9.13 (1.0)
Online/mail order	\$19.87 (2.9)	\$28.36 (7.3)	\$9.29 (1.0)	\$11.87 (1.9)
Store/dispensary	\$14.53 (0.5)	\$14.35 (0.6)	\$8.48 (0.3)	\$8.43 (0.4)
<b>Quantity purchased</b>				
<1g	\$44.50 (3.8)	\$48.25 (8.7)	\$41.47 (4.0)	\$42.57 (6.9)
1g-3.49g	\$20.44 (1.0)	\$26.90 (2.6)	\$19.36 (1.0)	\$23.80 (2.2)
3.5-27.9g	\$11.10 (0.4)	\$12.36 (0.6)	\$9.87 (0.5)	\$11.43 (1.0)
≥ 28g	\$4.55 (0.2)	\$5.35 (0.3)	\$4.47 (0.2)	\$5.08 (0.3)

## Appendix E – Sociodemographic differences between respondents included and excluded in analyzes

Table E1 - Differences between Canadian dried flower purchasers who provided a plausible price-per-gram vs those who do not in 2018, 2019, and 2020 (n=6,384).

	STUDY 1 (2018)			STUDY 3 (2019)			STUDY 3 (2020)		
	Out of \$2.20-\$30 per gram n=328	Plausible price-per-gram n=899	Rao-Scott $\chi^2$ (sig.)	Did not provide or had invalid price-per-gram n=577	Plausible price-per-gram n=1929	Rao-Scott $\chi^2$ (sig.)	Did not provide or had invalid price-per-gram n=606	Plausible price-per-gram n=1811	Rao-Scott $\chi^2$ (sig.)
<b>Age group</b>									
16-25	19.4 (64)	18.7 (162)	4.24 (p=0.375)	14.0 (80)	14.1 (281)	5.45 (p=0.244)	14.0 (75)	14.1 (223)	3.71 (p=0.447)
26-35	34.6 (76)	30.2 (201)		34.1 (168)	33.3 (552)		34.1 (163)	33.3 (469)	
36-45	22.2 (61)	20.5 (149)		22.2 (141)	22.2 (449)		22.2 (155)	22.2 (447)	
46-55	12.0 (51)	17.7 (183)		20.0 (110)	16.8 (325)		20.0 (118)	16.8 (337)	
56-65	11.8 (76)	12.9 (204)		9.7 (78)	13.6 (322)		9.7 (95)	13.6 (335)	
<b>Sex</b>									
Female	46.0 (175)	37.4 (424)	<b>4.26 (p=0.039)</b>	43.9 (334)	39.1 (1009)	2.89 (p=0.089)	49.3 (379)	39.9 (975)	<b>9.88 (p=0.002)</b>
Male	54.0 (153)	62.6 (475)		56.1 (243)	60.9 (920)		50.7 (277)	60.1 (836)	
<b>Ethnicity</b>									
Black	2.1 (8)	2.6 (15)	<b>13.44 (p=0.020)</b>	4.6 (18)	3.0 (48)	<b>16.20 (p=0.023)</b>	3.1 (12)	3.2 (43)	3.33 (p=0.853)
East/Southeast Asian	4.5 (10)	1.8 (10)		6.9 (32)	3.8 (73)		4.0 (22)	4.0 (63)	
Indigenous	6.7 (26)	7.4 (81)		3.3 (22)	4.8 (82)		2.6 (19)	3.4 (69)	
Latinx	-	-		1.9 (10)	2.2 (28)		1.7 (8)	1.8 (26)	
Middle Eastern	-	-		1.0 (8)	0.4 (8)		1.6 (9)	1.3 (18)	
South Asian	3.6 (5)	2.1 (17)		1.9 (11)	2.9 (44)		4.0 (18)	2.8 (41)	
White	73.0 (256)	81.8 (737)		76.7 (434)	77.4 (1532)		78.8 (471)	77.8 (1432)	
Other/Mixed	10.1 (23)	4.3 (39)		3.8 (27)	5.6 (94)		4.3 (33)	5.7 (97)	
<b>Education</b>									
Less than high school	21.0 (40)	18.8 (116)	7.64 (p=0.054)	9.1 (26)	14.2 (145)	<b>7.92 (p=0.048)</b>	8.8 (32)	10.0 (126)	3.30 (p=0.347)
High school diploma	25.9 (52)	30.9 (161)		34.8 (129)	30.4 (355)		29.8 (106)	32.6 (331)	
Some college or technical vocation	30.9 (145)	36.0 (421)		33.7 (259)	35.9 (933)		36.4 (273)	36.9 (833)	
Bachelor's degree or higher	22.3 (90)	14.2 (200)		22.3 (156)	19.6 (491)		25.0 (187)	20.5 (513)	

<b>Income adequacy</b>									
Very difficult	7.3 (34)	9.2 (100)	4.26 (p=0.642)	12.8 (69)	11.8 (232)	<b>13.63 (p=0.018)</b>	9.9 (60)	10.3 (188)	9.03 (p=0.108)
Difficult	23.2 (72)	26.2 (235)		20.0 (123)	28.0 (517)		19.8 (125)	22.3 (433)	
Neither easy nor difficult	38.0 (120)	36.6 (328)		35.9 (197)	33.1 (643)		33.3 (207)	36.7 (639)	
Easy	17.6 (58)	18.1 (151)		18.3 (113)	17.8 (351)		21.9 (131)	20.9 (375)	
Very Easy	11.5 (38)	8.7 (73)		9.7 (57)	7.0 (154)		12.6 (65)	8.3 (149)	
Not stated	9.7 (6)	1.2 (12)		3.7 (18)	2.3 (32)		2.6 (18)	1.5 (27)	
<b>Cannabis use frequency</b>									
Past-year but less than monthly	17.7 (66)	11.4 (111)	<b>14.98 (p=0.002)</b>	20.9 (134)	13.8 (299)	<b>27.60 (p&lt;0.001)</b>	22.4 (168)	13.2 (268)	<b>22.06 (p&lt;0.001)</b>
Monthly	21.8 (71)	17.8 (142)		22.5 (132)	15.9 (329)		16.8 (112)	15.6 (294)	
Weekly	26.2 (85)	20.2 (180)		20.3 (119)	21.0 (394)		20.0 (118)	19.7 (351)	
Daily/almost daily	34.4 (106)	50.6 (466)		36.4 (192)	49.4 (907)		40.8 (208)	51.5 (898)	
<b>Device used</b>									
Smartphone	-	-	-	44.6 (276)	50.0 (954)	4.46 (p=0.108)	49.7 (317)	51.1 (935)	3.63 (p=0.163)
Tablet	-	-	-	8.5 (45)	6.2 (131)		7.2 (31)	4.4 (78)	
Computer	-	-	-	46.9 (256)	43.9 (844)		43.1 (258)	44.5 (798)	

Weighted %, unweighted n.

For Study 1, data are among consumers who reported purchasing dried flower in the past 12-months.

For Study 3, data are among consumers who were of legal age to purchase cannabis and who reported purchasing dried flower in the past 12-months.

**Table E2 - Differences between Canadian dried flower purchasers who provide a valid postal code vs those who do not in 2019 (n=2,506).**

	<b>STUDY 2 (2019)</b>		
	<b>Did not provide postal code n=355</b>	<b>Valid postal code n=2151</b>	<b>Rao-Scott <math>\chi^2</math> (sig.)</b>
<b>Age group</b>			
16-25	22.4 (83)	12.6 (278)	<b>38.48 (p&lt;0.001)</b>
26-35	39.2 (117)	32.5 (603)	
36-45	20.4 (81)	22.5 (509)	
46-55	13.3 (46)	18.3 (389)	
56-65	4.7 (28)	14.1 (372)	
<b>Sex</b>			
Female	40.0 (197)	40.3 (1146)	0.01 (p=0.929)
Male	60.0 (158)	59.7 (1005)	
<b>Ethnicity</b>			
Black	5.3 (19)	3.1 (47)	7.33 (p=0.395)
East/Southeast Asian	5.9 (18)	4.2 (87)	
Indigenous	3.5 (14)	4.6 (90)	
Latinx	2.3 (5)	2.1 (33)	
Middle Eastern	1.0 (5)	0.4 (11)	
South Asian	2.9 (11)	2.6 (44)	
White	75.4 (249)	77.5 (1717)	
Other/Mixed	3.8 (15)	5.4 (106)	
<b>Education</b>			
Less than high school	13.2 (26)	13.0 (145)	0.25 (p=0.969)
High school diploma	32.1 (72)	31.3 (412)	
Some college or technical vocation	33.9 (152)	35.6 (1040)	

Bachelor's degree or higher	20.8 (94)	20.0 (553)	
<b>Income adequacy</b>			
Very difficult	8.7 (32)	12.6 (269)	<b>66.89 (p&lt;0.001)</b>
Difficult	23.1 (84)	26.6 (556)	
Neither easy nor difficult	33.7 (119)	33.7 (721)	
Easy	17.6 (61)	18.0 (403)	
Very Easy	6.3 (27)	7.9 (184)	
Not stated	10.6 (32)	1.2 (18)	
<b>Cannabis use frequency</b>			
Past-year but less than monthly	10.7 (48)	16.3 (385)	5.69 (p=0.128)
Monthly	18.6 (74)	17.2 (387)	
Weekly	23.2 (84)	20.4 (429)	
Daily/almost daily	47.5 (149)	46.2 (950)	
<b>Device used</b>			
Smartphone	63.4 (218)	46.1 (1012)	<b>26.62 (p&lt;0.001)</b>
Tablet	6.9 (23)	6.7 (153)	
Computer	29.7 (114)	47.2 (986)	

Weighted %, unweighted n.

Data were among Canadian respondents of legal age to purchase cannabis and had consumed and purchased dried flower in the past 12-months.

**Table E3 - Differences between dried flower purchasers in US ‘legal’ states who provided a plausible price-per-gram vs those who do not in 2019, and 2020 (n=5,972).**

	STUDY 4 (2019)			STUDY 4 (2020)		
	Did not provide or had invalid price-per-gram n=700	Plausible price-per-gram n=2900	Rao-Scott $\chi^2$ (sig.)	Did not provide or had invalid price-per-gram n=442	Plausible price-per-gram n=1930	Rao-Scott $\chi^2$ (sig.)
<b>Age group</b>						
21-35	43.3 (298)	44.8 (1266)	2.17 (p=0.337)	44.0 (157)	43.2 (686)	1.95 (p=0.377)
36-50	36.0 (231)	32.6 (916)		37.5 (171)	33.9 (645)	
51-65	20.7 (171)	22.7 (718)		18.5 (114)	22.9 (599)	
<b>Sex</b>						
Female	46.2 (506)	42.0 (2004)	2.89 (p=0.089)	48.5 (283)	43.2 (1189)	1.65 (p=0.199)
Male	53.8 (194)	58.0 (896)		51.5 (159)	56.8 (741)	
<b>Ethnicity</b>						
White Non-Hispanic	63.1 (455)	65.6 (1981)	5.83 (p=0.443)	63.2 (314)	69.0 (1405)	6.88 (p=0.332)
White Hispanic	16.2 (92)	15.0 (342)		16.0 (47)	11.0 (138)	
American Indian or Alaskan Native	2.4 (17)	2.4 (61)		1.1 (8)	1.9 (43)	
Asian	4.0 (26)	2.2 (61)		4.4 (10)	1.9 (41)	
Black or African American	8.5 (47)	9.5 (228)		9.8 (30)	10.5 (134)	
Native Hawaiian or Pacific Islander	0.6 (4)	0.3 (7)		1.1 (1)	1.1 (11)	
Other/Mixed	5.2 (36)	5.0 (172)		4.5 (23)	4.7 (122)	
<b>Education</b>						
Less than high school	4.1 (26)	3.5 (100)	<b>8.60 (p=0.035)</b>	1.5 (10)	4.0 (75)	<b>9.45 (p=0.024)</b>
High school diploma	19.8 (135)	23.6 (632)		18.5 (82)	22.6 (394)	
Some college or technical vocation	46.8 (313)	49.5 (1428)		44.1 (161)	46.2 (860)	
Bachelor’s degree or higher	29.3 (219)	23.4 (737)		35.9 (183)	27.2 (597)	
<b>Income adequacy</b>						
Very difficult	8.1 (75)	11.4 (376)	<b>29.28 (p&lt;0.001)</b>	7.3 (42)	10.4 (226)	<b>13.19 (p=0.022)</b>

Difficult	21.9 (151)	25.6 (800)		17.5 (88)	23.0 (489)	
Neither easy nor difficult	37.0 (268)	34.4 (983)		33.4 (161)	34.6 (652)	
Easy	15.7 (99)	18.2 (483)		18.5 (73)	17.8 (341)	
Very Easy	12.9 (82)	8.9 (221)		19.9 (59)	12.7 (190)	
Not stated	4.5 (25)	1.5 (37)		3.5 (19)	1.5 (32)	
<b>Cannabis use frequency</b>						
Past-year but less than monthly	17.5 (126)	10.0 (303)	<b>53.77 (p&lt;0.001)</b>	15.1 (86)	10.5 (205)	<b>19.16 (p&lt;0.001)</b>
Monthly	16.9 (121)	11.3 (325)		25.7 (97)	14.6 (296)	
Weekly	22.3 (157)	17.3 (476)		16.6 (73)	18.3 (338)	
Daily/almost daily	43.3 (296)	61.4 (1796)		42.6 (186)	56.6 (1091)	
<b>Device used</b>						
Smartphone	53.8 (405)	59.2 (1801)	5.10 (p=0.078)	57.9 (273)	61.4 (1199)	0.77 (p=0.680)
Tablet	6.4 (42)	4.7 (158)		4.7 (18)	4.4 (83)	
Computer	39.8 (253)	36.1 (941)		37.4 (151)	34.2 (648)	

Weighted %, unweighted n.

For Study 4, data are among consumers who were of legal age to purchase non-medical cannabis and who reported purchasing dried flower in the past 12-months.

## Appendix F: Inclusion and exclusion of tax in final prices of dried flower in Canada and the US, 2019-2020

**Table F1: The inclusion or exclusion of tax in final prices of dried flower among Canadian respondents in Chapter 4 and 5: 2019-2020 (n=2601)**

	Did the amount you spent at last purchase include tax?					
	2019 n=1232			2020 n=1369		
	Yes	No	Don't know	Yes	No	Don't know
<b>The last time you bought dried flower, where did you buy it?</b>						
Online/Mail order	57.4 (198)	30.6 (89)	12.0 (35)	65.2 (236)	20.4 (83)	14.4 (54)
Stores/Dispensaries	63.0 (562)	21.0 (183)	16.0 (165)	60.1 (593)	25.2 (240)	14.8 (163)
<b>Where did you buy the dried flower online?</b>						
Legal website	58.9 (127)	28.0 (52)	13.1 (28)	66.2 (170)	21.9 (56)	11.9 (31)
Illegal website	55.0 (63)	37.6 (36)	7.4 (6)	63.2 (57)	18.5 (24)	18.3 (19)
Other/Don't know	53.6 (7)	8.8 (1)	37.7 (1)	63.4 (8)	8.8 (3)	27.8 (3)
<b>What type of physical store/dispensary did you buy the dried flower from?</b>						
Legal store	62.9 (510)	20.4 (165)	16.7 (152)	60.1 (566)	25.5 (226)	14.4 (152)
Illegal store	63.3 (40)	24.4 (14)	12.3 (11)	59.0 (20)	17.7 (11)	23.4 (9)
Other/Don't know	63.6 (12)	27.4 (4)	9.0 (2)	62.7 (7)	31.0 (3)	6.3 (2)

Weighted %, unweighted n

Question asked among respondents who reported last purchasing dried flower from a store/dispensary or online/mail order.



**Table F2: The inclusion and exclusion of tax in final prices of dried flower among US ‘legal’ respondents in Chapter 6: 2019-2020 (n=3,787)**

	Did the amount you spent at last purchase include tax?					
	2019 n=2,193			2020 n=1,594		
	Yes	No	Don't know	Yes	No	Don't know
<b>The last time you bought dried flower, where did you buy it?</b>						
Online/Mail order	59.6 (81)	32.6 (44)	6.7 (12)	82.3 (66)	15.2 (16)	2.5 (3)
Stores/Dispensaries	65.6 (1352)	25.8 (507)	8.6 (196)	68.0 (1004)	24.1 (377)	7.9 (127)
<b>Where did you buy the dried flower online?</b>						
Legal website	58.8 (69)	34.5 (40)	6.7 (10)	82.3 (62)	16.5 (15)	1.2 (1)
Illegal website	77.9 (10)	13.5 (3)	8.6 (2)	85.8 (2)	9.0 (1)	5.2 (1)
Other/Don't know	29.6 (1)	70.4 (1)	0.0 (0)	78.3 (2)	0.0 (0)	21.7 (1)
<b>What type of physical store/dispensary did you buy the dried flower from?</b>						
Legal medical store	64.0 (663)	28.5 (288)	7.6 (86)	65.4 (475)	26.8 (207)	7.9 (47)
Legal non-medical store	69.9 (672)	21.3 (203)	8.8 (97)	70.8 (520)	21.1 (166)	8.1 (78)
Illegal store	29.6 (10)	46.2 (11)	24.2 (8)	83.6 (5)	16.4 (2)	0.0 (0)
Other/Don't know	27.7 (7)	54.2 (5)	18.1 (4)	49.5 (3)	33.6 (2)	16.8 (1)

Weighted %, unweighted n

Respondents from Illinois were not included

Question asked among respondents who reported last purchasing dried flower from a store/dispensary or online/mail order.